

STATE OF MISSOURI  
DEPARTMENT OF NATURAL RESOURCES  
MISSOURI CLEAN WATER COMMISSION



## MISSOURI STATE OPERATING PERMIT

In compliance with the Missouri Clean Water Law (Chapter 644 RSMo, hereinafter, the Law), and the Federal Water Pollution Control Act (Public Law 92-500, 92<sup>nd</sup> Congress) as amended,

Permit No.	MO-0139220
Owner:	Cape Girardeau County Reorganized Common Sewer District
Address:	3054 State Highway FF, Jackson, MO 63755
Continuing Authority:	Same as above
Address:	Same as above
Facility Name:	CGCRCSD, Highlands Ranch WWTF
Facility Address:	329 Hayden's Trail, Jackson, MO 63755
Legal Description:	Landgrant 00806, Cape Girardeau County
UTM Coordinates:	X = 794507, Y = 4146048
Receiving Stream:	Tributary to Cane Creek
First Classified Stream and ID:	Presumed-Use Streams (C) (5031)
USGS Basin & Sub-watershed No.:	Whitewater Basin; (07140107-0508)

authorizes activities pursuant to the terms and conditions of this permit in accordance with the Missouri Clean Water Law and/or the National Pollutant Discharge Elimination System; it does not apply to other regulated activities.

### FACILITY DESCRIPTION

#### Outfall #001 – POTW

STEG system / two (2) septic tanks / MBBR / clarifier / UV disinfection / sludge disposal by contract hauler.

Design population equivalent is 174.

Design flow is 17,390 gallons per day.

Actual flow is 2,540 gallons per day.

Design sludge production is 1.5 dry tons/year.

#### Permitted Feature INF – Influent Monitoring Location - Headworks

UTM Coordinates: X = 794500, Y = 4146080

July 1, 2023

Effective Date

December 31, 2027

Expiration Date

John Hoke, Director, Water Protection Program

OUTFALL #001	TABLE A. FINAL EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS					
The permittee is authorized to discharge from outfall number(s) as specified in the application for this permit. The final effluent limitations in <b>Table A</b> shall become effective on <b>July 1, 2023</b> . Such discharges shall be controlled, limited and monitored by the permittee as specified below:						
EFFLUENT PARAMETER(S)	UNITS	FINAL EFFLUENT LIMITATIONS			MONITORING REQUIREMENTS	
		DAILY MAXIMUM	WEEKLY AVERAGE	MONTHLY AVERAGE	MEASUREMENT FREQUENCY	SAMPLE TYPE
eDMR Limit Set: Q						
Flow	MGD	*		*	once/quarter****	24 hr. total
Biochemical Oxygen Demand <sub>5</sub>	mg/L		15	10	once/quarter****	composite**
Total Suspended Solids	mg/L		15	10	once/quarter****	composite**
<i>E. coli</i> (Note 1, Page 3)	#/100mL		1,030	206	once/quarter****	grab
Ammonia as N (April 1 – Sep 30)	mg/L	1.6		0.6	once/quarter****	composite**
Ammonia as N (Oct 1 – March 31)	mg/L	2.6		1.0	once/quarter****	composite**
EFFLUENT PARAMETER(S)	UNITS	MINIMUM		MAXIMUM	MEASUREMENT FREQUENCY	SAMPLE TYPE
pH – Units***	SU	6.5		9.0	once/quarter****	grab
EFFLUENT PARAMETER(S)			UNITS	MONTHLY AVERAGE MINIMUM	MEASUREMENT FREQUENCY	SAMPLE TYPE
Biochemical Oxygen Demand <sub>5</sub> – Percent Removal (Note 2, Page 3)			%	85	once/quarter****	calculated
Total Suspended Solids – Percent Removal (Note 2, Page 3)			%	85	once/quarter****	calculated
MONITORING REPORTS SHALL BE SUBMITTED <b>QUARTERLY</b> ; THE FIRST REPORT IS DUE <b>OCTOBER 28, 2023</b> .						

\* Monitoring requirement only.

\*\* A 24-hour composite sample is composed of 48 aliquots (subsamples) collected at 30 minute intervals by an automatic sampling device.

\*\*\* pH is measured in pH units and is not to be averaged.

\*\*\*\* See table below for quarterly sampling.

Quarterly Minimum Sampling Requirements				
Quarter	Months	<i>E. coli</i>	All Other Parameters	Report is Due
First	January, February, March	Not required to sample.	Sample at least once during any month of the quarter	April 28 <sup>th</sup>
Second	April, May, June	Sample at least once during any month of the quarter	Sample at least once during any month of the quarter	July 28 <sup>th</sup>
Third	July, August, September	Sample at least once during any month of the quarter	Sample at least once during any month of the quarter	October 28 <sup>th</sup>
Fourth	October	<b>Sample once during <u>October</u></b>	Sample at least once during any month of the quarter	January 28 <sup>th</sup>
	November & December	Not required to sample.		

PERMITTED FEATURE <u>INF</u>	TABLE B. INFLUENT MONITORING REQUIREMENTS					
The monitoring requirements in <b>Table B</b> shall become effective on <u>July 1, 2023</u> and remain in effect until expiration of the permit. The influent wastewater shall be monitored by the permittee as specified below:						
PARAMETER(S)	UNITS	MONITORING REQUIREMENTS				
		DAILY MAXIMUM	WEEKLY AVERAGE	MONTHLY AVERAGE	MEASUREMENT FREQUENCY	SAMPLE TYPE
eDMR Limit Set: IQ						
Biochemical Oxygen Demand <sub>5</sub> ( <b>Note 2</b> )	mg/L			*	once/quarter****	composite**
Total Suspended Solids ( <b>Note 2</b> )	mg/L			*	once/quarter****	composite**
MONITORING REPORTS SHALL BE SUBMITTED <u>QUARTERLY</u> ; THE FIRST REPORT IS DUE <u>OCTOBER 28, 2023</u> .						

\* Monitoring requirement only.

\*\* A 24-hour composite sample is composed of 48 aliquots (subsamples) collected at 30 minute intervals by an automatic sampling device.

\*\*\*\* See table below for quarterly sampling requirements.

Quarterly Minimum Sampling Requirements			
Quarter	Months	Quarterly Influent Parameters	Report is Due
First	January, February, March	Sample at least once during any month of the quarter	April 28 <sup>th</sup>
Second	April, May, June	Sample at least once during any month of the quarter	July 28 <sup>th</sup>
Third	July, August, September	Sample at least once during any month of the quarter	October 28 <sup>th</sup>
Fourth	October, November, December	Sample at least once during any month of the quarter	January 28 <sup>th</sup>

**Note 1** – Effluent limitations and monitoring requirements for *E. coli* are applicable only during the recreational season from April 1 through October 31. The Monthly Average Limit for *E. coli* is expressed as a geometric mean. The Weekly Average for *E. coli* will be expressed as a geometric mean if more than one (1) sample is collected during a calendar week (Sunday through Saturday).

**Note 2** – Influent sampling for BOD<sub>5</sub> and TSS is not required when the facility does not discharge effluent during the reporting period. Samples are to be collected prior to any treatment process. Calculate Percent Removal by using the following formula:  $[(\text{Average Influent} - \text{Average Effluent}) / \text{Average Influent}] \times 100\% = \text{Percent Removal}$ . Influent and effluent samples are to be taken during the same month. The Average Influent and Average Effluent values are to be calculated by adding the respective values together and dividing by the number of samples taken during the month. Influent samples are to be collected as a composite sample.

### **C. STANDARD CONDITIONS**

In addition to specified conditions stated herein, this permit is subject to the attached Parts I, II, & III standard conditions dated August 1, 2014, May 1, 2013, and August 1, 2019, and hereby incorporated as though fully set forth herein. Annual reports required per Standard Conditions Part III Section K shall be submitted online to the Department via the Department's eDMR system as an attachment. This supersedes Standard Conditions Part III Section K #4. EPA reports shall continue to be submitted online via the Central Data Exchange system.

## **D. SPECIAL CONDITIONS**

1. **Electronic Discharge Monitoring Report (eDMR) Submission System.** Per 40 CFR Part 127 National Pollutant Discharge Elimination System (NPDES) Electronic Reporting Rule, reporting of effluent monitoring data and any report required by the permit (unless specifically directed otherwise by the permit) shall be submitted by the permittee via an electronic system to ensure timely, complete, accurate, and nationally consistent set of data about the NPDES program. All reports uploaded into the system shall be reasonably named so they are easily identifiable, such as “WET Test Chronic Outfall 002 Jan 2023,” or “Outfall 004 Daily Data Mar 2025.”
  - (a) eDMR Registration Requirements. The permittee must register with the Department’s eDMR system through the Missouri Gateway for Environmental Management (MoGEM) before the first report is due. Registration and other information regarding MoGEM can be found at <https://dnr.mo.gov/data-e-services/missouri-gateway-environmental-management-mogem>. Information about the eDMR system can be found at <https://dnr.mo.gov/water/business-industry-other-entities/reporting/electronic-discharge-monitoring-reporting-system-edmr>. The first user shall register as an Organization Official and the association to the facility must be approved by the Department. Regarding Standard Conditions Part I, Section B, #7, the eDMR system is currently the only Department approved reporting method for this permit unless a waiver is granted by the Department. See paragraph (c) below.
  - (b) Electronic Submissions. To access the eDMR system, use the following link in your web browser: <https://apps5.mo.gov/mogems/welcome.action>. If you experience difficulties with using the eDMR system you may contact [edmr@dnr.mo.gov](mailto:edmr@dnr.mo.gov) or call 855-789-3889 or 573-526-2082 for assistance.
  - (c) Waivers from Electronic Reporting. The permittee must electronically submit compliance monitoring data and reports unless a waiver is granted by the Department in compliance with 40 CFR Part 127. The permittee may obtain an electronic reporting waiver by first submitting an eDMR Waiver Request Form: <https://dnr.mo.gov/document-search/electronic-discharge-monitoring-report-waiver-request-form-mo-780-2692>. The Department will either approve or deny this electronic reporting waiver request within 120 calendar days.
2. The full implementation of this operating permit, which includes implementation of any applicable schedules of compliance, shall constitute compliance with all applicable federal and state statutes and regulations in accordance with §644.051.16, RSMo, and the Clean Water Act (CWA) section 402(k); however, this permit may be reopened and modified, or alternatively revoked and reissued:
  - (a) To comply with any applicable effluent standard or limitation issued or approved under Sections 301(b)(2)(C) and (D), 304(b)(2), and 307(a)(2) of the CWA, if the effluent standard or limitation so issued or approved:
    - (1) contains different conditions or is otherwise more stringent than any effluent limitation in the permit; or
    - (2) controls any pollutant not limited in the permit.
  - (b) To incorporate an approved pretreatment program or modification thereto pursuant to 40 CFR 403.8(c) or 40 CFR 403.18(e), respectively.
3. All outfalls must be clearly marked in the field.
4. Report as no-discharge when a discharge does not occur during the report period.
5. Reporting of Non-Detects:
  - (a) An analysis conducted by the permittee or their contracted laboratory shall be conducted in such a way that the precision and accuracy of the analyzed result can be enumerated.
  - (b) See sufficiently sensitive test method requirements in Standard Conditions Part I, Section A, No. 4 regarding proper testing and method minimum levels used for sample analysis.
  - (c) The permittee shall not report a sample result as “Non-Detect” without also reporting the method minimum level of the test. Reporting as “Non Detect” without also including the method minimum level, will be considered failure to report, which is a violation of this permit.
  - (d) The permittee shall provide the “Non-Detect” sample result using the less than symbol and the method minimum level (e.g., <50 µg/L, if the method minimum level for the parameter is 50 µg/L).
  - (e) Where the permit contains a Department determined Minimum Quantification Level (ML) and the permittee is granted authority in the permit to report zero in lieu of the < ML for a specified parameter (conventional, priority pollutants, metals, etc.), then zero (0) is to be reported for that parameter.
  - (f) For the daily maximum, the facility shall report the highest value. If the highest value was a non-detect, use the less than “<” symbol and the laboratory’s highest method minimum level.
  - (g) For reporting an average based on all non-detected values, remove the “<” sign from the values, average the values, and then add the “<” symbol back to the resulting average.
  - (h) For reporting an average based on a mix of detected and non-detected values (not including *E. coli*), assign a value of “0” for all non-detects for that reporting period and report the average of all the results.
  - (i) When *E. coli* is not detected above the method minimum level, the permittee must report the data qualifier signifying less than detection limit for that parameter (e.g., <1 #/100mL, if the method minimum level is 1 #/100mL).

For reporting a geometric mean based on a mix of detected and non-detected values, use one-half of the detection limit (instead of zero) for non-detects when calculating geometric means.

(j) See the Fact Sheet Appendix - Non-Detect Example Calculations for further guidance.

6. It is a violation of the Missouri Clean Water Law to fail to pay fees associated with this permit (644.055 RSMo).
7. The permittee shall develop and implement a program for maintenance and repair of its collection system by **July 1, 2024**. The permittee may compare collection system performance results and other data with the benchmarks used in the Departments' Capacity, Management, Operation, And Maintenance (CMOM) Model, located at <https://dnr.mo.gov/document-search/capacity-management-operations-maintenance-plan-editable-template>. Additional information regarding the Departments' CMOM Model is available at <https://dnr.mo.gov/print/document-search/pub2574>.

The permittee shall also submit a report via the Electronic Discharge Monitoring Report (eDMR) Submission System annually, by January 28<sup>th</sup>, for the previous calendar year. The report shall contain the following information:

- (a) A summary of the efforts to locate and eliminate specific sources of excessive infiltration and inflow into the collection system serving the facility for the previous year.
  - (b) A summary of the general maintenance and repairs to the collection system serving the facility for the previous year.
  - (c) A summary of any planned maintenance and repairs to the collection system serving the facility for the upcoming calendar year. This list shall include locations (GPS, 911 address, manhole number, etc.) and actions to be taken.
8. Bypasses are not authorized at this facility unless they meet the criteria in 40 CFR 122.41(m). If a bypass occurs, the permittee shall report in accordance to 40 CFR 122.41(m)(3), and with Standard Condition Part I, Section B, subsection 2. Bypasses are to be reported to the Southeast Regional Office during normal business hours or by using the online Sanitary Sewer Overflow/Facility Bypass Application located at: <https://dnr.mo.gov/data-e-services/missouri-gateway-environmental-management-mogem> or the Environmental Emergency Response spill-line at 573-634-2436 outside of normal business hours. Once an electronic reporting system compliant with 40 CFR Part 127, the National Pollutant Discharge Elimination System (NPDES) Electronic Reporting Rule, is available all bypasses must be reported electronically via the new system. Blending, which is the practice of combining a partially-treated wastewater process stream with a fully-treated wastewater process stream prior to discharge, is not considered a form of bypass. If the permittee wishes to utilize blending, the permittee shall file an application to modify this permit to facilitate the inclusion of appropriate monitoring conditions.
  9. The facility must be sufficiently secured to restrict entry by children, livestock and unauthorized persons as well as to protect the facility from vandalism.
  10. An Operation and Maintenance (O & M) manual shall be maintained by the permittee and made available to the operator. The O & M manual shall include key operating procedures and a brief summary of the operation of the facility.
  11. An all-weather access road to the treatment facility shall be maintained.
  12. The outfall sewer shall be protected and maintained against the effects of floodwater, ice, or other hazards as to reasonably ensure its structural stability, freedom from stoppage, and that a sample of the effluent can be obtained at a point after the final treatment process and before the discharge mixes with the receiving waters.

#### **E. NOTICE OF RIGHT TO APPEAL**

If you were adversely affected by this decision, you may be entitled to pursue an appeal before the administrative hearing commission (AHC) pursuant to Sections 621.250 and 644.051.6 RSMo. To appeal, you must file a petition with the AHC within thirty days after the date this decision was mailed or the date it was delivered, whichever date was earlier. If any such petition is sent by registered mail or certified mail, it will be deemed filed on the date it is mailed; if it is sent by any method other than registered mail or certified mail, it will be deemed filed on the date it is received by the AHC. Any appeal should be directed to:

Administrative Hearing Commission  
U.S. Post Office Building, Third Floor  
131 West High Street, P.O. Box 1557  
Jefferson City, MO 65102-1557  
Phone: 573-751-2422  
Fax: 573-751-5018  
Website: <https://ahc.mo.gov>

**MISSOURI DEPARTMENT OF NATURAL RESOURCES  
FACT SHEET  
FOR THE PURPOSE OF RENEWAL  
OF  
MO-0139220  
CGCRCSD, HIGHLANDS RANCH WWTF**

The Federal Water Pollution Control Act ("Clean Water Act" Section 402 Public Law 92-500 as amended) established the National Pollutant Discharge Elimination System (NPDES) permit program. This program regulates the discharge of pollutants from point sources into the waters of the United States, and the release of stormwater from certain point sources. All such discharges are unlawful without a permit (Section 301 of the "Clean Water Act"). After a permit is obtained, a discharge not in compliance with all permit terms and conditions is unlawful. Missouri State Operating Permits (MSOPs) are issued by the Director of the Missouri Department of Natural Resources (Department) under an approved program, operating in accordance with federal and state laws (Federal "Clean Water Act" and "Missouri Clean Water Law" Section 644 as amended). MSOPs are issued for a period of five (5) years unless otherwise specified.

As per [40 CFR Part 124.8(a)] and [10 CSR 20-6.020(1)(A)2.], a Factsheet shall be prepared to give pertinent information regarding the applicable regulations, rationale for the development of effluent limitations and conditions, and the public participation process for the Missouri State Operating Permit (operating permit) listed below.

A Factsheet is not an enforceable part of an operating permit.

**Part I – Facility Information**

Application Date: 01/12/2023  
Expiration Date: 06/30/2023

Facility Type and Description: POTW

STEG system / two (2) septic tanks / MBBR / clarifier / UV disinfection / sludge disposal by contract hauler.

**OUTFALL(S) TABLE:**

OUTFALL	DESIGN FLOW (CFS)	TREATMENT LEVEL	EFFLUENT TYPE
#001	0.02695	Secondary	Domestic

**Comments:**

Changes in this permit include the addition of an influent feature in order to determine percent removal. All sampling frequencies were revised from monthly to quarterly as this facility has consistent and compliant effluent data that will be sufficiently characterized by quarterly reporting. Additionally, as this facility has just switched ownership from a homeowners association to the Cape Girardeau County Reorganized Common Sewer District, *E. coli* limits were adjusted to be weekly averages and monthly averages in accordance with 40 CFR 122.45(d)(2). No other parameters were adjusted as the rest of the parameters were either established in the Antidegradation Review or consistent with state and federal regulations that are applicable to this facility.

Special conditions were updated to include the reporting of non-detects and the Electronic Discharge Monitoring Report (eDMR) Submission System, as well as a pretreatment special condition applicable to POTWs and CMOM requirements. A special condition related to connection to a higher preference authority was removed as CGCRCSD is the highest preference authority in the area. A special condition related to sludge practices in accordance with Standard Conditions Part III was removed for redundancy.

## **Part II – Effluent Limitations and Monitoring Requirements**

### **OUTFALL #001 – MAIN FACILITY OUTFALL**

Effluent limitations derived and established in the below Effluent Limitations Table are based on current operations of the facility. Future permit action due to facility modification may contain new operating permit terms and conditions that supersede the terms and conditions, including effluent limitations, of this operating permit.

### **OUTFALL #001 - RECEIVING STREAM INFORMATION**

#### **RECEIVING STREAM(S) TABLE:**

WATER-BODY NAME	CLASS	WBID	DESIGNATED USES*	12-DIGIT HUC	DISTANCE TO CLASSIFIED SEGMENT (MI)
Presumed-Use Streams	C	5031	AHP (WWH), WBC-B, SCR, HHP, IRR, LWP	07140107-0508	0.02

\*As per 10 CSR 20-7.031 Missouri Water Quality Standards, the Department defines the Clean Water Commission's water quality objectives in terms of "water uses to be maintained and the criteria to protect those uses." The receiving stream and 1<sup>st</sup> classified receiving stream's beneficial water uses to be maintained are in the receiving stream table in accordance with [10 CSR 20-7.031(1)(C)].

Uses found in the receiving streams table, above:

10 CSR 20-7.031(1)(C)1.:

**AHP** = Aquatic Habitat Protection - To ensure the protection and propagation of fish, shellfish, and wildlife. AHP is further subcategorized as:

**WWH** = Warm Water Habitat;

**CLH** = Cool Water Habitat;

**CDH** = Cold Water Habitat;

**EAH** = Ephemeral Aquatic Habitat;

**MAH** = Modified Aquatic Habitat;

**LAH** = Limited Aquatic Habitat.

This permit uses Aquatic Life Protection effluent limitations in 10 CSR 20-7.031 Table A for all aquatic habitat designations unless otherwise specified.

10 CSR 20-7.031(1)(C)2.: Recreation in and on the water

**WBC** = Whole Body Contact recreation where the entire body is capable of being submerged. WBC is further subcategorized as:

**WBC-A** = Whole body contact recreation that supports swimming uses and has public access;

**WBC-B** = Whole body contact recreation that supports swimming;

**SCR** = Secondary Contact Recreation (like fishing, wading, and boating).

10 CSR 20-7.031(1)(C)3. to 7.:

**HHP** = Human Health Protection as it relates to the consumption of fish;

**IRR** = Irrigation - Application of water to cropland or directly to cultivated plants that may be used for human or livestock consumption;

**LWP** = Livestock and wildlife protection - Maintenance of conditions in waters to support health in livestock and wildlife;

**DWS** = Drinking water supply;

**IND** = Industrial water supply

10 CSR 20-7.031(1)(C)8-11.: Wetlands (10 CSR 20-7.031 Table A currently does not have corresponding habitat use criteria for these defined uses)

**WSA** = Storm- and flood-water storage and attenuation;

**WHP** = Habitat for resident and migratory wildlife species;

**WRC** = Recreational, cultural, educational, scientific, and natural aesthetic values and uses;

**WHC** = Hydrologic cycle maintenance.

10 CSR 20-7.031(6):

**GRW** = Groundwater

#### **RECEIVING STREAM(S) LOW-FLOW VALUES:**

RECEIVING STREAM	LOW-FLOW VALUES (CFS)		
	1Q10	7Q10	30Q10
Tributary to Cane Creek	0	0	0

## MIXING CONSIDERATIONS

Mixing Zone: Not Allowed [10 CSR 20-7.031(5)(A)4.B.(I)(a)].

Zone of Initial Dilution: Not Allowed [10 CSR 20-7.031(5)(A)4.B.(I)(b)].

## Receiving Water Body's Water Quality

- ✓ This facility does not discharge to a 303(d) listed stream or to a stream with an EPA approved TMDL.
- ✓ The Department has not conducted a stream survey for this waterbody. When a stream survey is conducted, more information may be available about the receiving stream.

## CHANGES TO EFFLUENT LIMITATIONS TABLE:

PARAMETER	Unit	Basis for Limits	Daily Minimum		Monthly Avg. Min	Previous Permit Limit	Sampling Frequency	Reporting Frequency	Sample Type
BOD <sub>5</sub> Percent Removal	%	1			85	***	1/quarter	quarterly	M
TSS Percent Removal	%	1			85	***	1/quarter	quarterly	M

\* - Monitoring requirement only.

\*\* - #/100mL; the Monthly Average for *E. coli* is a geometric mean.

\*\*\* - Parameter not previously established in previous state operating permit.

\*\*\*\* - C = 24-hour composite

G = Grab

T = 24-hr. total

E = 24-hr. estimate

M = Measured/calculated

### Basic for Limitations Codes:

- |  |                                   |   |
|--|-----------------------------------|---|
| 1. State or Federal Regulation/Law       | 5. Antidegradation Policy         | 9. WET Test Policy                        |
| 2. Water Quality Standard (includes RPA) | 6. Water Quality Model            | 10. Multiple Discharger Variance          |
| 3. Water Quality Based Effluent Limits   | 7. Best Professional Judgment     | 11. Nutrient Criteria Implementation Plan |
| 4. Antidegradation Review                | 8. TMDL or Permit in lieu of TMDL |   |

## OUTFALL #001 – DERIVATION AND DISCUSSION OF LIMITS:

- **Flow.** In accordance with [40 CFR Part 122.44(i)(1)(ii)] the volume of effluent discharged from each outfall is needed to assure compliance with permitted effluent limitations. If the permittee is unable to obtain effluent flow, then it is the responsibility of the permittee to inform the Department, which may require the submittal of an operating permit modification.
- **Biochemical Oxygen Demand (BOD<sub>5</sub>).** Operating permit retains 15 mg/L as a Weekly Average and 10 mg/L as a Monthly Average. Please see the attached Antidegradation Review Sheet.
- **Total Suspended Solids (TSS).** Operating permit retains 15 mg/L as a Weekly Average and 10 mg/L as a Monthly Average. Please see the attached Antidegradation Review Sheet.
- ***Escherichia coli* (*E. coli*).** Monthly average of 206 per 100 mL as a geometric mean and Weekly Average of 1,030 per 100 mL as a geometric mean during the recreational season (April 1 – October 31), for discharges within two miles upstream of segments or lakes with Whole Body Contact Recreation (B) designated use of the receiving stream, as per 10 CSR 20-7.015(9)(B). An effluent limit for both monthly average and weekly average is required by 40 CFR 122.45(d). The Geometric Mean is calculated by multiplying all of the data points and then taking the nth root of this product, where n = # of samples collected. For example: Five *E. coli* samples were collected with results of 1, 4, 6, 10, and 5 (#/100mL). Geometric Mean = 5<sup>th</sup> root of (1)(4)(6)(10)(5) = 5<sup>th</sup> root of 1,200 = 4.1 #/100mL.
- **Total Ammonia Nitrogen.** The facility did a technology evaluation as part of the submitted Antidegradation Review and selected a treatment technology that meets the economic efficiency and practicability evaluations under the alternatives analysis. In addition, the selected technology could meet the proposed 2013 EPA Ammonia criteria (see Notice to Permittee below). The facility elected to build a treatment plant that meets the expected criteria and that provides a high level of treatment to potentially reduce the need to upgrade in the near future. As such, the Antidegradation Review Sheet establishes more stringent limits than current Department eco-regional derivation methods, making them the more stringent standard that then must be applied. Please see the attached Antidegradation Review Sheet.
- **pH.** 6.5-9.0 SU. pH limitations of 6.0-9.0 SU [10 CSR 20-7.015] are not protective of the in-stream Water Quality Standard, which states that water contaminants shall not cause pH to be outside the range of 6.5-9.0 SU.
- **Biochemical Oxygen Demand (BOD<sub>5</sub>) Percent Removal.** In accordance with 40 CFR Part 133, removal efficiency is a method by which the Federal Regulations define Secondary Treatment and Equivalent to Secondary Treatment, which applies to BOD<sub>5</sub> and TSS for Publicly Owned Treatment Works (POTWs)/municipals. This facility is required to meet 85% removal efficiency for BOD<sub>5</sub>.



- **Total Suspended Solids (TSS) Percent Removal.** In accordance with 40 CFR Part 133, removal efficiency is a method by which the Federal Regulations define Secondary Treatment and Equivalent to Secondary Treatment, which applies to BOD<sub>5</sub> and TSS for Publicly Owned Treatment Works (POTWs)/municipals. This facility is required to meet 85% removal efficiency for TSS.

**Sampling Frequency Justification:** The Department has determined that previously established sampling and reporting frequency was overly protective. The facility has had consistent and compliant data for the previous permit cycle, and as such, the data can be sufficiently characterized using quarterly monitoring, established in this permit. Sampling for *E. coli* is set at quarterly per 10 CSR 20-7.015(9)(D)7.C.

**Sampling Type Justification:** As per 10 CSR 20-7.015, samples collected for mechanical plants shall be a 24 hour modified composite sample. Grab samples, however, must be collected for pH and *E. coli* in accordance with recommended analytical methods. For further information on sampling and testing methods please review 10 CSR 20-7.015(9)(D) 2.

#### **PERMITTED FEATURE INF – INFLUENT MONITORING**

The monitoring requirements established in the below Monitoring Requirements Table are based on current operations of the facility. Future permit action due to facility modification may contain new operating permit terms and conditions that supersede the terms and conditions, including the monitoring requirements listed in this table.

#### **CHANGES TO INFLUENT MONITORING:**

PARAMETER	Unit	Basis for Limits	Daily Maximum	Weekly Average	Monthly Average	Previous Permit Limit	Sampling Frequency	Reporting Frequency	Sample Type ****
BOD <sub>5</sub>	mg/L	1			*	***	1/quarter	quarterly	C
TSS	mg/L	1			*	***	1/quarter	quarterly	C

\* - Monitoring requirement only.

\*\*\* - Parameter not previously established in previous state operating permit.

\*\*\*\* - C = Composite

G = Grab

#### **Basis for Limitations Codes:**

- |  |                                   |   |
|--|-----------------------------------|---|
| 1. State or Federal Regulation/Law       | 5. Antidegradation Policy         | 9. WET Test Policy                        |
| 2. Water Quality Standard (includes RPA) | 6. Water Quality Model            | 10. Multiple Discharger Variance          |
| 3. Water Quality Based Effluent Limits   | 7. Best Professional Judgment     | 11. Nutrient Criteria Implementation Plan |
| 4. Antidegradation Review                | 8. TMDL or Permit in lieu of TMDL |   |

#### **Influent Parameters**

- **Biochemical Oxygen Demand (BOD<sub>5</sub>) and Total Suspended Solids (TSS).** An influent sample is required to determine the removal efficiency. In accordance with 40 CFR Part 133, removal efficiency is a method by which the Federal Regulations define Secondary Treatment and Equivalent to Secondary Treatment, which applies to BOD<sub>5</sub> and TSS for Publicly Owned Treatment Works (POTWs)/municipals.

**Sampling Frequency Justification:** The sampling and reporting frequencies for influent BOD<sub>5</sub> and TSS have been established to match the required sampling frequency of these parameters in the effluent.

**Sampling Type Justification:** Sample types for influent parameters were established to match the required sampling type of these parameters in the effluent. Samples should be analyzed as soon as possible after collection and/or properly preserved according to method requirements.

#### **OUTFALL #001 – GENERAL CRITERIA CONSIDERATIONS:**

In accordance with 40 CFR 122.44(d)(1), effluent limitations shall be placed into the permit for those pollutants which have been determined to cause, have the reasonable potential to cause, or contribute to an excursion above any State water quality standard, including State narrative criteria for water quality. The rule further states that pollutants which have been determined to cause, have the reasonable potential to cause, or contribute to an excursion above a narrative criterion within an applicable State water quality standard, the permit shall contain a numeric effluent limitation to protect that narrative criterion. In order to comply with this regulation, the permit writer will complete reasonable potential determinations on whether the discharge will violate any of the general criteria listed in 10 CSR 20-7.031(4). These specific requirements are listed below followed by derivation and discussion (the lettering matches that of the rule itself, under 10 CSR 20-7.031(4)). It should also be noted that Section 644.076.1, RSMo as well as Section D – Administrative Requirements of Standard Conditions Part I of this permit states that it shall be unlawful for any person to cause or permit any discharge of water contaminants from any water contaminant or point source located in Missouri that is in violation of sections 644.006 to 644.141 of the Missouri Clean Water Law or any standard, rule or regulation promulgated by the commission.

- (A) Waters shall be free from substances in sufficient amounts to cause the formation of putrescent, unsightly or harmful bottom deposits or prevent full maintenance of beneficial uses. The discharge from this facility is made up of treated domestic wastewater. Based upon review of the Report of Compliance Inspection for the inspection conducted on December 29, 2020, no evidence of an excursion of this criterion has been observed by the Department in the past and the facility has not disclosed any other information related to the characteristics of the discharge on their permit application which has the potential to cause or contribute to an excursion of this narrative criterion. Additionally, this facility is currently in compliance with effluent limits that are more stringent than the secondary treatment technology based effluent limits established in 40 CFR 133 and there has been no indication to the Department that the stream has had issues maintaining beneficial uses as a result of this discharge. Based on the information reviewed during the drafting of this permit, these final effluent limitations appear to have protected against the excursion of this criterion in the past. Therefore, the discharge does not have the reasonable potential to cause or contribute to an excursion of this criterion.
- (B) Waters shall be free from oil, scum and floating debris in sufficient amounts to be unsightly or prevent full maintenance of beneficial uses. Please see (A) above as justification is the same.
- (C) Waters shall be free from substances in sufficient amounts to cause unsightly color or turbidity, offensive odor or prevent full maintenance of beneficial uses. Please see (A) above as justification is the same.
- (D) Waters shall be free from substances or conditions in sufficient amounts to result in toxicity to human, animal or aquatic life. This permit contains final effluent limitations which are protective of both acute and chronic toxicity for various pollutants that are either expected to be discharged by domestic wastewater facilities or that were disclosed by this facility on the application for permit coverage. Based on the information reviewed during the drafting of this permit, it has been determined if the facility meets final effluent limitations established in this permit, there is no reasonable potential for the discharge to cause an excursion of this criterion.
- (E) Waters shall provide for the attainment and maintenance of water quality standards downstream including waters of another state. Please see (D) above as justification is the same.
- (F) There shall be no significant human health hazard from incidental contact with the water. Please see (D) above as justification is the same.
- (G) There shall be no acute toxicity to livestock or wildlife watering. Please see (D) above as justification is the same.
- (H) Waters shall be free from physical, chemical or hydrologic changes that would impair the natural biological community. Please see (A) above as justification is the same.
- (I) Waters shall be free from used tires, car bodies, appliances, demolition debris, used vehicles or equipment and solid waste as defined in Missouri's Solid Waste Law, section 260.200, RSMo, except as the use of such materials is specifically permitted pursuant to section 260.200-260.247. The discharge from this facility is made up of treated domestic wastewater. No evidence of an excursion of this criterion has been observed by the Department in the past and the facility has not disclosed any other information related to the characteristics of the discharge on their permit application which has the potential to cause or contribute to an excursion of this narrative criterion. Additionally, any solid wastes received or produced at this facility are wholly contained in appropriate storage facilities, are not discharged, and are disposed of offsite. This discharge is subject to Standard Conditions Part III, which contains requirements for the management and disposal of sludge to prevent its discharge. Therefore, this discharge does not have reasonable potential to cause or contribute to an excursion of this criterion.

### **Part III – Rationale and Derivation of Effluent Limitations & Permit Conditions**

#### **ALTERNATIVE EVALUATIONS FOR NEW FACILITIES:**

As per [10 CSR 20-7.015(4)(A)], discharges to losing streams shall be permitted only after other alternatives including land application, discharges to a gaining stream, and connection to a regional wastewater treatment facility have been evaluated and determined to be unacceptable for environmental and/or economic reasons.

- ✓ The facility does not discharge to a Losing Stream as defined by [10 CSR 20-2.010(40)] & [10 CSR 20-7.031(1)(O)].

#### **ANTI-BACKSLIDING:**

A provision in the Federal Regulations [CWA §303(d)(4); CWA §402(o); 40 CFR Part 122.44(l)] that requires a reissued permit to be as stringent as the previous permit with some exceptions.

- ✓ Limitations in this operating permit for the reissuance of this permit conform to the anti-backsliding provisions of Section 402(o) of the Clean Water Act, and 40 CFR Part 122.44.
  - Information is available which was not available at the time of permit issuance (other than revised regulations, guidance, or test methods) and which would have justified the application of a less stringent effluent limitation at the time of permit issuance.
  - *Escherichia coli (E. coli)*. The previous permit included a final effluent limit of 1,030 per 100 mL as a daily maximum; however, per 40 CFR 122.45(d)(2) POTWs receive average weekly and average monthly discharge limitations. Therefore, this permit includes final effluent limitations of a monthly average of 206 per 100 mL as a geometric mean

and a weekly average of 1,030 per 100 mL as a geometric mean during the recreational season (April 1 – October 31). This backsliding is justified as the permit writer determined that technical mistakes or mistaken interpretations of law were made in issuing the previous permit. Also, the revision of the effluent limit also meets the requirements of the safety clause, as the revision of the effluent limit will not result in a violation of a water quality standard.

- **Sampling and Reporting Frequency.** Sampling and reporting frequencies were reduced from monthly to quarterly. Discharge monitoring data submitted by the permittee shows that operations at the facility have been consistent and have low variability. Therefore, the Department has found the permittee eligible for reduced monitoring frequencies. The reduction of the sampling and reporting frequencies of the parameter meets the requirements of the safety clause, as the removal will not result in a violation of a water quality standard.
- The Department determines that technical mistakes or mistaken interpretations of law were made in issuing the permit under section 402(a)(1)(b).
- The previous permit indicated “There Shall Be No Discharge of Floating Solids or Visible Foam in Other Than Trace Amounts” under each table. The statement was not evaluated against actual site conditions therefore, this general criteria was re-assessed. It was determined that this facility does not discharge solids or foam in amounts which would indicate reasonable potential, therefore the statement was removed. Each general criteria was assessed for this facility.

#### **ANTIDEGRADATION:**

In accordance with Missouri’s Water Quality Standard [10 CSR 20-7.031(3)], for domestic wastewater discharge with new, altered, or expanding discharges, the Department is to document by means of Antidegradation Review that the use of a water body’s available assimilative capacity is justified. In accordance with Missouri’s water quality regulations for antidegradation [10 CSR 20-7.031(3)], degradation may be justified by documenting the socio-economic importance of a discharge after determining the necessity of the discharge. Facilities must submit the antidegradation review request to the Department prior to establishing, altering, or expanding discharges. See <https://dnr.mo.gov/document-search/antidegradation-implementation-procedure>.

- ✓ No degradation was proposed in this permit action and no further review necessary. Facility did not apply for authorization to increase pollutant loading or to add additional pollutants to their discharge. An antidegradation review was previously conducted in 2020. See OUTFALL #001 – DERIVATION AND DISCUSSION OF LIMITS for effluent limits that were established by that review.

For stormwater discharges, the stormwater BMP chosen for the facility, through the antidegradation analysis performed by the facility, must be implemented and maintained at the facility. Failure to implement and maintain the chosen BMP alternative is a permit violation; see SWPPP.

- ✓ The facility does not have stormwater discharges or the stormwater outfalls onsite have no industrial exposure.

#### **AREA-WIDE WASTE TREATMENT MANAGEMENT & CONTINUING AUTHORITY:**

As per [10 CSR 20-6.010(2)(C)], an applicant may utilize a lower preference continuing authority when a higher level authority is available by submitting information as part of the application to the Department for review and approval, provided it does not conflict with any area-wide management plan approved under section 208 of the Federal Clean Water Act or any other regional sewage service and treatment plan approved for higher preference authority by the Department.

#### **BIOSOLIDS & SEWAGE SLUDGE:**

Biosolids are solid materials resulting from domestic wastewater treatment that meet federal and state criteria for beneficial uses (i.e. fertilizer). Sewage sludge is solids, semi-solids, or liquid residue generated during the treatment of domestic sewage in a treatment works; including but not limited to, domestic septage; scum or solids removed in primary, secondary, or advanced wastewater treatment process; and a material derived from sewage sludge. Sewage sludge does not include ash generated during the firing of sewage sludge in a sewage sludge incinerator or grit and screening generated during preliminary treatment of domestic sewage in a treatment works.

- ✓ Permittee is not authorized to land apply biosolids. Sludge/biosolids are removed by contract hauler. If removal and disposal (landfill, land apply, haul to another permitted treatment facility, etc.) of sludge/biosolids is needed and that method is not listed in the current permit, the permittee must modify the operating permit to add any biosolids/sludge disposal method to the facility description of the operating permit. For time sensitive situations, the permittee may contact the Department to see about approval for a one-time removal and disposal of sludge/biosolids that are not identified in the facility description of the operating permit.

#### **COMPLIANCE AND ENFORCEMENT:**

Enforcement is the action taken by the Water Protection Program (WPP) to bring an entity into compliance with the Missouri Clean Water Law, its implementing regulations, and/or any terms and conditions of an operating permit. The primary purpose of the enforcement activity in the WPP is to resolve violations and return the entity to compliance.

Facility Performance History:

- ✓ The facility is not currently under Water Protection Program enforcement action. This facility was last inspected on December 29, 2020. The inspection showed the following unsatisfactory features: failure to mark the outfall.

CONTINUING AUTHORITY:

Each application for an operating permit shall identify the person, as that term is defined in section 644.016(15), RSMo, that is the owner of, operator of, or area-wide management authority for a water contaminant source, point source, wastewater treatment facility, or sewer collection system. This person shall be designated as the continuing authority and shall sign the application. By doing so, the person designated as the continuing authority acknowledges responsibility for compliance with all permit conditions.

10 CSR 20-6.010(2) establishes preferential levels for continuing authorities: Levels 1 through 5 (with Level 1 as the highest level), and generally requires permits to be issued to a higher preference continuing authority if available. A Level 3, 4, or 5 applicant may constitute a continuing authority by showing that Level 1 and Level 2 authorities are not available; do not have jurisdiction; are forbidden by state statute or local ordinance from providing service to the person; or that the Level 3, 4, or 5 applicant has met one of the requirements listed in paragraphs (2)(C)1.–7. of 10 CSR 20-6.010(2). The seven options in paragraphs (2)(C)1.–7. for a lower-level authority to demonstrate that it is the valid continuing authority are:

1. A waiver from the existing higher authority declining the offer to accept management of the additional wastewater or stormwater;
2. A written statement or a demonstration of non-response from the higher authority;
3. A to-scale map showing all parts of the legal boundary of the facility's property are beyond 2000 feet from the collection (sewer) system operated by the higher preference authority;
4. A proposed connection or adoption charge by the higher authority that would equal or exceed what is economically feasible for the applicant, which may be in the range of one hundred twenty percent (120%) of the applicant's cost for constructing or operating a wastewater treatment system;
5. A proposed service fee on the users of the system by the higher authority that is above what is affordable for existing homeowners in that area;
6. Terms for connection or adoption by the higher authority that would require more than two (2) years to achieve full sewer service; or
7. A demonstration that the terms for connection or adoption by the higher authority are not viable or feasible to homeowners in the area.

Permit applicants that are Levels 3, 4, and 5 must, as part of their application, identify their method of compliance with this regulation. The following are the methods to comply.

- No higher level authorities are available to the facility;
- No higher level authorities have jurisdiction;
- Higher level authorities are forbidden by state statute or local ordinance from providing service to the person;
- The existing higher level authority is available to the facility, however the facility has proposed the use of a lower preference continuing authority and has submitted one of the following as part of their application provided it does not conflict with any area-wide management plan approved under section 208 of the Clean Water Act or by the Missouri Clean Water Commission. (See Fact Sheet Appendix - Continuing Authority for more information on these options):
  - A waiver from the existing higher authority;
  - A written statement or a demonstration of non-response from the higher authority;
  - A to-scale map showing all parts of the legal boundary of the facility's property are beyond 2000 feet from the collection (sewer) system operated by the higher preference authority;
  - Documentation that the proposed connection or adoption charge by the higher authority would equal or exceed what is economically feasible for the applicant, which may be in the range of one hundred twenty percent (120%) of the applicant's cost for constructing or operating a wastewater treatment system;
  - Documentation that the proposed service fee on the users of the system by the higher authority is above what is affordable for existing homeowners in that area;
  - Documentation that the terms for connection or adoption by the higher authority would require more than two (2) years to achieve full sewer service;
  - A demonstration that the terms for connection or adoption by the higher authority are not viable or feasible to homeowners in the area;

- ✓ The continuing authority listed on the application is a municipality, and therefore a Level 3 Authority. There is no approved Clean Water Act Section 208 plan in Cape Girardeau County. The applicant has shown that:
  - A higher level authority is not available to the facility;

**ELECTRONIC DISCHARGE MONITORING REPORT (EDMR) SUBMISSION SYSTEM:**

The U.S. Environmental Protection Agency (EPA) promulgated a final rule on October 22, 2015, to modernize Clean Water Act reporting for municipalities, industries, and other facilities by converting to an electronic data reporting system. This final rule requires regulated entities and state and federal regulators to use information technology to electronically report data required by the National Pollutant Discharge Elimination System (NPDES) permit program instead of filing paper reports. To comply with the federal rule, the Department is requiring all permittees to begin submitting discharge monitoring data and reports online. In an effort to aid facilities in the reporting of applicable information electronically, the Department has created several new forms including operational control monitoring forms and an I&I location and reduction form. These forms are optional and can be provided upon request to the Department.

Per 40 CFR 127.15 and 127.24, permitted facilities may request a temporary waiver for up to 5 years or a permanent waiver from electronic reporting from the Department. To obtain an electronic reporting waiver, a permittee must first submit an eDMR Waiver Request Form: <https://dnr.mo.gov/document-search/electronic-discharge-monitoring-report-waiver-request-form-mo-780-2692>. Each facility must make a request. If a single entity owns or operates more than one facility, then the entity must submit a separate request for each facility based on its specific circumstances. An approved waiver is non-transferable.

The Department must review and notify the facility within 120 calendar days of receipt if the waiver request has been approved or rejected [40 CFR 124.27(a)]. During the Department review period as well as after a waiver is granted, the facility must continue submitting a hard-copy of any reports required by their permit. The Department will enter data submitted in hard-copy from those facilities allowed to do so and electronically submit the data to the EPA on behalf of the facility.

- ✓ The permittee/facility is currently using the eDMR data reporting system.

**NUMERIC LAKE NUTRIENT CRITERIA:**

- ✓ This facility does not discharge into a lake watershed where numeric lake nutrient criteria are applicable.

**OPERATOR CERTIFICATION REQUIREMENTS:**

As per [10 CSR 20-6.010(8) Terms and Conditions of a Permit], the permittee shall operate and maintain facilities to comply with the Missouri Clean Water Law and applicable permit conditions and regulations. Operators at regulated wastewater treatment facilities shall be certified in accordance with [10 CSR 20-9.020(2)] and any other applicable state law or regulation. As per [10 CSR 20-9.020(2)(A)], requirements for operation by certified personnel shall apply to all wastewater treatment systems with population equivalents greater than 200 and are owned or operated by or for municipalities, public sewer districts, counties, public water supply districts, private sewer companies regulated by the Public Service Commission and state or federal agencies.

- ✓ This facility is not required to have a certified operator as it doesn't have a PE greater than 200.

**OPERATIONAL CONTROL TESTING:**

Missouri Clean Water Commission regulation 10 CSR 20-9.010 requires certain publicly owned treatment works and privately owned facilities regulated by the Public Service Commission to conduct internal operational control monitoring to further ensure proper operation of the facility and to be a safeguard or early warning for potential plant upsets that could affect effluent quality. This requirement is only applicable if the publicly owned treatment works and privately owned facilities regulated by the Public Service Commission has a calculated Population Equivalent greater than two hundred (200).

10 CSR 20-9.010(3) allows the Department to modify the monitoring frequency required in the rule based upon the Department's judgement of monitoring needs for process control at the specified facility.

- ✓ As per [10 CSR 20-9.010(4)], the facility is not required to conduct operational monitoring.

**PRETREATMENT PROGRAM:**

The reduction of the amount of pollutants, the elimination of pollutants, or the alteration of the nature of pollutant properties in wastewater prior to or in lieu of discharging or otherwise introducing such pollutants into a Publicly Owned Treatment Works [40 CFR Part 403.3(q)].

Pretreatment programs are required at any POTW (or combination of POTW operated by the same authority) and/or municipality with a total design flow greater than 5.0 MGD and receiving industrial wastes that interfere with or pass through the treatment works or are otherwise subject to the pretreatment standards. Pretreatment programs can also be required at POTWs/municipals with a design flow less than 5.0 MGD if needed to prevent interference with operations or pass through.

Several special conditions pertaining to the permittee's pretreatment program may be included in the permit, and are as follows:

- Implementation and enforcement of the program,
- Annual pretreatment report submittal,
- Submittal of list of industrial users,
- Technical evaluation of need to establish local limitations, and
- Submittal of the results of the evaluation

✓ The permittee, at this time, is not required to have a Pretreatment Program or does not have an approved pretreatment program.

#### **REASONABLE POTENTIAL (RP):**

Federal regulation [40 CFR Part 122.44(d)(1)(i)] and State Regulation [10 CSR 20-7.015(9)(A)2] requires effluent limitations for all pollutants that are or may be discharged at a level that will cause or have the reasonable potential to cause or contribute to an in-stream excursion above narrative or numeric water quality standard.

In accordance with [40 CFR Part 122.44(d)(1)(iii)] if the permit writer determines that any given pollutant has the reasonable potential to cause, or contribute to an in-stream excursion above the WQS, the permit must contain effluent limits for that pollutant.

A reasonable potential analysis (RPA) is a numeric RP decision calculated using effluent data provided by the facility for parameters that have a numeric Water Quality Standard (WQS).

Reasonable potential determinations (RPD) are based on physical conditions of the site as provided in Sections 3.1.2, 3.1.3, and 3.2 of the TSD using best professional judgement. An RPD consists of evaluating visual observations for compliance with narrative criteria, non-numeric information, or small amounts of numerical data (such as 3 data points supplied in the application). Narrative criteria with RP typically translate to a numeric WQS, so a parameter's establishment being based on narrative criteria does not necessarily make the decision an RPD vs RP—how the data is collected does, however. When insufficient data is received to make a determination on RP based on numeric effluent data, the RPD decisions are based on best professional judgment considering the sources of influent wastewater, type of treatment, and historical overall management of the site.

✓ An RPA was not conducted for this facility as the Ammonia as N values established in this permit are consistent with the Antidegradation Review Sheet. See the Appendix for more information on Ammonia as N value derivation.

#### **REMOVAL EFFICIENCY:**

Removal efficiency is a method by which the Federal Regulations define Secondary Treatment and Equivalent to Secondary Treatment, which applies to Biochemical Oxygen Demand 5-day (BOD<sub>5</sub>) and Total Suspended Solids (TSS) for Publicly Owned Treatment Works (POTWs)/municipals.

✓ Secondary Treatment is 85% removal [40 CFR Part 133.102(a)(3) & (b)(3)].

#### **SANITARY SEWER OVERFLOWS (SSO) AND INFLOW AND INFILTRATION (I&I):**

Sanitary Sewer Overflows (SSOs) are defined as untreated sewage releases and are considered bypassing under state regulation [10 CSR 20-2.010(12)] and should not be confused with the federal definition of bypass. SSOs result from a variety of causes including blockages, line breaks, and sewer defects that can either allow wastewater to backup within the collection system during dry weather conditions or allow excess stormwater and groundwater to enter and overload the collection system during wet weather conditions. SSOs can also result from lapses in sewer system operation and maintenance, inadequate sewer design and construction, power failures, and vandalism. SSOs include overflows out of manholes, cleanouts, broken pipes, and other into waters of the state and onto city streets, sidewalks, and other terrestrial locations.

Inflow and Infiltration (I&I) is defined as unwanted intrusion of stormwater or groundwater into a collection system. This can occur from points of direct connection such as sump pumps, roof drain downspouts, foundation drains, and storm drain cross-connections or through cracks, holes, joint failures, faulty line connections, damaged manholes, and other openings in the collection system itself. I&I results from a variety of causes including line breaks, improperly sealed connections, cracks caused by soil erosion/settling, penetration of vegetative roots, and other sewer defects. In addition, excess stormwater and groundwater entering the collection system from line breaks and sewer defects have the potential to negatively impact the treatment facility.

Missouri RSMo §644.026.1.(13) mandates that the Department issue permits for discharges of water contaminants into the waters of this state, and also for the operation of sewer systems. Such permit conditions shall ensure compliance with all requirements as established by sections 644.006 to 644.141.

Standard Conditions Part I, referenced in the permit, contains provisions requiring proper operation and maintenance of all facilities and systems of treatment and control. Missouri RSMo §644.026.1.(15) instructs the Department to require proper maintenance and operation of treatment facilities and sewer systems and proper disposal of residual waste from all such facilities. To ensure that public health and the environment are protected, any noncompliance which may endanger public health or the environment must be reported to the Department within 24 hours of the time the permittee becomes aware of the noncompliance. Standard Conditions Part I, referenced in the permit, contains the reporting requirements for the permittee when bypasses and upsets occur. The permit also contains requirements for permittees to develop and implement a program for maintenance and repair of the collection system. The permit requires that the permittee submit an annual report to the Department for the previous calendar year that contains a summary of efforts taken by the permittee to locate and eliminate sources of excess I & I, a summary of general maintenance and repairs to the collection system, and a summary of any planned maintenance and repairs to the collection system for the upcoming calendar year.

- ✓ At this time, the Department recommends the US EPA's Guide for Evaluating Capacity, Management, Operation and Maintenance (CMOM) Programs at Sanitary Sewer Collection Systems (Document # EPA 305-B-05-002) or the Departments' CMOM Model located at <https://dnr.mo.gov/document-search/capacity-management-operations-maintenance-plan-editable-template>. For additional information regarding the Departments' CMOM Model, see the CMOM Plan Model Guidance document at <https://dnr.mo.gov/print/document-search/pub2574>. The CMOM identifies some of the criteria used to evaluate a collection system's management, operation, and maintenance and was intended for use by the EPA, state, regulated community, and/or third party entities. The CMOM is applicable to small, medium, and large systems; both public and privately owned; and both regional and satellite collection systems. The CMOM does not substitute for the Clean Water Act, the Missouri Clean Water Law, and both federal and state regulations, as it is not a regulation.

#### **SCHEDULE OF COMPLIANCE (SOC):**

Per 644.051.4 RSMo, a permit may be issued with a Schedule of Compliance (SOC) to provide time for a facility to come into compliance with new state or federal effluent regulations, water quality standards, or other requirements. Such a schedule is not allowed if the facility is already in compliance with the new requirement, or if prohibited by other statute or regulation. A SOC includes an enforceable sequence of interim requirements (actions, operations, or milestone events) leading to compliance with the Missouri Clean Water Law, its implementing regulations, and/or the terms and conditions of an operating permit. *See also* Section 502(17) of the Clean Water Act, and 40 CFR §122.2. For new effluent limitations, the permit may include interim monitoring for the specific parameter to demonstrate the facility is not already in compliance with the new requirement. Per 40 CFR § 122.47(a)(1), 10 CSR 20-7.031(11), and 10 CSR 20-7.015(9), compliance must occur as soon as possible. If the permit provides a schedule for meeting new water quality based effluent limits, a SOC must include an enforceable, final effluent limitation in the permit even if the SOC extends beyond the life of the permit.

A SOC is not allowed:

- For effluent limitations based on technology-based standards established in accordance with federal requirements, if the deadline for compliance established in federal regulations has passed. 40 CFR § 125.3.
- For a newly constructed facility in most cases. Newly constructed facilities must meet applicable effluent limitations when discharge begins, because the facility has installed the appropriate control technology as specified in a permit or antidegradation review. A SOC is allowed for a new water quality based effluent limit that was not included in a previously public noticed permit or antidegradation review, which may occur if a regulation changes during construction.
- To develop a TMDL, UAA, or other study that may result in site-specific criteria or alternative effluent limits. A facility is not prohibited from conducting these activities, but a SOC may not be granted for conducting these activities.

In order to provide guidance to Permit Writers in developing SOC's, and attain a greater level of consistency, on April 9, 2015 the Department issued an updated policy on development of SOC's. This policy provides guidance to Permit Writers on the standard time frames for schedules for common activities, and guidance on factors that may modify the length of the schedule such as a Cost Analysis for Compliance.

- ✓ This permit does not contain an SOC.

#### **SEWER EXTENSION AUTHORITY SUPERVISED PROGRAM:**

In accordance with [10 CSR 20-6.010(6)(A)], the Department may grant approval of a permittee's Sewer Extension Authority Supervised Program. These approved permittees regulate and approve construction of sanitary sewers and pump stations, which are tributary to this wastewater treatment facility. The permittee shall act as the continuing authority for the operation, maintenance, and modernization of the constructed collection system. See <https://dnr.mo.gov/water/business-industry-other-entities/permits-certification-engineering-fees/wastewater/construction-engineering>.

- ✓ The permittee does not have a Department approved Sewer Extension Authority Supervised Program.

#### **VARIANCE:**

As per the Missouri Clean Water Law § 644.061.4, variances shall be granted for such period of time and under such terms and conditions as shall be specified by the commission in its order.



The variance may be extended by affirmative action of the commission. In no event shall the variance be granted for a period of time greater than is reasonably necessary for complying with the Missouri Clean Water Law §§644.006 to 644.141 or any standard, rule or regulation promulgated pursuant to Missouri Clean Water Law §§644.006 to 644.141.

- ✓ This operating permit is not drafted under premises of a petition for variance.

**WASTELOAD ALLOCATIONS (WLA) FOR LIMITS:**

As per [10 CSR 20-2.010(86)], the amount of pollutant each discharger is allowed by the Department to release into a given stream after the Department has determined total amount of pollutant that may be discharged into that stream without endangering its water quality.

- ✓ Wasteload allocations were calculated where applicable using water quality criteria or water quality model results and the dilution equation below:

$$C_e = \frac{(Q_e + Q_s)C - (Q_s \times C_s)}{(Q_e)} \quad (\text{EPA/505/2-90-001, Section 4.5.5})$$

Where C = downstream concentration      C<sub>e</sub> = effluent concentration  
Cs = upstream concentration              Q<sub>e</sub> = effluent flow  
Q<sub>s</sub> = upstream flow

Chronic wasteload allocations were determined using applicable chronic water quality criteria (CCC: criteria continuous concentration) and stream volume of flow at the edge of the mixing zone (MZ). Acute wasteload allocations were determined using applicable water quality criteria (CMC: criteria maximum concentration) and stream volume of flow at the edge of the zone of initial dilution (ZID).

Water quality based maximum daily and average monthly effluent limitations were calculated using methods and procedures outlined in USEPA's "Technical Support Document For Water Quality-based Toxics Control" (EPA/505/2-90-001).

**Number of Samples "n":**

Additionally, in accordance with the TSD for water quality-based permitting, effluent quality is determined by the underlying distribution of daily values, which is determined by the Long Term Average (LTA) associated with a particular Wasteload Allocation (WLA) and by the Coefficient of Variation (CV) of the effluent concentrations. Increasing or decreasing the monitoring frequency does not affect this underlying distribution or treatment performance, which should be, at a minimum, be targeted to comply with the values dictated by the WLA. Therefore, it is recommended that the actual planned frequency of monitoring normally be used to determine the value of "n" for calculating the AML. However, in situations where monitoring frequency is once per month or less, a higher value for "n" must be assumed for AML derivation purposes. Thus, the statistical procedure being employed using an assumed number of samples is "n = 4" at a minimum. For Total Ammonia as Nitrogen, "n = 30" is used.

**WLA MODELING:**

There are two general types of effluent limitations, technology-based effluent limits (TBELs) and water quality based effluent limits (WQBELs). If TBELs do not provide adequate protection for the receiving waters, then WQBEL must be used.

- ✓ A WLA study was either not submitted or determined not applicable by Department staff.

**WHOLE EFFLUENT TOXICITY (WET) TEST:**

A WET test is a quantifiable method of determining if a discharge from a facility may be causing toxicity to aquatic life by itself, in combination with or through synergistic responses when mixed with receiving stream water.

Under the federal Clean Water Act (CWA) §101(a)(3), requiring WET testing is reasonably appropriate for site-specific Missouri State Operating Permits for discharges to waters of the state issued under the National Pollutant Discharge Elimination System (NPDES). WET testing is also required by 40 CFR 122.44(d)(1). WET testing ensures that the provisions in the 10 CSR 20-6.010(8)(A) and the Water Quality Standards 10 CSR 20-7.031(4)(D),(F),(G),(J)2.A & B are being met. Under [10 CSR 20-6.010(8)(B)], the Department may require other terms and conditions that it deems necessary to assure compliance with the Clean Water Act and related regulations of the Missouri Clean Water Commission. In addition the following MCWL apply: §§644.051.3 requires the Department to set permit conditions that comply with the MCWL and CWA; 644.051.4 specifically references toxicity as an item we must consider in writing permits (along with water quality-based effluent limits, pretreatment, etc...); and 644.051.5 is the basic authority to require testing conditions. WET test will be required by facilities meeting the following criteria:



- ☐ Facility is a designated Major.
- ☐ Facility continuously or routinely exceeds its design flow.
- ☐ Facility that exceeds its design population equivalent (PE) for BOD<sub>5</sub> whether or not its design flow is being exceeded.
- ☐ Facility (whether primarily domestic or industrial) that alters its production process throughout the year.
- ☐ Facility handles large quantities of toxic substances, or substances that are toxic in large amounts.
- ☐ Facility has Water Quality-based Effluent Limitations for toxic substances (other than NH<sub>3</sub>)
- ☐ Facility is a municipality with a Design Flow  $\geq$  22,500 gpd.
- ☐ Other – please justify.

✓ At this time, the permittee is not required to conduct WET test for this facility.

#### **40 CFR 122.41(M) - BYPASSES:**

The federal Clean Water Act (CWA), Section 402 prohibits wastewater dischargers from “bypassing” untreated or partially treated sewage (wastewater) beyond the headworks. A bypass is defined as an intentional diversion of waste streams from any portion of a treatment facility, [40 CFR 122.41(m)(1)(i)]. Additionally, Missouri regulation 10 CSR 20-7.015(9)(G) states a bypass means the intentional diversion of waste streams from any portion of a treatment facility, except in the case of blending, to waters of the state. Only under exceptional and specified limitations do the federal regulations allow for a facility to bypass some or all of the flow from its treatment process. Bypasses are prohibited by the CWA unless a permittee can meet all of the criteria listed in 40 CFR 122.41(m)(4)(i)(A), (B), & (C). Any bypasses from this facility are subject to the reporting required in 40 CFR 122.41(l)(6) and per Missouri’s Standard Conditions I, Section B, part 2.b. Additionally, Anticipated Bypasses include bypasses from peak flow basins or similar devices designed for peak wet weather flows.

✓ This facility does not anticipate bypassing.

### **Part IV – Cost Analysis for Compliance**

Pursuant to Section 644.145, RSMo, when issuing permits under this chapter that incorporate a new requirement for discharges from publicly owned combined or separate sanitary or storm sewer systems or publicly owned treatment works, or when enforcing provisions of this chapter or the Federal Water Pollution Control Act, 33 U.S.C. 1251 et seq., pertaining to any portion of a publicly owned combined or separate sanitary or storm sewer system or [publicly owned] treatment works, the Department of Natural Resources shall make a “finding of affordability” on the costs to be incurred and the impact of any rate changes on ratepayers upon which to base such permits and decisions, to the extent allowable under this chapter and the Federal Water Pollution Control Act. This process is completed through a cost analysis for compliance. Permits that do not include new requirements may be deemed affordable.

✓ The Department is required to determine “findings of affordability” because the permit applies to a combined or separate sanitary sewer system for a publicly-owned treatment works.

**Cost Analysis for Compliance** - The Department has made a reasonable search for empirical data indicating the permit is affordable. The search consisted of a review of Department records that might contain economic data on the community, a review of information provided by the applicant as part of the application, and public comments received in response to public notices of this draft permit. If the empirical cost data was used by the permit writer, this data may consist of median household income, any other ongoing projects that the Department has knowledge, and other demographic financial information that the community provided as contemplated by Section 644. 145.3.

The following table summarizes the results of the cost analysis. See **Appendix – Cost Analysis for Compliance** for detailed information.

#### **Summary Table. Cost Analysis for Compliance Summary for the Cape Girardeau County Reorganized Common Sewer District**

New Permit Requirements			
Quarterly Biological Oxygen Demand and Total Suspended Solids Sampling			
Estimated Annual Cost	Annual Median Household Income (MHI)	Estimated Monthly User Rate	User Rate as a Percent of MHI
\$244	\$56,302	Because this facility is owned by a sewer district, the Department cannot calculate a user cost or the user cost as a percentage of MHI.	

## **Part V – Administrative Requirements**

On the basis of preliminary staff review and the application of applicable standards and regulations, the Department, as administrative agent for the Missouri Clean Water Commission, proposes to issue a permit(s) subject to certain effluent limitations, schedules, and special conditions contained herein and within the operating permit. The proposed determinations are tentative pending public comment.

### **WATER QUALITY STANDARD REVISION:**

In accordance with section 644.058, RSMo, the Department is required to utilize an evaluation of the environmental and economic impacts of modifications to water quality standards of twenty-five percent or more when making individual site-specific permit decisions.

- ✓ This operating permit does not contain requirements for a water quality standard that has changed twenty-five percent or more since the previous operating permit.

### **PERMIT SYNCHRONIZATION:**

The Department of Natural Resources is currently undergoing a synchronization process for operating permits. Permits are normally issued on a five-year term, but to achieve synchronization many permits will need to be issued for less than the full five years allowed by regulation. The intent is that all permits within a watershed will move through the Watershed Based Management (WBM) cycle together and all expire in the same fiscal year. This will allow further streamlining by placing multiple permits within a smaller geographic area on public notice simultaneously, thereby reducing repeated administrative efforts. This will also allow the Department to explore a watershed based permitting effort at some point in the future. Renewal applications must continue to be submitted within 180 days of expiration, however, in instances where effluent data from the previous renewal is less than 4 years old, that data may be re-submitted to meet the requirements of the renewal application. If the permit provides a schedule of compliance for meeting new water quality based effluent limits beyond the expiration date of the permit, the time remaining in the schedule of compliance will be allotted in the renewed permit. With permit synchronization, this permit will expire in the 4<sup>th</sup> Quarter 2027. While this is not consistent with permit synchronization for this permit, other facilities owned by CGCRCSD are synchronized at the end of 4<sup>th</sup> Quarter 2027. For consistency across permits, this permit will expire simultaneously.

### **PUBLIC NOTICE:**

The Department shall give public notice that a draft permit has been prepared and its issuance is pending. Additionally, public notice will be issued if a public hearing is to be held because of a significant degree of interest in and water quality concerns related to a draft permit. No public notice is required when a request for a permit modification or termination is denied; however, the requester and permittee must be notified of the denial in writing. The Department must issue public notice of a pending operating permit or of a new or reissued statewide general permit. The public comment period is the length of time not less than 30 days following the date of the public notice which interested persons may submit written comments about the proposed permit. For persons wanting to submit comments regarding this proposed operating permit, then please refer to the Public Notice page located at the front of this draft operating permit. The Public Notice page gives direction on how and where to submit appropriate comments.

- ✓ The Public Notice period for this operating permit started March 10, 2023 and ended April 10, 2023. No comments were received.

**DATE OF FACT SHEET:** JANUARY 31, 2023

### **COMPLETED BY:**

**JESSICA VITALE, ENVIRONMENTAL PROGRAM ANALYST  
MISSOURI DEPARTMENT OF NATURAL RESOURCES  
WATER PROTECTION PROGRAM  
OPERATING PERMITS SECTION - DOMESTIC WASTEWATER UNIT  
(573) 522-2575  
Jessica.Vitale@dnr.mo.gov**

## **Appendices**

### **APPENDIX – Non-Detect Example Calculations:**

**Example:** Permittee has four samples for Pollutant X which has a method minimum level of 5 mg/L and is to report a Daily Maximum and Monthly Average.

Week 1 = 11.4 mg/L

Week 2 = Non-Detect or <5.0 mg/L

Week 3 = 7.1 mg/L

Week 4 = Non-Detect or <5.0 mg/L

For this example, use subpart (h) - For reporting an average based on a mix of detected and non-detected values (not including *E. coli*), assign a value of “0” for all non-detects for that reporting period and report the average of all the results.

$$11.4 + 0 + 7.1 + 0 = 18.5 \div 4 \text{ (number of samples)} = 4.63 \text{ mg/L.}$$

The Permittee reports a Monthly Average of 4.63 mg/L and a Daily maximum of 11.4 mg/L (Note the < symbol was dropped in the answers).

**Example:** Permittee has five samples for Pollutant Y that has a method minimum level of 9 µg/L and is to report a Daily Maximum and Monthly Average.

Day 1 = Non-Detect or <9.0 µg/L

Day 2 = Non-Detect or <9.0 µg/L

Day 3 = Non-Detect or <9.0 µg/L

Day 4 = Non-Detect or <9.0 µg/L

Day 5 = Non-Detect or <9.0 µg/L

For this example, use subpart (g) - For reporting an average based on all non-detected values, remove the “<” sign from the values, average the values, and then add the “<” symbol back to the resulting average.

$$(9 + 9 + 9 + 9 + 9) \div 5 \text{ (number of samples)} = <9 \text{ µg/L.}$$

The Permittee reports a Monthly Average of <9.0 µg/L (retain the ‘less than’ symbol) and a Daily Maximum of <9.0 µg/L.

**Example:** Permittee has four samples for Pollutant Z where the first two tests were conducted using a method with a method minimum level of 4 µg/L and the remaining two tests were conducted using a different method that has a method minimum level of <6 µg/L and is to report a Monthly Average and a Weekly Average.

Week 1 = Non-Detect or <4.0 µg/L

Week 2 = Non-Detect or <4.0 µg/L

Week 3 = Non-Detect or <6.0 µg/L

Week 4 = Non-Detect or <6.0 µg/L

For this example, use subpart (g) - For reporting an average based on all non-detected values, remove the “<” sign from the values, average the values, and then add the “<” symbol back to the resulting average.

$$(4 + 4 + 6 + 6) \div 4 \text{ (number of samples)} = <5 \text{ µg/L. (Monthly)}$$

The facility reports a Monthly Average of <5.0 µg/L and a Weekly Average of <6.0 µg/L.

#### APPENDIX – Non-Detect Example Calculations (Continued):

**Example:** Permittee has five samples for Pollutant Z where the first two tests were conducted using a method with a method minimum level of 4 µg/L and the remaining three tests were conducted using a different method that has a method minimum level of <6 µg/L and is to report a Monthly Average and a Weekly Average.

Week 1 = Non-Detect or <4.0 µg/L

Week 2 = Non-Detect or <4.0 µg/L

Week 2 = Non-Detect or <6.0 µg/L

Week 3 = Non-Detect or <6.0 µg/L

Week 4 = Non-Detect or <6.0 µg/L

For this example, use subpart (g) - For reporting an average based on all non-detected values, remove the "<" sign from the values, average the values, and then add the "<" symbol back to the resulting average.

$(4 + 4 + 6 + 6 + 6) \div 5$  (number of samples) = <5.2 µg/L. (Monthly)

$(4 + 6) \div 2$  (number of samples) = <5 µg/L. (Week 2)

The facility reports a Monthly Average of <5.2 µg/L and a Weekly Average of <6.0 µg/L (report highest Weekly Average value)

**Example:** Permittee has four samples for Pollutant Z where the tests were conducted using a method with a method minimum level of 10 µg/L and is to report a Monthly Average and Daily Maximum. The permit lists that Pollutant Z has a Department determined Minimum Quantification Level (ML) of 130 µg/L.

Week 1 = 12 µg/L

Week 2 = 52 µg/L

Week 3 = Non-Detect or <10 µg/L

Week 4 = 133 µg/L

For this example, use subpart (h) - For reporting an average based on a mix of detected and non-detected values (not including *E. coli*), assign a value of "0" for all non-detects for that reporting period and report the average of all the results.

For this example,  $(12 + 52 + 0 + 133) \div 4$  (number of samples) =  $197 \div 4 = 49.3$  µg/L.

The facility reports a Monthly Average of 49.3 µg/L and a Daily Maximum of 133 µg/L.

**Example:** Permittee has five samples for *E. coli* which has a method minimum level of 1 #/100mL and is to report a Weekly Average (seven (7) day geometric mean) and a Monthly Average (thirty (30) day geometric mean).

Week 1 = 102 #/100mL

Week 2 (Monday) = 400 #/100mL

Week 2 (Friday) = Non-Detect or <1 #/100mL

Week 3 = 15 #/100mL

Week 4 = Non-Detect or <1 #/100mL

For this example, use subpart (i) - When *E. coli* is not detected above the method minimum level, the permittee must report the data qualifier signifying less than detection limit for that parameter (e.g., <1 #/100mL, if the method minimum level is 1 #/100mL). For reporting a geometric mean based on a mix of detected and non-detected values, use one-half of the detection limit (instead of zero) for non-detects when calculating geometric means. The Geometric Mean is calculated by multiplying all of the data points and then taking the nth root of this product, where n = # of samples collected.

The Monthly Average (30 day Geometric Mean) = 5th root of  $(102)(400)(0.5)(15)(0.5) = 5\text{th root of } 153,000 = 10.9$  #/100mL.

The 7 day Geometric Mean = 2nd root of  $(400)(0.5) = 2\text{nd root of } 200 = 14.1$  #/100mL. (Week 2)

The Permittee reports a Monthly Average (30 day Geometric Mean) of 10.9 #/100mL and a Weekly Average (7 day geometric mean) of 102 #/100mL (report highest Weekly Average value)

APPENDIX – ANTIDEGRADATION ANALYSIS:

Missouri Department of Natural Resources  
Water Protection Program  
Water Pollution Control Branch  
Engineering Section

## Water Quality and Antidegradation Review

*For the Protection of Water Quality  
and Determination of Effluent Limits for Discharge to Cane Creek  
by  
Highlands Ranch Wastewater Treatment Facility*



March 2019

Highlands Ranch Subdivision WWTF  
2/26/2019  
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### 1. FACILITY INFORMATION

FACILITY NAME: Highlands Ranch Subdivision WWTF NPDES #: NEW FACILITY

FACILITY TYPE: NON-POTW – Residential Subdivision – SIC #4952

FACILITY DESCRIPTION: The facility consists of 47 acres. There are 47 residential lots for the facility. As a result of the submitted alternative analysis, the applicant's preferred alternative is MBBR and UV disinfection. The design flow will be 0.0222 MGD.

COUNTY: Cape Girardeau UTM COORDINATES: X= 794527.28/ Y= 4146052.55  
12- DIGIT HUC: 07140104-0508 LEGAL DESCRIPTION: SE ¼, NW ¼, Section 8 06, T 0N, R, 0  
EDU\*: Ozark Highlands ECOREGION: Outer Ozark Border

\* - Ecological Drainage Unit

### 2. WATER QUALITY INFORMATION

In accordance with Missouri's Water Quality Standard [10 CSR 20-7.031(3)] and federal antidegradation policy at Title 40 Code of Federal Regulation (CFR) Section 131.12 (a), the Missouri Department of Natural Resources (Department) developed a statewide antidegradation policy and corresponding procedures to implement the policy. A proposed discharge to a water body will be required to undergo a level of Antidegradation Review which documents that the use of a water body's available assimilative capacity is justified. Effective August 30, 2008, and revised July 13, 2016, a facility is required to use *Missouri's Antidegradation Implementation Procedure (AIP)* for new and expanded wastewater discharges.

#### 2.1. WATER QUALITY HISTORY:

No history for this facility. No receiving water information.

OUTFALL	DESIGN FLOW (CFS)	TREATMENT LEVEL	RECEIVING WATERBODY	DISTANCE TO CLASSIFIED SEGMENT (MI)
001	0.033	Secondary	Tributary to Cane Creek	Directly Discharges

### 3. RECEIVING WATERBODY INFORMATION

WATERBODY NAME	CLASS	WBID	LOW-FLOW VALUES (CFS)			DESIGNATED USES**
			1Q10	7Q10	30Q10	
<u>Tributary to Cane Creek</u> (3960 8-20-13 MUDD V1.0)	C	3960	0.0	0.0	0.0	AQL, HHP, IRR, LWW, SCR, WBC(B)

\*\* Irrigation (IRR), Livestock & Wildlife Protection (LWP), Protection of Warm Water Aquatic Life (AQL), Human Health Protection (HHP), Cool Water Fishery (CLF), Cold Water Fishery (CDF), Whole Body Contact Recreation - Category A (WBC-A), Whole Body Contact Recreation - Category B (WBC-B), Secondary Contact Recreation (SCR), Drinking Water Supply (DWS), Industrial (IND), Groundwater (GRW).

RECEIVING WATER BODY SEGMENT #1: Tributary to Cane Creek

Upper end segment\* UTM coordinates: X= 794527/ Y= 4146052 (Outfall)

Lower end segment\* UTM coordinates: X= 792605/ Y= 4144162 (Tributary Confluence)

\* Segment is the portion of the stream where discharge occurs. Segment is used to track changes in assimilative capacity and is bound at a minimum by existing sources and confluences with other significant water bodies.

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#### 4. GENERAL COMMENTS

Strickland Engineering prepared, on behalf of Bobby Gray, the *Highlands Ranch Subdivision Wastewater Facility Antidegradation Report* dated January 11, 2019. Applicant elected to assume that all pollutants of concern (POC) are significantly degrading the receiving stream in the absence of existing water quality. An alternative analysis was conducted to fulfill the requirements of the AIP. Information that was provided by the applicant in the submitted report and summary forms in Appendix C was used to develop this review document.

Geohydrological Evaluation was submitted with the request and the receiving stream is gaining for discharge purposes (Appendix A: Map).

A Missouri Department of Conservation Natural Heritage Review was obtained by the applicant; and no records of endangered species were found for the project area (Appendix B).

#### 5. ANTIDEGRADATION REVIEW INFORMATION

The following is a review of the *Highlands Ranch Subdivision Wastewater Facility Antidegradation Report* dated January 11, 2019.

##### 5.1. TIER DETERMINATION

Below is a list of pollutants of concern reasonably expected to be in the discharge (see Appendix C). Pollutants of concern are defined as those pollutants "proposed for discharge that affects beneficial use(s) in waters of the state. POCs include pollutants that create conditions unfavorable to beneficial uses in the water body receiving the discharge or proposed to receive the discharge." (AIP, Page 7). Tier 2 was demonstrated for all POCs (see Appendix C).

Table 1. Pollutants of Concern and Tier Determination

POLLUTANTS OF CONCERN	TIER*	DEGRADATION	COMMENT
BOD <sub>5</sub> /DO	2	Significant	
Total Suspended Solids (TSS)	**	Significant	
Ammonia	2	Significant	
pH	***	Significant	
<i>Escherichia coli</i> ( <i>E. coli</i> )	2	Significant	

\* Tier assumed. Tier determination not possible: \*\* No in-stream standards for these parameters. \*\*\* Standards for these parameters are ranges

The following Antidegradation Review Summary attachments in Appendix C were used by the applicant:

For pollutants of concern, the attachments are:

- ☒ Attachment A, Tier 2 with significant degradation.
- ☐ Attachment B, Tier 2 with minimal degradation.
- ☐ Attachment D, Tier 1 Review. Additionally, a Tier 2 review must be conducted for each pollutant of concern on the appropriate water body segment



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## 5.2. EXISTING WATER QUALITY

No existing water quality data was submitted. All POCs were considered to be Tier 2 and significantly degrading in the absence of existing water quality.

## 5.3. NO DISCHARGE EVALUATION

According to 10 CSR 20-6.010 (4)(D), reports for the purpose of constructing a wastewater treatment facility shall consider the feasibility of constructing and operating a no discharge facility. Because Missouri's antidegradation implementation procedures specify that if the proposed activity results in significant degradation then a demonstration of necessity (i.e., alternatives analysis) and a determination of social and economic importance are required. Part of that analysis as shown below is the non-degrading or no discharge evaluation. The applicant provided an evaluation of land application and subsurface irrigation and determined that the land requirement would not be practicable for the facility. See Section 5.4.1 discussion for the regionalization alternative.

## 5.4. DEMONSTRATION OF NECESSITY AND SOCIAL AND ECONOMIC IMPORTANCE

Missouri's antidegradation implementation procedures specify that if the proposed activity does result in significant degradation then a demonstration of necessity (i.e., alternatives analysis) and a determination of social and economic importance are required. Four alternatives from non-degrading to less degrading to degrading alternatives were evaluated. Only those alternatives that were considered practicable were included in the economic efficiency analysis. The report mentions MBBR, extended aeration, sand filter, and an AdvanTex AX-Max system for the facility. The report determined that the extended aeration, sand filter, and AdvanTex AX-Max system provided similar effluent quality except for ammonia. This analysis showed that the return on environmental benefits with increasing cost of treatment did not justify more expenditure beyond the base case treatment alternative (see Appendix C, Attachment A). The MBBR was the preferred alternative based on this analysis. The affordability analysis further argued the value of constructing the MBBR.

Table 2: Alternatives Analysis Comparison

	MBBR	Extended Aeration	Sand Filter	AdvanTex AX-Max
BOD	10	30	30	30
TSS	10	30	30	30
Ammonia (s/w)	0.6	1.4	1.4	1.4
Practical	Y	Y	Y	Y
Economical	Y	Y	N	N
Life Cycle Cost*	\$586,225	\$686,379	\$797,223	\$1,200,320
Ratio	1/1	1.17/1	1.36/1	2.05/1

\* Life cycle cost at 20 year design life and 3.75% interest

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#### 5.4.1. REGIONALIZATION ALTERNATIVE

Within Section II B 1. of the AIP, discussion of the potential for discharge to a regional wastewater collection system is mentioned. The applicant provided discussion of this alternative. The alternative analysis mentions the City of Jackson as the regional authority. However, the Subdivision is not in the jurisdiction of the City; therefore, connection to the city is not available.

NEEDS A WAIVER TO PREVENT CONFLICT WITH AREA WIDE MANAGEMENT PLAN APPROVED UNDER SECTION 208 OF THE CLEAN WATER ACT AND/OR UNDER 10 CSR 20-6.010(3) (B) 1 OR 2 CONTINUING AUTHORITIES? (Y OR N) **N**

#### 5.3.2 LOSING STREAM ALTERNATIVE DISCHARGE LOCATION

Under 10 CSR 20-7.015(4) (A), *discharges to losing stream shall be permitted only after other alternatives including land application, discharge to gaining stream and connection to a regional facility have been evaluated and determined to be unacceptable for environmental and/or economic reasons.*

The facility does not discharge to a losing stream segment or will not discharge with 2 miles of a losing stream segment.

#### 5.3.3 SOCIAL AND ECONOMIC IMPORTANCE EVALUATION

The applicant first identified the area north of the City of Jackson as the community that will be affected by the proposed degradation of water quality. A number of relevant factors were identified including affordable housing, needed growth, increased land value and tax base, and environmental factors. Within a Social and Economic Benefits section each factor was evaluated. Appendix C, Attachment A: Tier 2 with Significant Degradation form contains a summary of this information.

### 6. GENERAL ASSUMPTIONS OF THE WATER QUALITY AND ANTIDegradation REVIEW

1. A Water Quality and Antidegradation Review (WQAR) assumes that [10 CSR 20-6.010(3) Continuing Authorities and 10 CSR 20-6.010(4) (D), consideration for no discharge] has been or will be addressed in a Missouri State Operating Permit or Construction Permit Application.
2. A WQAR does not indicate approval or disapproval of alternative analysis as per [10 CSR 20-7.015(4) Losing Streams], and/or any section of the effluent regulations.
3. Changes to Federal and State Regulations made after the drafting of this WQAR may alter Water Quality Based Effluent Limits (WQBEL).
4. Effluent limitations derived from Federal or Missouri State Regulations (FSR) may be WQBEL or Effluent Limit Guidelines (ELG).
5. WQBEL supersede ELG only when they are more stringent. Mass limits derived from technology based limits are still appropriate.
6. A WQAR does not allow discharges to waters of the state, and shall not be construed as a National Pollution Discharge Elimination System or Missouri State Operating Permit to discharge or a permit to construct, modify, or upgrade.
7. Limitations and other requirements in a WQAR may change as Water Quality Standards, Methodology, and Implementation procedures change.
8. Nothing in this WQAR removes any obligations to comply with county or other local ordinances or restrictions.

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9. If the proposed treatment technology is not covered in 10 CSR 20-8 Design Guides, the treatment process may be considered a new technology. As a new technology, the permittee will need to work with the review engineer to ensure equipment is sized properly. The operating permit may contain additional requirements to evaluate the effectiveness of the technology once the facility is in operation. This Antidegradation Review is based on the information provided by the facility and is not a comprehensive review of the proposed treatment technology. If the review engineer determines the proposed technology will not consistently meet proposed effluent limits, the permittee will be required to revise their Antidegradation Report.

## 7. MIXING CONSIDERATIONS

**Mixing Zone (MZ):** Not Allowed [10 CSR 20-7.031(5)(A)4.B.(I)(a)].

**Zone of Initial Dilution (ZID):** Not Allowed [10 CSR 20-7.031(5)(A)4.B.(I)(b)].

## 8. PERMIT LIMITS AND MONITORING INFORMATION

WASTELoad ALLOCATION  
STUDY CONDUCTED (Y OR N): ☐ N

USE ATTAINABILITY  
ANALYSIS CONDUCTED (Y OR N): ☐ N

WHOLE BODY CONTACT  
USE RETAINED (Y OR N): ☐ Y

### OUTFALL #001

WET TEST (Y OR N): ☐ N FREQUENCY: \_\_\_\_\_ AEC: \_\_\_\_\_ METHOD: \_\_\_\_\_

TABLE 3. EFFLUENT LIMITS OUTFALL #001

PARAMETER	UNITS	DAILY MAXIMUM	WEEKLY AVERAGE	MONTHLY AVERAGE	BASIS FOR LIMIT (NOTE 2)	MONITORING FREQUENCY
FLOW	MGD	*		*	FSR	ONCE/QUARTER
BIOCHEMICAL OXYGEN DEMAND <sub>5</sub>	MG/L		15	10	PEL	ONCE/QUARTER
TOTAL SUSPENDED SOLIDS	MG/L		15	10	PEL	ONCE/QUARTER
PH	SU	6.5-9.0		6.5-9.0	FSR	ONCE/QUARTER
AMMONIA AS N (APR 1 - SEPT 30)	MG/L	1.6		0.6	PEL	ONCE/QUARTER
AMMONIA AS N (OCT 1 - MAR 31)	MG/L	2.6		1	PEL	ONCE/QUARTER
ESCHERICHIA COLIFORM ( <i>E. COLI</i> )	NOTE 1	1030**		206**	FSR	ONCE/QUARTER

NOTE 1 - COLONIES/100 ML

NOTE 2 - WATER QUALITY-BASED EFFLUENT LIMITATION - WQBEL; OR MINIMALLY DEGRADING EFFLUENT LIMIT - MDEL; OR PREFERRED ALTERNATIVE EFFLUENT LIMIT - PEL; OR TECHNOLOGY-BASED EFFLUENT LIMIT - TBEL; OR NO DEGRADATION EFFLUENT LIMIT - NDEL; OR FEDERAL/STATE REGULATION - FSR; OR NOT APPLICABLE - N/A. ALSO, PLEASE SEE THE GENERAL ASSUMPTIONS OF THE WQAR #4 & #5.

\* Monitoring requirements only.

\*\* The Monthly and Weekly Average for *E. coli* shall be reported as a Geometric Mean. The Weekly Average for *E. coli* will be expressed as a geometric mean if more than one (1) sample is collected during a calendar week (Sunday through Saturday).

## 9. RECEIVING WATER MONITORING REQUIREMENTS

No receiving water monitoring requirements recommended at this time.

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## 10. DERIVATION AND DISCUSSION OF LIMITS

Wasteload allocations and limits were calculated using two methods:

1) Water quality-based – Using water quality criteria or water quality model results and the dilution equation below:

$$C = \frac{(C_u \times Q_u) + (C_e \times Q_e)}{(Q_u + Q_e)} \quad (\text{EPA/505/2-90-001, Section 4.5.5})$$

Where C = downstream concentration  
C<sub>u</sub> = upstream concentration  
Q<sub>u</sub> = upstream flow  
C<sub>e</sub> = effluent concentration  
Q<sub>e</sub> = effluent flow

Chronic wasteload allocations were determined using applicable chronic water quality criteria (CCC: criteria continuous concentration) and stream volume of flow at the edge of the mixing zone (MZ). Acute wasteload allocations were determined using applicable water quality criteria (CMC: criteria maximum concentration) and stream volume of flow at the edge of the zone of initial dilution (ZID).

Water quality-based maximum daily and average monthly effluent limitations were calculated using methods and procedures outlined in USEPA's "Technical Support Document For Water Quality-based Toxics Control" (EPA/505/2-90-001).

2) Alternative Analysis-based – Using the preferred alternative's treatment capacity for conventional pollutants such as BOD<sub>5</sub> and TSS that are provided by the consultant as the WLA, the significantly-degrading effluent average monthly and average weekly limits are determined by applying the WLA as the average monthly (AML) and multiplying the AML by 1.5 to derive the average weekly limit (AWL). For toxic and nonconventional pollutant such as ammonia, the treatment capacity is applied as the significantly-degrading effluent monthly average (AML). A maximum daily can be derived by dividing the AML by 1.19 to determine the long-term average (LTA). The LTA is then multiplied by 3.11 to obtain the maximum daily limitation. This is an accepted procedure that is defined in USEPA's "Technical Support Document For Water Quality-based Toxics Control" (EPA/505/2-90-001).

Note: Significantly-degrading effluent limits have been based on the authority included in Section III. Permit Consideration of the AIP. Also under 40 CFR 133.105, permitting authorities shall require more stringent limitations than equivalent to secondary treatment limitations for 1) existing facilities if the permitting authority determines that the 30-day average and 7-day average BOD<sub>5</sub> and TSS effluent values could be achievable through proper operation and maintenance of the treatment works, and 2) new facilities if the permitting authority determines that the 30-day average and 7-day average BOD<sub>5</sub> and TSS effluent values could be achievable through proper operation and maintenance of the treatment works, considering the design capability of the treatment process.

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#### 10.1. OUTFALL #001 – MAIN FACILITY OUTFALL

##### 10.2. LIMIT DERIVATION

- **Flow.** In accordance with [40 CFR Part 122.44(i)(1)(ii)] the volume of effluent discharged from each outfall is needed to assure compliance with permitted effluent limitations. If the permittee is unable to obtain effluent flow, then it is the responsibility of the permittee to inform the Department, which may require the submittal of an operating permit modification.
- **Biochemical Oxygen Demand (BOD<sub>5</sub>).** BOD<sub>5</sub> limits of 10 mg/L monthly average, 15 mg/L average weekly limits were proposed.

Influent monitoring may be required for this facility in its Missouri State Operating Permit.

- **Total Suspended Solids (TSS).** 10 mg/L monthly average, 15 mg/L average weekly limit. According to EPA, because TSS and BOD are closely correlated, we apply the same limits for TSS as BOD. Influent monitoring may be required for this facility in its Missouri State Operating Permit.
- **pH.** – 6.5-9.0 SU. Technology based effluent limitations of 6.0-9.0 SU [10 CSR 20-7.015] are not protective of the Water Quality Standard, which states that water contaminants shall not cause pH to be outside the range of 6.5-9.0 SU. No mixing zone is allowed due to the classification of the receiving stream, therefore the water quality standard must be met at the outfall.
- **Total Ammonia Nitrogen.** The facility did a technology evaluation as part of the submitted Antidegradation Review and selected a treatment technology that meets the economic efficiency and practicability evaluations under the alternatives analysis. In addition, the selected technology could meet the proposed 2013 EPA Ammonia criteria (see Notice to Permittee below). The facility elected to build a treatment plant that meets the expected criteria and that provides a high level of treatment to potentially reduce the need to upgrade in the near future. See Appendix D for further discussion on the preferred alternative effluent limits.
- ***Escherichia coli* (*E. coli*).** Monthly average of 206 per 100 mL as a geometric mean and Daily Maximum of 1030 during the recreational season (April 1 – October 31), to protect Whole Body Contact Recreation (B) designated use of the receiving stream, as per 10 CSR 20-7.031(5)(C). An effluent limit for both monthly average and daily maximum is required by 40 CFR 122.45(d).

For facilities less than 100,000 gpd: Per the effluent regulations the *E. coli* sampling/monitoring frequency shall be set to match the monitoring frequency of wastewater and sludge sampling program for the receiving water category in 7.015(1)(B)3. during the recreational season (April 1 – October 31), with compliance to be determined by calculating the geometric mean of all samples collected during the reporting period (samples collected during the calendar week for the weekly average, and samples collected during the calendar month for the monthly average). The weekly average requirement is consistent with EPA federal regulation 40 CFR 122.45(d). Please see **GENERAL ASSUMPTIONS OF THE WQAR #7**

- **Total Phosphorus and Total Nitrogen.** The facility is not located within a lake watershed, so Total Phosphorous and Total Nitrogen are not POCs.

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#### 11. ANTIDEGRADATION REVIEW PRELIMINARY DETERMINATION

The proposed new facility discharge, Highlands Ranch Subdivision WWTF, 0.0222 MGD will result in significant degradation of the segment identified in Cane Creek. MBBR was determined to be the base case technology (lowest cost alternative that meets technology and water quality based effluent limitations). The cost effectiveness of the other technologies were evaluated, and MBBR was found to be cost effective and was determined to be the preferred alternative.

It has also been determined that the other treatment options presented (Extended Aeration, Sand Filter, and AdvanTex AX-Max) may also be considered reasonable alternatives provided they are designed to be capable of meeting the effluent limitations developed based on the preferred alternative. If any of these options are selected, you may proceed with the appropriate facility plan, construction permit application, or other future submittals without the need to modify this Antidegradation review document.

Reviewer: Shawn Abrahamsen  
Date: 2/27/2019  
Unit Chief: John Rustige, P.E.  
Appendix A: Map of Discharge Location



**APPENDIX – COST ANALYSIS FOR COMPLIANCE (CAFCON):**

**Missouri Department of Natural Resources  
Water Protection Program  
Cost Analysis for Compliance  
(In accordance with RSMo 644.145)**

**CGCRCSD, Highlands Ranch WWTF, Permit Renewal  
Cape Girardeau County Reorganized Common Sewer District  
Missouri State Operating Permit #MO-0139220**

Section 644.145 RSMo requires the Department of Natural Resources (Department) to make a “finding of affordability” when “issuing permits under” or “enforcing provisions of” state or federal clean water laws “pertaining to any portion of a combined or separate sanitary sewer system for publicly-owned treatment works.” This cost analysis does not dictate how the permittee will comply with new permit requirements.

**New Permit Requirements**

The permit requires compliance with new influent monitoring requirements for Biological Oxygen Demand and Total Suspended Solids.

**Connections**

The number of connections was reported by the permittee on the Financial Questionnaire.

Connection Type	Number
Residential	32
Commercial	0
Industrial	0
<b>Facility Total</b>	<b>32</b>
<b>Sewer District Total</b>	<b>1,602</b>

**Data Collection for this Analysis**

This cost analysis is based on data available to the Department as provided by the permittee and data obtained from readily available sources. For the most accurate analysis, it is essential that the permittee provides the Department with current information about the District’s financial and socioeconomic situation. The financial questionnaire available to permittees on the Department’s website (<https://dnr.mo.gov/document-search/financial-questionnaire-mo-780-2511>) is a required attachment to the permit renewal application. If the financial questionnaire is not submitted with the renewal application, the Department sends a request to complete the form with the welcome correspondence. If certain data was not provided by the permittee to the Department and the data is not obtainable through readily available sources, this analysis will state that the information is “unknown”.

**Eight Criteria of 644.145 RSMo**

The Department must consider the eight (8) criteria presented in subsection 644.145 RSMo to evaluate the cost associated with new permit requirements.

**(1) A community’s financial capability and ability to raise or secure necessary funding;**

<b>Criterion 1 Table. Current Financial Information for Cape Girardeau County-CGCRCSD, Highlands Ranch WWTF</b>	
Current Monthly User Rates per 5,000 gallons*	\$80.00
Median Household Income (MHI) <sup>1</sup>	\$56,302
Current Annual Operating Costs (excludes depreciation)	unknown

\*User Rates were reported by the permittee on the Financial Questionnaire.

**(2) Affordability of pollution control options for the individuals or households at or below the median household income level of the community;**

This facility operates as part of a sewer district. A sewer district provides public utilities to residents of that district; therefore, it may structure rates in ways that fund: (1) the facility in which the user is connected to and (2) all facilities contained in the sewer district. As a result, without detailed information about the sewer district's rate structure, the Department is unable to determine how the costs associated with the operation, maintenance, sampling, and compliance of permit requirements are divided amongst all users within the sewer district. Therefore, the Department cannot determine the future rates for the members of the sewer district based on the estimated costs to upgrade the CGCRCSD, Highlands Ranch WWTF. Also, because the service jurisdiction of the geographical area of which the sewer district serves can vary, the correct MHI of users within this sewer district's service area cannot be determined using the data from the U.S. Census Bureau. This is because the MHI of a sewer district's service area is not based on data from a single city, village, or town.

The following tables outline the estimated costs of the new permit requirements:

<b>Criterion 2A Table. Estimated Cost Breakdown of New Permit Requirements</b>			
New Requirement	Frequency	Estimated Cost	Estimated Annual Cost
Biological Oxygen Demand – Influent	Quarterly	\$44	\$176
Total Suspended Solids - Influent	Quarterly	\$17	\$68
Total Estimated Annual Cost of New Permit Requirements			\$244

**(3) An evaluation of the overall costs and environmental benefits of the control technologies;**

This analysis is being conducted based on new requirements in the permit, which will not require the addition of new control technologies at the facility. However, the new sampling requirements are being established in order to provide data regarding the health of the receiving stream's aquatic life and to ensure that the existing permit limits are providing adequate protection of aquatic life. Improved wastewater provides benefits such as avoided health costs due to water-related illness, enhanced environmental ecosystem quality, and improved natural resources. The preservation of natural resources has been proven to increase the economic value and sustainability of the surrounding communities. Maintaining Missouri's water quality standards fulfills the goal of restoring and maintaining the chemical, physical, and biological integrity of the receiving stream; and, where attainable, it achieves a level of water quality that provides for the protection and propagation of fish, shellfish, wildlife, and recreation in and on the water.

**(4) Inclusion of ongoing costs of operating and maintaining the existing wastewater collection and treatment system, including payments on outstanding debts for wastewater collection and treatment systems when calculating projected rates:**

The Sewer District reported that their outstanding debt for their current wastewater collection and treatment systems is \$19,269,000. The Sewer District reported that each user pays \$80.00 monthly, of which, \$26.44 is used toward payments on the current outstanding debt.

**(5) An inclusion of ways to reduce economic impacts on distressed populations in the community, including but not limited to low and fixed income populations. This requirement includes but is not limited to:**

- (a) Allowing adequate time in implementation schedules to mitigate potential adverse impacts on distressed populations resulting from the costs of the improvements and taking into consideration local community economic considerations.
- (b) Allowing for reasonable accommodations for regulated entities when inflexible standards and fines would impose a disproportionate financial hardship in light of the environmental benefits to be gained.

The following table characterizes the current overall socioeconomic condition of the community as compared to the overall socioeconomic condition of Missouri. The following information was compiled using the latest U.S. Census data.



**Criterion 5 Table. Socioeconomic Data <sup>1-6</sup> for Cape Girardeau County**

No.	Administrative Unit	Cape Girardeau County	Missouri State	United States
1	Population (2020)	78,834	6,124,160	326,569,308
2	Percent Change in Population (2000-2020)	14.8%	9.5%	16.0%
3	2020 Median Household Income (in 2021 Dollars)	\$56,302	\$59,981	\$68,047
4	Percent Change in Median Household Income (2000-2020)	-5.1%	-2.8%	-0.4%
5	Median Age (2020)	36.7	38.7	38.2
6	Change in Median Age in Years (2000-2020)	1.5	2.6	2.9
7	Unemployment Rate (2020)	4.4%	4.5%	5.4%
8	Percent of Population Below Poverty Level (2020)	15.8%	13.0%	12.8%
9	Percent of Household Received Food Stamps (2020)	10.1%	10.5%	11.4%

**(6) An assessment of other community investments and operating costs relating to environmental improvements and public health protection;**

The sewer district reported the Fruitland project part 1 and 2 to be completed in October 2022, with part 3, closure of the facilities, to occur thereafter, at a cost of approximately \$750,000. The sewer district is in the early planning phases of a regionalization project in the Starlight area, but no cost estimate is available at this time. Additional projects will be undertaken as required by the new schedules of compliance in permits.

**(7) An assessment of factors set forth in the United States Environmental Protection Agency's guidance, including but not limited to the "Combined Sewer Overflow Guidance for Financial Capability Assessment and Schedule Development" that may ease the cost burdens of implementing wet weather control plans, including but not limited to small system considerations, the attainability of water quality standards, and the development of wet weather standards;**

The new requirements associated with this permit will not impose a financial burden on the community, nor will they require the Cape Girardeau County Reorganized Common Sewer District to seek funding from an outside source.

**(8) An assessment of any other relevant local community economic conditions.**

The sewer district reported the district's rate schedule results in an average customer bill that is 2% of the median household income and at the maximum amount considered affordable to the customers. The regionalization project in Starlight will require low-interest financing and grants to be affordable and is an important and necessary step in providing affordable service while eliminating non-complying facilities.

**Conclusion and Finding**

As a result of new regulations, the Department is proposing modifications to the current operating permit that may require the permittee to increase monitoring. The Department has considered the eight (8) criteria presented in subsection 644.145 RSMo to evaluate the cost associated with the new permit requirements.

This analysis examined whether the new sampling requirements affect the ability of an individual customer or household to pay a utility bill without undue hardship or unreasonable sacrifice in the essential lifestyle or spending patterns of the individual or household. After reviewing the above criteria, the Department finds that the new sampling requirements may result in a low burden with regard to the community's overall financial capability and a low financial impact for most individual customers/households; therefore, the new permit requirements are affordable.

## References

1. 2020 MHI in 2020 Dollar: United States Census Bureau. 2016-2020 American Community Survey 5-Year Estimates, Table B19013: Median Household Income in the Past 12 Months (in 2020 Inflation-Adjusted Dollars).  
<https://data.census.gov/cedsci/table?q=B19013&tid=ACSDT5Y2020.B19013>.  
(B) 2000 MHI in 1999 Dollar: (1) For United States, United States Census Bureau (2003) 2000 Census of Population and Housing, Summary Social, Economic, and Housing Characteristics, PHC-2-1 Part 1. United States Summary, Table 5. Work Status and Income in 1999: 2000, Washington, DC. <https://www.census.gov/content/dam/Census/library/publications/2003/dec/phc-2-1-pt1.pdf>.  
(2) For Missouri State, United States Census Bureau (2003) 2000 Census of Population and Housing, Summary Social, Economic, and Housing Characteristics, PHC-2-27, Missouri, Table 10. Work Status and Income in 1999: 2000, Washington, DC.  
<https://www.census.gov/content/dam/Census/library/publications/2003/dec/phc-2-1-pt1.pdf>.  
(C) (C) 2021 CPI, 2020 CPI and 1999 CPI: U.S. Department of Labor Bureau of Labor Statistics (2021) Consumer Price Index - All Urban Consumers, U.S. City Average. All Items. 1982-84=100 (unadjusted) - CUUR0000SAO. <https://data.bls.gov/cgi-bin/surveymost?bls>.  
(D) 2020 MHI in 2021 Dollar = 2020 MHI in 2020 Dollar x 2021 CPI / 2020 CPI; 2000 MHI in 2020 Dollar = 2000 MHI in 1999 Dollar x 2021 CPI / 1999 CPI.  
(E) Percent Change in Median Household Income (2000-2020) = (2020 MHI in 2021 Dollar - 2000 MHI in 2021 Dollar) / (2000 MHI in 2021 Dollar).
2. Total Population in 2020: United States Census Bureau. 2016-2020 American Community Survey 5-Year Estimates, Table B01003: Total Population - Universe: Total Population. <https://data.census.gov/cedsci/table?q=B01003&tid=ACSDT5Y2020.B01003>.  
(B) For United States, United States Census Bureau (2002) 2000 Census of Population and Housing, Summary Social, Economic, and Housing Characteristics, PHC-1-1 Part 1. United States Summary, Table 1. Age and Sex: 2000, Washington, DC.  
<https://www.census.gov/content/dam/Census/library/publications/2003/dec/phc-2-1-pt1.pdf>.  
(2) For Missouri State, United States Census Bureau (2002) 2000 Census of Population and Housing, Summary Population and Housing Characteristics, PHC-1-27, Missouri, Table 2. Age and Sex: 2000, Washington, DC.  
<https://www2.census.gov/library/publications/2003/dec/phc-2-1-pt2.pdf>.  
(C) Percent Change in Population (2000-2020) = (Total Population in 2020 - Total Population in 2000) / (Total Population in 2000).
3. Median Age in 2020: United States Census Bureau. 2016-2020 American Community Survey 5-Year Estimates, Table B01002: Median Age by Sex - Universe: Total population. <https://data.census.gov/cedsci/table?q=B01002&tid=ACSDT5Y2020.B01002>.  
(B) For United States, United States Census Bureau (2002) 2000 Census of Population and Housing, Summary Social, Economic, and Housing Characteristics, PHC-1-1 Part 1. United States Summary, Table 1. Age and Sex: 2000, Washington, DC., Page 2.  
<https://www.census.gov/content/dam/Census/library/publications/2003/dec/phc-2-1-pt1.pdf>.  
(2) For Missouri State, United States Census Bureau (2002) 2000 Census of Population and Housing, Summary Population and Housing Characteristics, PHC-1-27, Missouri, Table 2. Age and Sex: 2000, Washington, DC., Pages 64-92.  
<https://www2.census.gov/library/publications/2003/dec/phc-2-1-pt2.pdf>.  
(C) Change in Median Age in Years (2000-2020) = (Median Age in 2020 - Median Age in 2000).
4. United States Census Bureau. 2016-2020 American Community Survey 5-Year Estimates, S2301: Employment Status for the Population 16 Years and Over - Universe: Population 16 years and Over. <https://data.census.gov/cedsci/table?q=unemployment&tid=ACSST5Y2020.S2301>.
5. United States Census Bureau. 2016-2020 American Community Survey 5-Year Estimates, Table S1701: Poverty Status in the Past 12 Months. <https://data.census.gov/cedsci/table?q=S1701&tid=ACSST5Y2020.S1701>.
6. United States Census Bureau. 2016-2020 American Community Survey 5-Year Estimates, Table S2201: Food Stamps/Supplemental Nutrition Assistance Program (SNAP) - Universe: Households. <https://data.census.gov/cedsci/table?q=S2201&tid=ACSST5Y2020.S2201>.



STANDARD CONDITIONS FOR NPDES PERMITS  
ISSUED BY  
THE MISSOURI DEPARTMENT OF NATURAL RESOURCES  
MISSOURI CLEAN WATER COMMISSION  
REVISED  
AUGUST 1, 2014

These Standard Conditions incorporate permit conditions as required by 40 CFR 122.41 or other applicable state statutes or regulations. These minimum conditions apply unless superseded by requirements specified in the permit.

## Part I – General Conditions

### Section A – Sampling, Monitoring, and Recording

1. **Sampling Requirements.**
  - a. Samples and measurements taken for the purpose of monitoring shall be representative of the monitored activity.
  - b. All samples shall be taken at the outfall(s) or Missouri Department of Natural Resources (Department) approved sampling location(s), and unless specified, before the effluent joins or is diluted by any other body of water or substance.
2. **Monitoring Requirements.**
  - a. Records of monitoring information shall include:
    - i. The date, exact place, and time of sampling or measurements;
    - ii. The individual(s) who performed the sampling or measurements;
    - iii. The date(s) analyses were performed;
    - iv. The individual(s) who performed the analyses;
    - v. The analytical techniques or methods used; and
    - vi. The results of such analyses.
  - b. If the permittee monitors any pollutant more frequently than required by the permit at the location specified in the permit using test procedures approved under 40 CFR Part 136, or another method required for an industry-specific waste stream under 40 CFR subchapters N or O, the results of such monitoring shall be included in the calculation and reported to the Department with the discharge monitoring report data (DMR) submitted to the Department pursuant to Section B, paragraph 7.
3. **Sample and Monitoring Calculations.** Calculations for all sample and monitoring results which require averaging of measurements shall utilize an arithmetic mean unless otherwise specified in the permit.
4. **Test Procedures.** The analytical and sampling methods used shall conform to the reference methods listed in 10 CSR 20-7.015 unless alternates are approved by the Department. The facility shall use sufficiently sensitive analytical methods for detecting, identifying, and measuring the concentrations of pollutants. The facility shall ensure that the selected methods are able to quantify the presence of pollutants in a given discharge at concentrations that are low enough to determine compliance with Water Quality Standards in 10 CSR 20-7.031 or effluent limitations unless provisions in the permit allow for other alternatives. A method is “sufficiently sensitive” when; 1) the method minimum level is at or below the level of the applicable water quality criterion for the pollutant or, 2) the method minimum level is above the applicable water quality criterion, but the amount of pollutant in a facility’s discharge is high enough that the method detects and quantifies the level of pollutant in the discharge, or 3) the method has the lowest minimum level of the analytical methods approved under 10 CSR 20-7.015. These methods are also required for parameters that are listed as monitoring only, as the data collected may be used to determine if limitations need to be established. A permittee is responsible for working with their contractors to ensure that the analysis performed is sufficiently sensitive.
5. **Record Retention.** Except for records of monitoring information required by the permit related to the permittee’s sewage sludge use and disposal activities, which shall be retained for a period of at least five (5) years (or longer as required by 40 CFR part 503), the permittee shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, copies of all reports required by the permit, and records of all data used to complete the application for the permit, for a period of at least three (3) years from the date of the sample, measurement, report or application. This period may be extended by request of the Department at any time.

6. **Illegal Activities.**
  - a. The Federal Clean Water Act provides that any person who falsifies, tampers with, or knowingly renders inaccurate any monitoring device or method required to be maintained under the permit shall, upon conviction, be punished by a fine of not more than \$10,000, or by imprisonment for not more than two (2) years, or both. If a conviction of a person is for a violation committed after a first conviction of such person under this paragraph, punishment is a fine of not more than \$20,000 per day of violation, or by imprisonment of not more than four (4) years, or both.
  - b. The Missouri Clean Water Law provides that any person or who falsifies, tampers with, or knowingly renders inaccurate any monitoring device or method required to be maintained pursuant to sections 644.006 to 644.141 shall, upon conviction, be punished by a fine of not more than \$10,000, or by imprisonment for not more than six (6) months, or by both. Second and successive convictions for violation under this paragraph by any person shall be punished by a fine of not more than \$50,000 per day of violation, or by imprisonment for not more than two (2) years, or both.

### Section B – Reporting Requirements

1. **Planned Changes.**
  - a. The permittee shall give notice to the Department as soon as possible of any planned physical alterations or additions to the permitted facility when:
    - i. The alteration or addition to a permitted facility may meet one of the criteria for determining whether a facility is a new source in 40 CFR 122.29(b); or
    - ii. The alteration or addition could significantly change the nature or increase the quantity of pollutants discharged. This notification applies to pollutants which are subject neither to effluent limitations in the permit, nor to notification requirements under 40 CFR 122.42;
    - iii. The alteration or addition results in a significant change in the permittee’s sludge use or disposal practices, and such alteration, addition, or change may justify the application of permit conditions that are different from or absent in the existing permit, including notification of additional use or disposal sites not reported during the permit application process or not reported pursuant to an approved land application plan;
    - iv. Any facility expansions, production increases, or process modifications which will result in a new or substantially different discharge or sludge characteristics must be reported to the Department 60 days before the facility or process modification begins. Notification may be accomplished by application for a new permit. If the discharge does not violate effluent limitations specified in the permit, the facility is to submit a notice to the Department of the changed discharge at least 30 days before such changes. The Department may require a construction permit and/or permit modification as a result of the proposed changes at the facility.
2. **Non-compliance Reporting.**
  - a. The permittee shall report any noncompliance which may endanger health or the environment. Relevant information shall be provided orally or via the current electronic method approved by the Department, within 24 hours from the time the permittee becomes aware of the circumstances, and shall be reported to the appropriate Regional Office during normal business hours or the Environmental Emergency Response hotline at 573-634-2436 outside of normal business hours. A written submission shall also be provided within five (5) business days of the time the permittee becomes aware of the circumstances. The written submission shall contain a description of the noncompliance and its cause; the period of noncompliance, including exact dates and times, and if the noncompliance has not been corrected, the anticipated time it is expected to continue; and steps taken or planned to reduce, eliminate, and prevent reoccurrence of the noncompliance.



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- b. The following shall be included as information which must be reported within 24 hours under this paragraph.
    - i. Any unanticipated bypass which exceeds any effluent limitation in the permit.
    - ii. Any upset which exceeds any effluent limitation in the permit.
    - iii. Violation of a maximum daily discharge limitation for any of the pollutants listed by the Department in the permit required to be reported within 24 hours.
  - c. The Department may waive the written report on a case-by-case basis for reports under paragraph 2. b. of this section if the oral report has been received within 24 hours.
3. **Anticipated Noncompliance.** The permittee shall give advance notice to the Department of any planned changes in the permitted facility or activity which may result in noncompliance with permit requirements. The notice shall be submitted to the Department 60 days prior to such changes or activity.
  4. **Compliance Schedules.** Reports of compliance or noncompliance with, or any progress reports on, interim and final requirements contained in any compliance schedule of the permit shall be submitted no later than 14 days following each schedule date. The report shall provide an explanation for the instance of noncompliance and a proposed schedule or anticipated date, for achieving compliance with the compliance schedule requirement.
  5. **Other Noncompliance.** The permittee shall report all instances of noncompliance not reported under paragraphs 2, 3, and 6 of this section, at the time monitoring reports are submitted. The reports shall contain the information listed in paragraph 2. a. of this section.
  6. **Other Information.** Where the permittee becomes aware that it failed to submit any relevant facts in a permit application, or submitted incorrect information in a permit application or in any report to the Department, it shall promptly submit such facts or information.
  7. **Discharge Monitoring Reports.**
    - a. Monitoring results shall be reported at the intervals specified in the permit.
    - b. Monitoring results must be reported to the Department via the current method approved by the Department, unless the permittee has been granted a waiver from using the method. If the permittee has been granted a waiver, the permittee must use forms provided by the Department.
    - c. Monitoring results shall be reported to the Department no later than the 28<sup>th</sup> day of the month following the end of the reporting period.
- b. Notice.
    - i. Anticipated bypass. If the permittee knows in advance of the need for a bypass, it shall submit prior notice, if possible at least 10 days before the date of the bypass.
    - ii. Unanticipated bypass. The permittee shall submit notice of an unanticipated bypass as required in Section B – Reporting Requirements, paragraph 5 (24-hour notice).
  - c. Prohibition of bypass.
    - i. Bypass is prohibited, and the Department may take enforcement action against a permittee for bypass, unless:
      1. Bypass was unavoidable to prevent loss of life, personal injury, or severe property damage;
      2. There were no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate back-up equipment should have been installed in the exercise of reasonable engineering judgment to prevent a bypass which occurred during normal periods of equipment downtime or preventive maintenance; and
      3. The permittee submitted notices as required under paragraph 2. b. of this section.
    - ii. The Department may approve an anticipated bypass, after considering its adverse effects, if the Department determines that it will meet the three (3) conditions listed above in paragraph 2. c. i. of this section.
3. **Upset Requirements.**
    - a. Effect of an upset. An upset constitutes an affirmative defense to an action brought for noncompliance with such technology based permit effluent limitations if the requirements of paragraph 3. b. of this section are met. No determination made during administrative review of claims that noncompliance was caused by upset, and before an action for noncompliance, is final administrative action subject to judicial review.
    - b. Conditions necessary for a demonstration of upset. A permittee who wishes to establish the affirmative defense of upset shall demonstrate, through properly signed, contemporaneous operating logs, or other relevant evidence that:
      - i. An upset occurred and that the permittee can identify the cause(s) of the upset;
      - ii. The permitted facility was at the time being properly operated; and
      - iii. The permittee submitted notice of the upset as required in Section B – Reporting Requirements, paragraph 2. b. ii. (24-hour notice).
      - iv. The permittee complied with any remedial measures required under Section D – Administrative Requirements, paragraph 4.
    - c. Burden of proof. In any enforcement proceeding, the permittee seeking to establish the occurrence of an upset has the burden of proof.

## Section C – Bypass/Upset Requirements

1. **Definitions.**
  - a. *Bypass*: the intentional diversion of waste streams from any portion of a treatment facility, except in the case of blending.
  - b. *Severe Property Damage*: substantial physical damage to property, damage to the treatment facilities which causes them to become inoperable, or substantial and permanent loss of natural resources which can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production.
  - c. *Upset*: an exceptional incident in which there is unintentional and temporary noncompliance with technology based permit effluent limitations because of factors beyond the reasonable control of the permittee. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation.
2. **Bypass Requirements.**
  - a. Bypass not exceeding limitations. The permittee may allow any bypass to occur which does not cause effluent limitations to be exceeded, but only if it also is for essential maintenance to assure efficient operation. These bypasses are not subject to the provisions of paragraphs 2. b. and 2. c. of this section.

## Section D – Administrative Requirements

1. **Duty to Comply.** The permittee must comply with all conditions of this permit. Any permit noncompliance constitutes a violation of the Missouri Clean Water Law and Federal Clean Water Act and is grounds for enforcement action; for permit termination, revocation and reissuance, or modification; or denial of a permit renewal application.
  - a. The permittee shall comply with effluent standards or prohibitions established under section 307(a) of the Federal Clean Water Act for toxic pollutants and with standards for sewage sludge use or disposal established under section 405(d) of the CWA within the time provided in the regulations that establish these standards or prohibitions or standards for sewage sludge use or disposal, even if the permit has not yet been modified to incorporate the requirement.
  - b. The Federal Clean Water Act provides that any person who violates section 301, 302, 306, 307, 308, 318 or 405 of the Act, or any permit condition or limitation implementing any such sections in a permit issued under section 402, or any requirement imposed in a pretreatment program approved under sections 402(a)(3) or 402(b)(8) of the Act, is subject to a civil penalty not to exceed \$25,000 per day for each violation. The Federal Clean Water Act provides that any person who negligently violates sections 301, 302, 306, 307, 308, 318, or 405 of the Act, or any condition or limitation implementing any of such sections in a permit issued under section 402 of the Act, or any requirement





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- imposed in a pretreatment program approved under section 402(a)(3) or 402(b)(8) of the Act, is subject to criminal penalties of \$2,500 to \$25,000 per day of violation, or imprisonment of not more than one (1) year, or both. In the case of a second or subsequent conviction for a negligent violation, a person shall be subject to criminal penalties of not more than \$50,000 per day of violation, or by imprisonment of not more than two (2) years, or both. Any person who knowingly violates such sections, or such conditions or limitations is subject to criminal penalties of \$5,000 to \$50,000 per day of violation, or imprisonment for not more than three (3) years, or both. In the case of a second or subsequent conviction for a knowing violation, a person shall be subject to criminal penalties of not more than \$100,000 per day of violation, or imprisonment of not more than six (6) years, or both. Any person who knowingly violates section 301, 302, 303, 306, 307, 308, 318 or 405 of the Act, or any permit condition or limitation implementing any of such sections in a permit issued under section 402 of the Act, and who knows at that time that he thereby places another person in imminent danger of death or serious bodily injury, shall, upon conviction, be subject to a fine of not more than \$250,000 or imprisonment of not more than 15 years, or both. In the case of a second or subsequent conviction for a knowing endangerment violation, a person shall be subject to a fine of not more than \$500,000 or by imprisonment of not more than 30 years, or both. An organization, as defined in section 309(c)(3)(B)(iii) of the CWA, shall, upon conviction of violating the imminent danger provision, be subject to a fine of not more than \$1,000,000 and can be fined up to \$2,000,000 for second or subsequent convictions.
- c. Any person may be assessed an administrative penalty by the EPA Director for violating section 301, 302, 306, 307, 308, 318 or 405 of this Act, or any permit condition or limitation implementing any of such sections in a permit issued under section 402 of this Act. Administrative penalties for Class I violations are not to exceed \$10,000 per violation, with the maximum amount of any Class I penalty assessed not to exceed \$25,000. Penalties for Class II violations are not to exceed \$10,000 per day for each day during which the violation continues, with the maximum amount of any Class II penalty not to exceed \$125,000.
- d. It is unlawful for any person to cause or permit any discharge of water contaminants from any water contaminant or point source located in Missouri in violation of sections 644.006 to 644.141 of the Missouri Clean Water Law, or any standard, rule or regulation promulgated by the commission. In the event the commission or the director determines that any provision of sections 644.006 to 644.141 of the Missouri Clean Water Law or standard, rules, limitations or regulations promulgated pursuant thereto, or permits issued by, or any final abatement order, other order, or determination made by the commission or the director, or any filing requirement pursuant to sections 644.006 to 644.141 of the Missouri Clean Water Law or any other provision which this state is required to enforce pursuant to any federal water pollution control act, is being, was, or is in imminent danger of being violated, the commission or director may cause to have instituted a civil action in any court of competent jurisdiction for the injunctive relief to prevent any such violation or further violation or for the assessment of a penalty not to exceed \$10,000 per day for each day, or part thereof, the violation occurred and continues to occur, or both, as the court deems proper. Any person who willfully or negligently commits any violation in this paragraph shall, upon conviction, be punished by a fine of not less than \$2,500 nor more than \$25,000 per day of violation, or by imprisonment for not more than one year, or both. Second and successive convictions for violation of the same provision of this paragraph by any person shall be punished by a fine of not more than \$50,000 per day of violation, or by imprisonment for not more than two (2) years, or both.
2. **Duty to Reapply.**
- a. If the permittee wishes to continue an activity regulated by this permit after the expiration date of this permit, the permittee must apply for and obtain a new permit.
- b. A permittee with a currently effective site-specific permit shall submit an application for renewal at least 180 days before the expiration date of the existing permit, unless permission for a later date has been granted by the Department. (The Department shall not grant permission for applications to be submitted later than the expiration date of the existing permit.)
- c. A permittee with currently effective general permit shall submit an application for renewal at least 30 days before the existing permit expires, unless the permittee has been notified by the Department that an earlier application must be made. The Department may grant permission for a later submission date. (The Department shall not grant permission for applications to be submitted later than the expiration date of the existing permit.)
3. **Need to Halt or Reduce Activity Not a Defense.** It shall not be a defense for a permittee in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this permit.
4. **Duty to Mitigate.** The permittee shall take all reasonable steps to minimize or prevent any discharge or sludge use or disposal in violation of this permit which has a reasonable likelihood of adversely affecting human health or the environment.
5. **Proper Operation and Maintenance.** The permittee shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the permittee to achieve compliance with the conditions of this permit. Proper operation and maintenance also includes adequate laboratory controls and appropriate quality assurance procedures. This provision requires the operation of back-up or auxiliary facilities or similar systems which are installed by a permittee only when the operation is necessary to achieve compliance with the conditions of the permit.
6. **Permit Actions.**
- a. Subject to compliance with statutory requirements of the Law and Regulations and applicable Court Order, this permit may be modified, suspended, or revoked in whole or in part during its term for cause including, but not limited to, the following:
- i. Violations of any terms or conditions of this permit or the law;
- ii. Having obtained this permit by misrepresentation or failure to disclose fully any relevant facts;
- iii. A change in any circumstances or conditions that requires either a temporary or permanent reduction or elimination of the authorized discharge; or
- iv. Any reason set forth in the Law or Regulations.
- b. The filing of a request by the permittee for a permit modification, revocation and reissuance, or termination, or a notification of planned changes or anticipated noncompliance does not stay any permit condition.
7. **Permit Transfer.**
- a. Subject to 10 CSR 20-6.010, an operating permit may be transferred upon submission to the Department of an application to transfer signed by the existing owner and the new owner, unless prohibited by the terms of the permit. Until such time the permit is officially transferred, the original permittee remains responsible for complying with the terms and conditions of the existing permit.
- b. The Department may require modification or revocation and reissuance of the permit to change the name of the permittee and incorporate such other requirements as may be necessary under the Missouri Clean Water Law or the Federal Clean Water Act.
- c. The Department, within 30 days of receipt of the application, shall notify the new permittee of its intent to revoke or reissue or transfer the permit.
8. **Toxic Pollutants.** The permittee shall comply with effluent standards or prohibitions established under section 307(a) of the Federal Clean Water Act for toxic pollutants and with standards for sewage sludge use or disposal established under section 405(d) of the Federal Clean Water Act within the time provided in the regulations that establish these standards or prohibitions or standards for sewage sludge use or disposal, even if the permit has not yet been modified to incorporate the requirement.
9. **Property Rights.** This permit does not convey any property rights of any sort, or any exclusive privilege.



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10. **Duty to Provide Information.** The permittee shall furnish to the Department, within a reasonable time, any information which the Department may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this permit or to determine compliance with this permit. The permittee shall also furnish to the Department upon request, copies of records required to be kept by this permit.
11. **Inspection and Entry.** The permittee shall allow the Department, or an authorized representative (including an authorized contractor acting as a representative of the Department), upon presentation of credentials and other documents as may be required by law, to:
  - a. Enter upon the permittee's premises where a regulated facility or activity is located or conducted, or where records must be kept under the conditions of the permit;
  - b. Have access to and copy, at reasonable times, any records that must be kept under the conditions of this permit;
  - c. Inspect at reasonable times any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required under this permit; and
  - d. Sample or monitor at reasonable times, for the purposes of assuring permit compliance or as otherwise authorized by the Federal Clean Water Act or Missouri Clean Water Law, any substances or parameters at any location.
12. **Closure of Treatment Facilities.**
  - a. Persons who cease operation or plan to cease operation of waste, wastewater, and sludge handling and treatment facilities shall close the facilities in accordance with a closure plan approved by the Department.
  - b. Operating Permits under 10 CSR 20-6.010 or under 10 CSR 20-6.015 are required until all waste, wastewater, and sludges have been disposed of in accordance with the closure plan approved by the Department and any disturbed areas have been properly stabilized. Disturbed areas will be considered stabilized when perennial vegetation, pavement, or structures using permanent materials cover all areas that have been disturbed. Vegetative cover, if used, shall be at least 70% plant density over 100% of the disturbed area.
13. **Signatory Requirement.**
  - a. All permit applications, reports required by the permit, or information requested by the Department shall be signed and certified. (See 40 CFR 122.22 and 10 CSR 20-6.010)
  - b. The Federal Clean Water Act provides that any person who knowingly makes any false statement, representation, or certification in any record or other document submitted or required to be maintained under this permit, including monitoring reports or reports of compliance or non-compliance shall, upon conviction, be punished by a fine of not more than \$10,000 per violation, or by imprisonment for not more than six (6) months per violation, or by both.
  - c. The Missouri Clean Water Law provides that any person who knowingly makes any false statement, representation or certification in any application, record, report, plan, or other document filed or required to be maintained pursuant to sections 644.006 to 644.141 shall, upon conviction, be punished by a fine of not more than ten thousand dollars, or by imprisonment for not more than six months, or by both.
14. **Severability.** The provisions of the permit are severable, and if any provision of the permit, or the application of any provision of the permit to any circumstance, is held invalid, the application of such provision to other circumstances, and the remainder of the permit, shall not be affected thereby.



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PART II - SPECIAL CONDITIONS – PUBLICLY OWNED  
TREATMENT WORKS  
SECTION A – INDUSTRIAL USERS

**1. Definitions**

Definitions as set forth in the Missouri Clean Water Laws and approved by the Missouri Clean Water Commission shall apply to terms used herein.

Significant Industrial User (SIU). Except as provided in the *General Pretreatment Regulation* 10 CSR 20-6.100, the term Significant Industrial User means:

1. All Industrial Users subject to Categorical Pretreatment Standards; and
2. Any other Industrial User that: discharges an average of 25,000 gallons per day or more of process wastewater to the Publicly-Owned Treatment Works (POTW) (excluding sanitary, noncontact cooling and boiler blowdown wastewater); contributes a process wastestream which makes up 5 percent or more of the average dry weather hydraulic or organic capacity of the POTW treatment plant; or is designated as such by the Control Authority on the basis that the Industrial User has a reasonable potential for adversely affecting the POTW's or for violating any Pretreatment Standard or requirement.

Clean Water Act (CWA) is the the federal Clean Water Act of 1972, 33 U.S.C. § 1251 et seq. (2002).

**2. Identification of Industrial Discharges**

Pursuant to 40 CFR 122.44(j)(1), all POTWs shall identify, in terms of character and volume of pollutants, any Significant Industrial Users discharging to the POTW subject to Pretreatment Standards under section 307(b) of the CWA and 40 CFR 403.

**3. Application Information**

Applications for renewal or modification of this permit must contain the information about industrial discharges to the POTW pursuant to 40 CFR 122.21(j)(6)

**4. Notice to the Department**

Pursuant to 40 CFR 122.42(b), all POTWs must provide adequate notice of the following:

1. Any new introduction of pollutants into the POTW from an indirect discharger which would be subject to section 301 or 306 of CWA if it were directly discharging these pollutants; and
2. Any substantial change into the volume or character of pollutants being introduced into that POTW by a source introducing pollutants into the POTW at the time of issuance of the permit.
3. For purposes of this paragraph, adequate notice shall include information on:
  - i. the quality and quantity of effluent introduced into the POTW, and
  - ii. any anticipated impact of the change on the quantity or quality of effluent to be discharged from the POTW.

For POTWs without an approved pretreatment program, the notice of industrial discharges which was not included in the permit application shall be made as soon as practicable. For POTWs with an approved pretreatment program, notice is to be included in the annual pretreatment report required in the special conditions of this permit. Notice may be sent to:

Missouri Department of Natural Resources  
Water Protection Program  
Attn: Pretreatment Coordinator  
P.O. Box 176  
Jefferson City, MO 65102

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**August 1, 2019**

**PART III – BIOSOLIDS AND SLUDGE FROM DOMESTIC TREATMENT FACILITIES**

**SECTION A – GENERAL REQUIREMENTS**

1. PART III Standard Conditions pertain to biosolids and sludge requirements under the Missouri Clean Water Law and regulations for domestic and municipal wastewater and also incorporates federal sludge disposal requirements under 40 CFR Part 503 for domestic wastewater. The Environmental Protection Agency (EPA) has principal authority for permitting and enforcement of the federal sludge regulations under 40 CFR Part 503 for domestic biosolids and sludge.
2. PART III Standard Conditions apply only to biosolids and sludge generated at domestic wastewater treatment facilities, including public owned treatment works (POTW) and privately owned facilities.
3. Biosolids and Sludge Use and Disposal Practices:
  - a. The permittee is authorized to operate the biosolids and sludge generating, treatment, storage, use, and disposal facilities listed in the facility description of this permit.
  - b. The permittee shall not exceed the design sludge/biosolids volume listed in the facility description and shall not use biosolids or sludge disposal methods that are not listed in the facility description, without prior approval of the permitting authority.
  - c. For facilities operating under general operating permits that incorporate Standard Conditions PART III, the facility is authorized to operate the biosolids and sludge generating, treatment, storage, use and disposal facilities identified in the original operating permit application, subsequent renewal applications or subsequent written approval by the department.
4. Biosolids or Sludge Received from other Facilities:
  - a. Permittees may accept domestic wastewater biosolids or sludge from other facilities as long as the permittee's design sludge capacity is not exceeded and the treatment facility performance is not impaired.
  - b. The permittee shall obtain a signed statement from the biosolids or sludge generator or hauler that certifies the type and source of the sludge
5. Nothing in this permit precludes the initiation of legal action under local laws, except to the extent local laws are preempted by state law.
6. This permit does not preclude the enforcement of other applicable environmental regulations such as odor emissions under the Missouri Air Pollution Control Law and regulations.
7. This permit may (after due process) be modified, or alternatively revoked and reissued, to comply with any applicable biosolids or sludge disposal standard or limitation issued or approved under Section 405(d) of the Clean Water Act or under Chapter 644 RSMo.
8. In addition to Standard Conditions PART III, the Department may include biosolids and sludge limitations in the special conditions portion or other sections of a site specific permit.
9. Exceptions to Standard Conditions PART III may be authorized on a case-by-case basis by the Department, as follows:
  - a. The Department may modify a site-specific permit following permit notice provisions as applicable under 10 CSR 20-6.020, 40 CFR § 124.10, and 40 CFR § 501.15(a)(2)(ix)(E).
  - b. Exceptions cannot be granted where prohibited by the federal sludge regulations under 40 CFR Part 503.



## **SECTION B – DEFINITIONS**

1. Best Management Practices are practices to prevent or reduce the pollution of waters of the state and include agronomic loading rates (nitrogen based), soil conservation practices, spill prevention and maintenance procedures and other site restrictions.
2. Biosolids means organic fertilizer or soil amendment produced by the treatment of domestic wastewater sludge.
3. Biosolids land application facility is a facility where biosolids are spread onto the land at agronomic rates for production of food, feed or fiber. The facility includes any structures necessary to store the biosolids until soil, weather, and crop conditions are favorable for land application.
4. Class A biosolids means a material that has met the Class A pathogen reduction requirements or equivalent treatment by a Process to Further Reduce Pathogens (PFRP) in accordance with 40 CFR Part 503.
5. Class B biosolids means a material that has met the Class B pathogen reduction requirements or equivalent treatment by a Process to Significantly Reduce Pathogens (PSRP) in accordance with 40 CFR Part 503.
6. Domestic wastewater means wastewater originating from the sanitary conveniences of residences, commercial buildings, factories and institutions; or co-mingled sanitary and industrial wastewater processed by a (POTW) or a privately owned facility.
7. Feed crops are crops produced primarily for consumption by animals.
8. Fiber crops are crops such as flax and cotton.
9. Food crops are crops consumed by humans which include, but is not limited to, fruits, vegetables and tobacco.
10. Industrial wastewater means any wastewater, also known as process wastewater, not defined as domestic wastewater. Per 40 CFR Part 122.2, process wastewater means any water which, during manufacturing or processing, comes into direct contact with or results from the production or use of any raw material, intermediate product, finished product, byproduct, or waste product. Land application of industrial wastewater, residuals or sludge is not authorized by Standard Conditions PART III.
11. Mechanical treatment plants are wastewater treatment facilities that use mechanical devices to treat wastewater, including, sand filters, extended aeration, activated sludge, contact stabilization, trickling filters, rotating biological contact systems, and other similar facilities. It does not include wastewater treatment lagoons or constructed wetlands for wastewater treatment.
12. Plant Available Nitrogen (PAN) is nitrogen that will be available to plants during the growing seasons after biosolids application.
13. Public contact site is land with a high potential for contact by the public. This includes, but is not limited to, public parks, ball fields, cemeteries, plant nurseries, turf farms, and golf courses.
14. Sludge is the solid, semisolid, or liquid residue removed during the treatment of wastewater. Sludge includes septage removed from septic tanks or equivalent facilities. Sludge does not include carbon coal byproducts (CCBs), sewage sludge incinerator ash, or grit/screenings generated during preliminary treatment of domestic sewage.
15. Sludge lagoon is part of a mechanical wastewater treatment facility. A sludge lagoon is an earthen or concrete lined basin that receives sludge that has been removed from a wastewater treatment facility. It does not include a wastewater treatment lagoon or sludge treatment units that are not a part of a mechanical wastewater treatment facility.
16. Septage is the sludge pumped from residential septic tanks, cesspools, portable toilets, Type III marine sanitation devices, or similar treatment works such as sludge holding structures from residential wastewater treatment facilities with design populations of less than 150 people. Septage does not include grease removed from grease traps at a restaurant or material removed from septic tanks and other similar treatment works that have received industrial wastewater. The standard for biosolids from septage is different from other sludges. See Section H for more information.

## **SECTION C – MECHANICAL WASTEWATER TREATMENT FACILITIES**

1. Biosolids or sludge shall be routinely removed from wastewater treatment facilities and handled according to the permit facility description and the requirements of Standard Conditions PART III or in accordance with Section A.3.c., above.
2. The permittee shall operate storage and treatment facilities, as defined by Section 644.016(23), RSMo, so that there is no biosolids or sludge discharged to waters of the state. Agricultural storm water discharges are exempt under the provisions of Section 644.059, RSMo.
3. Mechanical treatment plants shall have separate biosolids or sludge storage compartments in accordance with 10 CSR 20, Chapter 8. Failure to remove biosolids or sludge from these storage compartments on the required design schedule is a violation of this permit.

## **SECTION D – BIOSOLIDS OR SLUDGE DISPOSED AT OTHER TREATMENT FACILITY OR BY CONTRACT HAULER**

1. Permittees that use contract haulers, under the authority of their operating permit, to dispose of biosolids or sludge, are responsible for compliance with all the terms of this permit. Contract haulers that assume the responsibility of the final disposal of biosolids or sludge, including biosolids land application, must obtain a Missouri State Operating Permit unless the hauler transports the biosolids or sludge to another permitted treatment facility.
2. Testing of biosolids or sludge, other than total solids content, is not required if biosolids or sludge are hauled to a permitted wastewater treatment facility, unless it is required by the accepting facility.

## **SECTION E – INCINERATION OF SLUDGE**

1. Please be aware that sludge incineration facilities may be subject to the requirements of 40 CFR Part 503 Subpart E, Missouri Air Conservation Commission regulations under 10 CSR 10, and solid waste management regulations under 10 CSR 80, as applicable.
2. Permittee may be authorized under the facility description of this permit to store incineration ash in lagoons or ash ponds. This permit does not authorize the disposal of incineration ash. Incineration ash shall be disposed in accordance with 10 CSR 80; or, if the ash is determined to be hazardous, with 10 CSR 25.
3. In addition to normal sludge monitoring, incineration facilities shall report the following as part of the annual report, mass of sludge incinerated and mass of ash generated. Permittee shall also provide the name of the ash disposal facility and permit number if applicable.

## **SECTION F – SURFACE DISPOSAL SITES AND BIOSOLIDS AND SLUDGE LAGOONS**

1. Please be aware that surface disposal sites of biosolids or sludge from wastewater treatment facilities may be subject to other laws including the requirements in 40 CFR Part 503 Subpart C, Missouri Air Conservation Commission regulations under 10 CSR 10, and solid waste management regulations under 10 CSR 80, as applicable.
2. Biosolids or sludge storage lagoons are temporary facilities and are not required to obtain a permit as a solid waste management facility under 10 CSR 80. In order to maintain biosolids or sludge storage lagoons as storage facilities, accumulated biosolids or sludge must be removed routinely, but not less than once every two years unless an alternate schedule is approved in the permit. The amount of biosolids or sludge removed will be dependent on biosolids or sludge generation and accumulation in the facility. Enough biosolids or sludge must be removed to maintain adequate storage capacity in the facility.
  - a. In order to avoid damage to the lagoon seal during cleaning, the permittee may leave a layer of biosolids or sludge on the bottom of the lagoon, upon prior approval of the Department; or
  - b. Permittee shall close the lagoon in accordance with Section I.

## **SECTION G – LAND APPLICATION OF BIOSOLIDS**

1. The permittee shall not land apply biosolids unless land application is authorized in the facility description, the special conditions of the issued NPDES permit, or in accordance with Section A.3.c., above.
2. This permit only authorizes “Class A” or “Class B” biosolids derived from domestic wastewater to be land applied onto grass land, crop land, timber, or other similar agricultural or silviculture lands at rates suitable for beneficial use as organic fertilizer and soil conditioner.
3. Class A Biosolids Requirements: Biosolids shall meet Class A requirements for application to public contact sites, residential lawns, home gardens or sold and/or given away in a bag or other container.
4. Class B biosolids that are land applied to agricultural and public contact sites shall comply with the following restrictions:
  - a. Food crops that touch the biosolids/soil mixture and are totally above the land surface shall not be harvested for 14 months after application of biosolids.
  - b. Food crops below the surface of the land shall not be harvested for 20 months after application of biosolids when the biosolids remain on the land surface for four months or longer prior to incorporation into the soil.
  - c. Food crops below the surface of the land shall not be harvested for 38 months after application of biosolids when the biosolids remain on the land surface for less than four months prior to incorporation into the soil.
  - d. Animal grazing shall not be allowed for 30 days after application of biosolids.
  - e. Food crops, feed crops, and fiber crops shall not be harvested for 30 days after application of biosolids.
  - f. Turf shall not be harvested for one year after application of biosolids if used for lawns or high public contact sites in close proximity to populated areas such as city parks or golf courses.
  - g. After Class B biosolids have been land applied to public contact sites with high potential for public exposure, as defined in 40 CFR § 503.31, such as city parks or golf courses, access must be restricted for 12 months.
  - h. After Class B biosolids have been land applied public contact sites with low potential for public exposure as defined in 40 CFR § 503.31, such as a rural land application or reclamation sites, access must be restricted for 30 days.
5. Pollutant limits
  - a. Biosolids shall be monitored to determine the quality for regulated pollutants listed in Table 1, below. Limits for any pollutants not listed below may be established in the permit.
  - b. The number of samples taken is directly related to the amount of biosolids or sludge produced by the facility (See Section J, below). Samples should be taken only during land application periods. When necessary, it is permissible to mix biosolids with lower concentrations of biosolids as well as other suitable Department approved material to achieve pollutant concentration below those identified in Table 1, below.
  - c. Table 1 gives the ceiling concentration for biosolids. Biosolids which exceed the concentrations in Table 1 may not be land applied.

**TABLE 1**

Biosolids ceiling concentration	
Pollutant	Milligrams per kilogram dry weight
Arsenic	75
Cadmium	85
Copper	4,300
Lead	840
Mercury	57
Molybdenum	75
Nickel	420
Selenium	100
Zinc	7,500

- d. Table 2 below gives the low metal concentration for biosolids. Because of its higher quality, biosolids with pollutant concentrations below those listed in Table 2 can safely be applied to agricultural land, forest, public contact sites, lawns, home gardens or be given away without further analysis. Biosolids containing metals in concentrations above the low metals concentrations but below the ceiling concentration limits may be land applied but shall not exceed the annual loading rates in Table 3 and the cumulative loading rates in Table 4. The permittee is required to track pollutant loading onto application sites for parameters that have exceeded the low metal concentration limits.

**TABLE 2**

Biosolids Low Metal Concentration	
Pollutant	Milligrams per kilogram dry weight
Arsenic	41
Cadmium	39
Copper	1,500
Lead	300
Mercury	17
Nickel	420
Selenium	100
Zinc	2,800

- e. Annual pollutant loading rate.

**Table 3**

Biosolids Annual Loading Rate	
Pollutant	Kg/ha (lbs./ac) per year
Arsenic	2.0 (1.79)
Cadmium	1.9 (1.70)
Copper	75 (66.94)
Lead	15 (13.39)
Mercury	0.85 (0.76)
Nickel	21 (18.74)
Selenium	5.0 (4.46)
Zinc	140 (124.96)

- f. Cumulative pollutant loading rates.

**Table 4**

Biosolids Cumulative Pollutant Loading Rate	
Pollutant	Kg/ha (lbs./ac)
Arsenic	41 (37)
Cadmium	39 (35)
Copper	1500 (1339)
Lead	300 (268)
Mercury	17 (15)
Nickel	420 (375)
Selenium	100 (89)
Zinc	2800 (2499)

6. Best Management Practices. The permittee shall use the following best management practices during land application activities to prevent the discharge of biosolids to waters of the state.
- Biosolids shall not be applied to the land if it is likely to adversely affect a threatened or endangered species listed under § 4 of the Endangered Species Act or its designated critical habitat.
  - Apply biosolids only at the agronomic rate of nitrogen needed (see 5.c. of this section).
  - The applicator must document the Plant Available Nitrogen (PAN) loadings, available nitrogen in the soil, and crop

nitrogen removal when either of the following occurs: 1) When biosolids are greater than 50,000 mg/kgTN; or 2) When biosolids are land applied at an application rate greater than two dry tons per acre per year.

- i. PAN can be determined as follows:  
(Nitrate + nitrite nitrogen) + (organic nitrogen x 0.2) + (ammonia nitrogen x volatilization factor<sup>1</sup>).  
<sup>1</sup> Volatilization factor is 0.7 for surface application and 1 for subsurface application. Alternative volatilization factors and mineralization rates can be utilized on a case-by-case basis.
- ii. Crop nutrient production/removal to be based on crop specific nitrogen needs and realistic yield goals. **NOTE:** There are a number of reference documents on the Missouri Department of Natural Resources website that are informative to implement best management practices in the proper management of biosolids, including crop specific nitrogen needs, realistic yields on a county by county basis and other supporting references.
- iii. Biosolids that are applied at agronomic rates shall not cause the annual pollutant loading rates identified in Table 3 to be exceeded.
- d. Buffer zones are as follows:
  - i. 300 feet of a water supply well, sinkhole, water supply reservoir or water supply intake in a stream;
  - ii. 300 feet of a losing stream, no discharge stream, stream stretches designated for whole body contact recreation, wild and scenic rivers, Ozark National Scenic Riverways or outstanding state resource waters as listed in the Water Quality Standards, 10 CSR 20-7.031;
  - iii. 150 feet of dwellings or public use areas;
  - iv. 100 feet (35 feet if biosolids application is down-gradient or the buffer zone is entirely vegetated) of lake, pond, wetlands or gaining streams (perennial or intermittent);
  - v. 50 feet of a property line. Buffer distances from property lines may be waived with written permission from neighboring property owner.
  - vi. For the application of dry, cake or liquid biosolids that are subsurface injected, buffer zones identified in 5.d.i. through 5.d.iii above, may be reduced to 100 feet. The buffer zone may be reduced to 35 feet if the buffer zone is permanently vegetated. Subsurface injection does not include methods or technology reflective of combination surface/shallow soil incorporation.
- e. Slope limitation for application sites are as follows:
  - i. For slopes less than or equal to 6 percent, no rate limitation;
  - ii. Applied to a slope 7 to 12 percent, the applicator may apply biosolids when soil conservation practices are used to meet the minimum erosion levels;
  - iii. Slopes > 12 percent, apply biosolids only when grass is vegetated and maintained with at least 80 percent ground cover at a rate of two dry tons per acre per year or less.
  - iv. Dry, cake or liquid biosolids that are subsurface injected, may be applied on slopes not to exceed 20 percent. Subsurface injection does not include the use of methods or technology reflective of combination surface/shallow soil incorporation.
- f. No biosolids may be land applied in an area that it is reasonably certain that pollutants will be transported into waters of the state.
- g. Biosolids may be land applied to sites with soil that are snow covered, frozen, or saturated with liquid when site restrictions or other controls are provided to prevent pollutants from being discharged to waters of the state during snowmelt or stormwater runoff. During inclement weather or unfavorable soil conditions use the following management practices:
  - i. A maximum field slope of 6% and a minimum 300 feet grass buffer between the application site and waters of the state. A 35 feet grass buffer may be utilized for the application of dry, cake or liquid biosolids that are subsurface injected. Subsurface injection does not include the use of methods or technology reflective of combination surface/shallow soil incorporation;
  - ii. A maximum field slope of 2% and 100 feet grass buffer between the application site and waters of the state. A 35 feet grass buffer may be used for the application of dry, cake or liquid biosolids that are subsurface injected. Subsurface injection does not include the use of methods or technology reflective of combination surface/shallow soil incorporation;
  - iii. Other best management practices approved by the Department.

## SECTION H – SEPTAGE

1. Haulers that land apply septage must obtain a state permit. An operating permit is not required for septage haulers who transport septage to another permitted treatment facility for disposal.
2. Do not apply more than 30,000 gallons of septage per acre per year or the volume otherwise stipulated in the operating permit.
3. Septic tanks are designed to retain sludge for one to three years which will allow for a larger reduction in pathogens and vectors, as compared to mechanical treatment facilities.
4. Septage must comply with Class B biosolids regarding pathogen and vector attraction reduction requirements before it may be applied to crops, pastures or timberland. To meet required pathogen and vector reduction requirements, mix 50 pounds of hydrated lime for every 1,000 gallons of septage and maintain a septage pH of at least 12 pH standard units for 30 minutes or more prior to application.
5. Lime is to be added to the pump truck and not directly to the septic tanks, as lime would harm the beneficial bacteria of the septic tank.
6. As residential septage contains relatively low levels of metals, the testing of metals in septage is not required.

## SECTION I– CLOSURE REQUIREMENTS

1. This section applies to all wastewater facilities (mechanical and lagoons) and sludge or biosolids storage and treatment facilities. It does not apply to land application sites.
2. Permittees of a domestic wastewater facility who plan to cease operation must obtain Department approval of a closure plan which addresses proper removal and disposal of all sludges and/or biosolids. Permittee must maintain this permit until the facility is closed in accordance with the approved closure plan per 10 CSR 20 – 6.010 and 10 CSR 20 – 6.015.
3. Biosolids or sludge that are left in place during closure of a lagoon or earthen structure or ash pond shall not exceed the agricultural loading rates as follows:
  - a. Biosolids and sludge shall meet the monitoring and land application limits for agricultural rates as referenced in Section G, above.
  - b. If a wastewater treatment lagoon has been in operation for 15 years or more without sludge removal, the sludge in the lagoon qualifies as a Class B biosolids with respect to pathogens due to anaerobic digestion, and testing for fecal coliform is not required. For other lagoons, testing for fecal coliform is required to show compliance with Class B biosolids limitations. In order to reach Class B biosolids requirements, fecal coliform must be less than 2,000,000 colony forming units or 2,000,000 most probable number. All fecal samples must be presented as geometric mean per gram.
  - c. The allowable nitrogen loading that may be left in the lagoon shall be based on the plant available nitrogen (PAN) loading. For a grass cover crop, the allowable PAN is 300 pounds/acre. Alternative, site-specific application rates may be included in the closure plan for department consideration.
    - i. PAN can be determined as follows:
$$(\text{Nitrate} + \text{nitrite nitrogen}) + (\text{organic nitrogen} \times 0.2) + (\text{ammonia nitrogen} \times \text{volatilization factor}^1).$$
<sup>1</sup> Volatilization factor is 0.7 for surface application and 1 for subsurface application. Alternative volatilization factors and mineralization rates can be utilized on a case-by-case basis.
4. Domestic wastewater treatment lagoons with a design treatment capacity less than or equal to 150 persons, are “similar treatment works” under the definition of septage. Therefore the sludge within the lagoons may be treated as septage during closure activities. See Section B, above. Under the septage category, residuals may be left in place as follows:
  - a. Testing for metals or fecal coliform is not required.
  - b. If the wastewater treatment lagoon has been in use for less than 15 years, mix lime with the sludge at a rate of 50 pounds of hydrated lime per 1000 gallons (134 cubic feet) of sludge.
  - c. The amount of sludge that may be left in the lagoon shall be based on the plant available nitrogen (PAN) loading. 100 dry tons/acre of sludge may be left in the basin without testing for nitrogen. If 100 dry tons/acre or more will be left in the lagoon, test for nitrogen and determine the PAN using the calculation above. Allowable PAN loading is 300 pounds/acre.
5. Biosolids or sludge left within the domestic lagoon shall be mixed with soil on at least a 1 to 1 ratio, and unless otherwise approved, the lagoon berm shall be demolished, and the site shall be graded and contain  $\geq 70\%$  vegetative density over 100% of the site so as to avoid ponding of storm water and provide adequate surface water drainage without creating erosion. Alternative biosolids or sludge and soil mixing ratios may be included in the closure plan for department consideration.
6. Lagoon and earthen structure closure activities shall obtain a storm water permit for land disturbance activities that equal or exceed one acre in accordance with 10 CSR 20-6.200.
7. When closing a mechanical wastewater plant, all biosolids or sludge must be cleaned out and disposed of in accordance with the Department approved closure plan before the permit for the facility can be terminated.
  - a. Land must be stabilized which includes any grading, alternate use or fate upon approval by the Department, remediation, or other work that exposes sediment to stormwater per 10 CSR 20-6.200. The site shall be graded and contain  $\geq 70\%$  vegetative density over 100% of the site, so as to avoid ponding of storm water and provide adequate

- surface water drainage without creating erosion.
- b. Hazardous Waste shall not be land applied or disposed during mechanical plant closures unless in accordance with Missouri Hazardous Waste Management Law and Regulations pursuant to 10 CSR 25.
  - c. After demolition of the mechanical plant, the site must only contain clean fill defined in Section 260.200.1(6) RSMo as uncontaminated soil, rock, sand, gravel, concrete, asphaltic concrete, cinderblocks, brick, minimal amounts of wood and metal, and inert solids as approved by rule or policy of the Department for fill, reclamation, or other beneficial use. Other solid wastes must be removed.
8. If biosolids or sludge from the domestic lagoon or mechanical treatment plant exceeds agricultural rates under Section G and/or I, a landfill permit or solid waste disposal permit must be obtained if the permittee chooses to seek authorization for on-site sludge disposal under the Missouri Solid Waste Management Law and regulations per 10 CSR 80, and the permittee must comply with the surface disposal requirements under 40 CFR Part 503, Subpart C.

## SECTION J – MONITORING FREQUENCY

1. At a minimum, biosolids or sludge shall be tested for volume and percent total solids on a frequency that will accurately represent sludge quantities produced and disposed. Please see the table below.

**TABLE 5**

Biosolids or Sludge produced and disposed (Dry Tons per Year)	Monitoring Frequency (See Notes 1, and 2)		
	Metals, Pathogens and Vectors, Total Phosphorus, Total Potassium	Nitrogen TKN, Nitrogen PAN <sup>1</sup>	Priority Pollutants <sup>2</sup>
319 or less	1/year	1 per month	1/year
320 to 1650	4/year	1 per month	1/year
1651 to 16,500	6/year	1 per month	1/year
16,501+	12/year	1 per month	1/year

<sup>1</sup> Calculate plant available nitrogen (PAN) when either of the following occurs: 1) when biosolids are greater than 50,000 mg/kg TN; or 2) when biosolids are land applied at an application rate greater than two dry tons per acre per year.

<sup>2</sup> Priority pollutants (40 CFR 122.21, Appendix D, Tables II and III) are required only for permit holders that must have a pre-treatment program. Monitoring requirements may be modified and incorporated into the operating permit by the Department on a case-by-case basis.

Note 1: Total solids: A grab sample of sludge shall be tested one per day during land application periods for percent total solids. This data shall be used to calculate the dry tons of sludge applied per acre.

Note 2: Table 5 is not applicable for incineration and permit holders that landfill their sludge.

2. Permittees that operate wastewater treatment lagoons, peak flow equalization basins, combined sewer overflow basins or biosolids or sludge lagoons that are cleaned out once a year or less, may choose to sample only when the biosolids or sludge is removed or the lagoon is closed. Test one composite sample for each 319 dry tons of biosolids or sludge removed from the lagoon during the reporting year or during lagoon closure. Composite sample must represent various areas at one-foot depth.
3. Additional testing may be required in the special conditions or other sections of the permit.
4. Biosolids and sludge monitoring shall be conducted in accordance with federal regulation 40 CFR § 503.8, Sampling and analysis.

## SECTION K – RECORD KEEPING AND REPORTING REQUIREMENTS

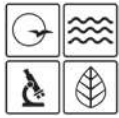
1. The permittee shall maintain records on file at the facility for at least five years for the items listed in Standard Conditions PART III and any additional items in the Special Conditions section of this permit. This shall include dates when the biosolids or sludge facility is checked for proper operation, records of maintenance and repairs and other relevant information.
2. Reporting period
  - a. By February 19<sup>th</sup> of each year, applicable facilities shall submit an annual report for the previous calendar year period for all mechanical wastewater treatment facilities, sludge lagoons, and biosolids or sludge disposal facilities.
  - b. Permittees with wastewater treatment lagoons shall submit the above annual report only when biosolids or sludge are removed from the lagoon during the report period or when the lagoon is closed.
3. Report Form. The annual report shall be prepared on report forms provided by the Department or equivalent forms approved by the Department.
4. Reports shall be submitted as follows:  
Major facilities, which are those serving 10,000 persons or more or with a design flow equal to or greater than 1 million gallons per day or that are required to have an approved pretreatment program, shall report to both the Department and EPA if the facility land applied, disposed of biosolids by surface disposal, or operated a sewage sludge incinerator. All other facilities shall maintain their biosolids or sludge records and keep them available to Department personnel upon request. State reports shall be submitted to the address listed as follows:

DNR regional or other applicable office listed in the  
permit (see cover letter of permit)  
ATTN: Sludge Coordinator

Reports to EPA must be electronically submitted online via the Central Data Exchange at: <https://cdx.epa.gov/> Additional information is available at: <https://www.epa.gov/biosolids/compliance-and-annual-reporting-guidance-about-clean-water-act-laws>

5. Annual report contents. The annual report shall include the following:
  - a. Biosolids and sludge testing performed. If testing was conducted at a greater frequency than what is required by the permit, all test results must be included in the report.
  - b. Biosolids or sludge quantity shall be reported as dry tons for the quantity produced and/or disposed.
  - c. Gallons and % solids data used to calculate the dry ton amounts.
  - d. Description of any unusual operating conditions.
  - e. Final disposal method, dates, and location, and person responsible for hauling and disposal.
    - i. This must include the name and address for the hauler and sludge facility. If hauled to a municipal wastewater treatment facility, sanitary landfill, or other approved treatment facility, give the name of that facility.
    - ii. Include a description of the type of hauling equipment used and the capacity in tons, gallons, or cubic feet.
  - f. Contract Hauler Activities:

If using a contract hauler, provide a copy of a signed contract from the contractor. Permittee shall require the contractor to supply information required under this permit for which the contractor is responsible. The permittee shall submit a signed statement from the contractor that he has complied with the standards contained in this permit, unless the contract hauler has a separate biosolids or sludge use permit.
  - g. Land Application Sites:
    - i. Report the location of each application site, the annual and cumulative dry tons/acre for each site, and the landowners name and address. The location for each spreading site shall be given as a legal description for nearest ¼, ¼, Section, Township, Range, and county, or UTM coordinates. The facility shall report PAN when either of the following occurs: 1) When biosolids are greater than 50,000 mg/kg TN; or 2) when biosolids are land applied at an application rate greater than two dry tons per acre per year.
    - ii. If the “Low Metals” criteria are exceeded, report the annual and cumulative pollutant loading rates in pounds per acre for each applicable pollutant, and report the percent of cumulative pollutant loading which has been reached at each site.
    - iii. Report the method used for compliance with pathogen and vector attraction requirements.
    - iv. Report soil test results for pH and phosphorus. If no soil was tested during the year, report the last date when tested and the results.



MISSOURI DEPARTMENT OF NATURAL RESOURCES  
WATER PROTECTION PROGRAM

**FORM B: APPLICATION FOR OPERATING PERMIT FOR  
FACILITIES THAT RECEIVE PRIMARILY DOMESTIC WASTE AND  
HAVE A DESIGN FLOW LESS THAN OR EQUAL TO 100,000  
GALLONS PER DAY**

**FOR AGENCY USE ONLY**

CHECK NUMBER

DATE RECEIVED

FEE SUBMITTED

JETPAY CONFIRMATION NUMBER

**READ THE ACCOMPANYING INSTRUCTIONS BEFORE COMPLETING THIS FORM**

**1. THIS APPLICATION IS FOR:**

- ☐ An operating permit for a new or unpermitted facility. Construction Permit # \_\_\_\_\_  
(Include completed antidegradation review or request for antidegradation review, see instructions)
- ☐ A new site-specific operating permit formerly general permit #MOG \_\_\_\_\_
- ☒ A site-specific operating permit renewal: Permit #MO- 0139220 Expiration Date 6/30/23
- ☐ A site-specific operating permit modification: Permit #MO- \_\_\_\_\_ Reason: \_\_\_\_\_
- ☐ General permit (NON-POTWs) (MOGD –discharging < 50,000 GPD or MOG823 – Land Application of Domestic Wastewater):  
Permit #MO- \_\_\_\_\_ Expiration Date \_\_\_\_\_

**1.1** Is the appropriate fee included with the application (see instructions for appropriate fee)? ☐ YES ☐ NO

**2. FACILITY**

NAME CGCRCSD, Highlands Ranch Wastewater Treatment Facility		TELEPHONE NUMBER WITH AREA CODE	
ADDRESS (PHYSICAL) 0.26 mi west of intersection of CR 435 and Hayden's Trail	CITY Cape Girardeau	STATE MO	ZIP CODE 63755
<b>2.1</b> Legal description: Sec. , T , R	Landgrant <u>00806</u>	County Cape Girardeau	
<b>2.2</b> UTM Coordinates Easting (X): 794527 Northing (Y): 4146052 For Universal Transverse Mercator (UTM), Zone 15 North referenced to North American Datum 1983 (NAD83)			
<b>2.3</b> Name of receiving stream: Tributary to Cane Creek			
<b>2.4</b> Number of outfalls: 001 Wastewater outfalls: 001 Stormwater outfalls: Instream monitoring sites:			

**3. OWNER:**

NAME Cape Girardeau County Reorganized Common Sewer District		EMAIL ADDRESS president@capecountyssewer.	TELEPHONE NUMBER WITH AREA CODE 573-837-0588
ADDRESS 3054 Highway FF	CITY Jackson	STATE MO	ZIP CODE 63755
<b>3.1</b> Request review of draft permit prior to public notice?		<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO	
<b>3.2</b> Are you a publicly owned treatment works? If yes, please attach the Financial Questionnaire.		<input checked="" type="checkbox"/> YES <input type="checkbox"/> NO See: <a href="https://dnr.mo.gov/forms/780-2511-f.pdf">https://dnr.mo.gov/forms/780-2511-f.pdf</a>	
<b>3.3</b> Are you a privately owned treatment works?		<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO	
<b>3.4</b> Are you a privately owned treatment facility regulated by the Public Service Commission?		<input type="checkbox"/> YES <input checked="" type="checkbox"/> NO	

**4. CONTINUING AUTHORITY:**

NAME Same as above		EMAIL ADDRESS	TELEPHONE NUMBER WITH AREA CODE
ADDRESS	CITY	STATE	ZIP CODE

If the continuing authority is different than the owner, include a copy of the contract agreement between the two parties and a description of the responsibilities of both parties within the agreement.

**5. OPERATOR**

NAME Brian Strickland	TITLE Engineer	CERTIFICATE NUMBER 10147
EMAIL ADDRESS bstrick@stricklandengineering.com		TELEPHONE NUMBER WITH AREA CODE 573-243-4080

**6. FACILITY CONTACT**

NAME Joe Tousignant		TITLE Board Chairman	
EMAIL ADDRESS president@capecountyssewer.com		TELEPHONE NUMBER WITH AREA CODE 573-837-0588	
ADDRESS 3054 Highway FF	CITY Jackson	STATE MO	ZIP CODE 63755



## 7. DESCRIPTION OF FACILITY

**7.1 Process Flow Diagram or Schematic:** Provide a diagram showing the processes of the treatment plant. Show all of the treatment units, including disinfection (e.g. – chlorination and dechlorination), influents, and outfalls. Specify where samples are taken. Indicate any treatment process changes in the routing of wastewater during dry weather and peak wet weather. Include a brief narrative description of the diagram.

Attach sheets as necessary.

See attached.

**7.2** Attach an aerial photograph or USGS topographic map showing the location of the facility and outfall.

Please see the following website:

<https://modnr.maps.arcgis.com/apps/webappviewer/index.html?id=1d81212e0854478ca0dae87c33c8c5ce>

See attached.

## 8. ADDITIONAL FACILITY INFORMATION

8.1	Number of people presently connected or population equivalent (P.E.)	Design P.E. 174
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**8.2** Connections to the facility: 32  
Number of units presently connected: 32  
Residential: 32 Commercial:        Industrial:       

<b>8.3</b>	Design flow: <u>17,390</u> gpd	Actual flow: <u>4,300</u> gpd
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8.4 Will discharge be continuous through the year? ☒ Yes ☐ No  
Discharge will occur during the following months: Jan. - Dec. \_\_\_\_\_  
How many days of the week will discharge occur? 7

8.5 Is industrial wastewater discharged to the facility? ☐ Yes ☒ No  
**If yes**, attach a list of the industries that discharge to your facility

8.6 Does the facility accept or process leachate from landfills? ☐ Yes ☒ No

**8.7** Is wastewater land applied? ☐ Yes ☒ No

**If yes**, attach Form I. See: <https://dnr.mo.gov/forms/780-1686-f.pdf>

8.8 Does the facility discharge to a losing stream or sinkhole? ☐ Yes ☒ No

**8.9** Has a wasteload allocation study been completed for this facility? ☐ Yes ☒ No

## 9. LABORATORY CONTROL INFORMATION

## LABORATORY WORK CONDUCTED BY PLANT PERSONNEL

Lab work conducted outside of plant.	<input checked="" type="checkbox"/> Yes <input type="checkbox"/> No
Push-button or visual methods for simple test such as pH, settleable solids.	<input checked="" type="checkbox"/> Yes <input type="checkbox"/> No
Additional procedures such as dissolved oxygen, chemical oxygen demand, biological oxygen demand, titrations, solids, volatile content.	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
More advanced determinations, such as BOD seeding procedures, fecal coliform/ <i>E. coli</i> , nutrients (including Ammonia), Oil & Grease, \ total oils, phenols, etc.	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Highly sophisticated instrumentation, such as atomic absorption and gas chromatograph.	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No

## 10. COLLECTION SYSTEM

**10.1** Are there any municipal satellite collection systems connected to this facility? ☐ Yes ☒ No  
If yes, please list all connected to this facility, contact phone number and length of each collection system

FACILITY NAME	CONTACT PHONE NUMBER	LENGTH OF SYSTEM (FEET OR MILES)

**10.2** Length of pipe in the sewer collection system? (If available, include totals from satellite collection systems)

\_\_\_\_\_ Feet, or \_\_\_\_\_ Miles (either unit is appropriate)

**10.3** Does significant infiltration occur in the collection system? ☐ Yes ☒ No

If yes, briefly explain any steps underway or planned to minimize inflow and infiltration:

**11. BYPASSING**

Does any bypassing occur in the collection system or at the treatment facility? ☐ Yes ☒ No

If yes, explain:

**12. SLUDGE HANDLING, USE AND DISPOSAL**

**12.1** Is the sludge a hazardous waste as defined by 10 CSR 25? ☐ Yes ☒ No

**12.2** Sludge production, including sludge received from others: 1.5 \_\_\_\_\_ Design dry tons/year \_\_\_\_\_ Actual dry tons/year

**12.3** Capacity of sludge holding structures:

Sludge storage provided: 615 cubic feet; \_\_\_\_\_ days of storage; \_\_\_\_\_ average percent solids of sludge;

☐ No sludge storage is provided. ☐ Sludge is stored in lagoon.

**12.4** Type of Storage: ☒ Holding tank ☐ Building  
☐ Basin ☐ Lagoon  
☐ Concrete Pad ☐ Other (Describe) \_\_\_\_\_

**12.5** Sludge Treatment:  
☐ Anaerobic Digester ☐ Lagoon ☐ Composting  
☐ Storage Tank ☒ Aerobic Digester ☐ Other (Attach description)  
☐ Lime Stabilization ☐ Air or Heat Drying

**12.6** Sludge Use or Disposal:

☐ Land Application ☐ Surface Disposal (Sludge Disposal Lagoon, Sludge held for more than two years)  
☒ Contract Hauler ☐ Hauled to Another treatment facility  
☐ Incineration ☐ Sludge Retained in Wastewater treatment lagoon  
☐ Solid waste landfill

**12.7** Person responsible for hauling sludge to disposal facility:

☐ By applicant ☒ By others (complete below)

NAME Bill Bonney Septic & Plumbing		EMAIL ADDRESS	
ADDRESS 1456 County Road 614	CITY Jackson	STATE MO	ZIP CODE 63755
CONTACT PERSON	TELEPHONE NUMBER WITH AREA CODE 573-243-5250	PERMIT NO. MO-	

**12.8** Sludge use or disposal facility

☐ By applicant ☒ By others (Complete below.)

NAME Same as above		EMAIL ADDRESS	
ADDRESS	CITY	STATE	ZIP CODE
CONTACT PERSON	TELEPHONE NUMBER WITH AREA CODE	PERMIT NO. MO-	

**12.9** Does the sludge or biosolids disposal comply with federal sludge regulations under 40 CFR 503?

☒ Yes ☐ No (Explain)

**13. ELECTRONIC DISCHARGE MONITORING REPORT (eDMR) SUBMISSION SYSTEM**

Per 40 CFR Part 127, National Pollutant Discharge Elimination System (NPDES) Electronic Reporting Rule, reporting of effluent limits and monitoring shall be submitted by the permittee via an electronic system to ensure a timely, complete, accurate, and nationally-consistent set of data. One of the following options must be checked in order for this application to be considered complete. Visit <https://dnr.mo.gov/env/wpp/edmr.htm> to for information on the Department's eDMR system and how to register.

- ☐ I will register an account online to participate in the Department's eDMR system through the Missouri Gateway for Environmental Management (MoGEM) before any reporting is due, in compliance with the Electronic Reporting Rule.
- ☒ I have already registered an account online to participate in the Department's eDMR system through MoGEM.
- ☐ I have submitted a written request for a waiver from electronic reporting. See instructions for further information regarding waivers.
- ☐ The permit I am applying for does not require the submission of discharge monitoring reports.

**14. JETPAY**

Permit fees may be paid online by credit card or eCheck through a system called JetPay. Use the URL provided to access JetPay and make an online payment.

New Site Specific Permit: <https://magic.collectorsolutions.com/magic-ui/payments/mo-natural-resources/591/>

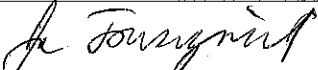
Construction Permits: <https://magic.collectorsolutions.com/magic-ui/payments/mo-natural-resources/592/>

Modification Fee: <https://magic.collectorsolutions.com/magic-ui/payments/mo-natural-resources/596/>

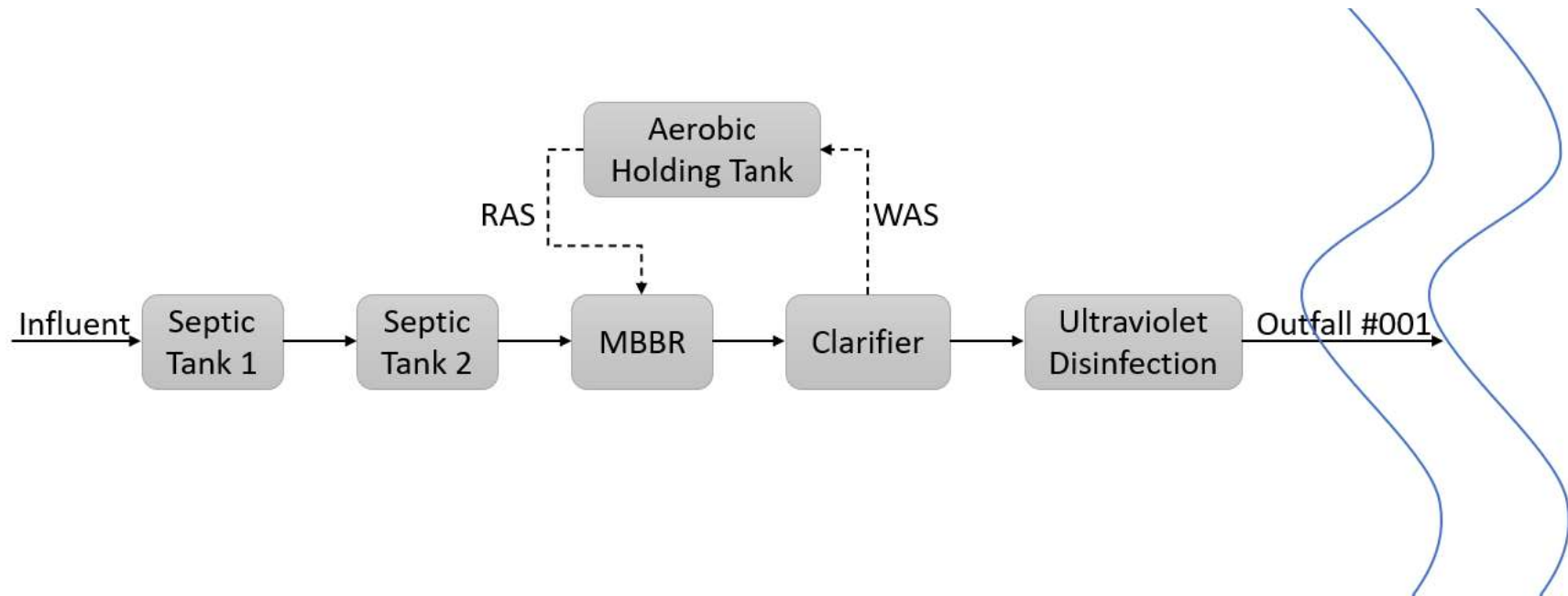
New General Domestic WW: <https://magic.collectorsolutions.com/magic-ui/payments/mo-natural-resources/772/>

**15. CERTIFICATION**

I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

NAME (TYPE OR PRINT)	OFFICIAL TITLE	TELEPHONE NUMBER WITH AREA CODE
Joe Tousignant	Board Chairman	573-837-0588
SIGNATURE	DATE SIGNED	
	1/12/23	

### 7.1 Process flow diagram.



## 7.2 Aerial Maps.







## 7.2 Topographic Map.







MISSOURI DEPARTMENT OF NATURAL RESOURCES  
WATER PROTECTION PROGRAM  
**FINANCIAL QUESTIONNAIRE**

**NOTE ►**

**FINANCIAL INFORMATION THAT IS NOT PROVIDED THROUGH THIS FORM WILL BE OBTAINED BY THE DEPARTMENT FROM READILY AVAILABLE SOURCES.**

**1. GENERAL INFORMATION**

FACILITY NAME CGCRCSD, Highlands Ranch WWTF	PERMIT NUMBER #MO- 0139220
CITY Jackson	COUNTY Cape Girardeau

**2. GENERAL FINANCIAL INFORMATION (ALL FACILITIES)**

2.1	Number of connections to the facility: Residential _____ Commercial _____ Industrial _____	
2.2	Current sewer user rate (Based on a 5,000 gallon per month usage):	\$80.00
2.3	Current annual operating costs for the facility (excludes depreciation):	
2.4	Bond rating (if applicable):	n/a
2.5	Bonding capacity:	No general obligation bonding capacity
2.6	Current outstanding debt relating to wastewater collection and treatment:	\$19,269,000
2.7	Amount within the current user rate used toward payments on outstanding debt related to the current wastewater infrastructure:	\$26.44, interest only at this time
2.8	Attach any relevant financial statements.	

**3. FINANCIAL INFORMATION REQUIRED FROM MUNICIPALITIES**

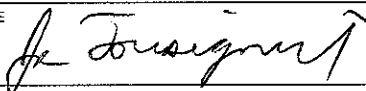
3.1	Municipality's Full Market Property Value:	
3.2	Municipality's Overall Net Debt:	
3.3	Municipality's Property Tax Revenues (levied) [A]:	
3.4	Municipality's Property Tax Revenues (collected) [B]:	
3.5	Municipality's Property Tax Collection Rate ([B]/[A]):	

**4. FINANCIAL INFORMATION REQUIRED FROM SEWER DISTRICTS**

4.1	Total connections to the sewer district: Residential <u>1,560</u> Commercial <u>41</u> Industrial <u>1</u>	
4.2	When facilities require upgrades, how are the costs divided? Will the homes connected to the upgraded facility bear the costs? Will the costs be divided across the sewer district? The District has a single rate structure for all customers, so the costs are divided across the entire sewer district.	

**5. ADDITIONAL CONSIDERATIONS (ALL FACILITIES)**

5.1	Provide a list of major infrastructure or other investments in environmental projects. Include project timing and costs and indicate any possible overlap or complications (attach sheets as necessary): The Fruitland WWTF project part 1 & 2 was completed in 2022, with part 3 closure of facilities, to occur thereafter, at a cost of approximately \$750,000. We are in the early planning phases of a regionalization project in the Starlight area, with a preliminary cost estimate of \$13 million. Additional projects will be undertaken as required by the new permits with Schedules of Compliance.
5.2	Provide a list of any other relevant local community economic conditions that may impact the ability to afford new permit requirements (attach sheets as necessary): The District's rate schedule results in an average customer bill that is 2% of Median Household Income, and is at the maximum of what is considered affordable for our customers. The regionalization project in Starlight will require low-interest financing and grants to be affordable, and is an important and necessary step in providing affordable service while eliminating non-complying facilities.

6. CERTIFICATION	
FINANCIAL CONTACT Jenny Macke	OFFICIAL TITLE Treasurer
EMAIL ADDRESS treasurer@capecountysewer.org	TELEPHONE NUMBER WITH AREA CODE 573-270-1902
<p>I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.</p>	
OWNER OR AUTHORIZED REPRESENTATIVE Joe Tousignant	OFFICIAL TITLE Board Chairman
SIGNATURE 	DATE SIGNED 1/12/23
<p style="text-align: center;"><b>INSTRUCTIONS FOR COMPLETING THE FINANCIAL QUESTIONNAIRE</b></p> <p>The Financial Questionnaire is to be completed by municipalities, sewer districts, and water supply districts when filing for renewal of their Missouri State Operating Permit. The Financial Questionnaire is to be submitted as an attachment to <b>FORM B: APPLICATION FOR OPERATING PERMIT FOR FACILITIES THAT RECEIVE PRIMARILY DOMESTIC WASTE AND HAVE A DESIGN FLOW LESS THAN OR EQUAL TO 100,000 GALLONS PER DAY</b> and <b>FORM B2: APPLICATION FOR OPERATING PERMIT FOR FACILITIES THAT RECEIVE PRIMARILY DOMESTIC WASTE AND HAVE A DESIGN FLOW MORE THAN 100,000 GALLONS PER DAY</b>.</p> <ol style="list-style-type: none"> <li>1. GENERAL INFORMATION – Provide the name by which the facility is locally known, the Missouri State Operating Permit number, and the city and county where the facility is located.</li> <li>2. GENERAL FINANCIAL INFORMATION (ALL FACILITIES) – Municipalities, sewer districts, and water supply districts are to complete.               <ol style="list-style-type: none"> <li>2.1 Self-explanatory.</li> <li>2.2 Provide the rate that a household would be charged for sewer service if they use 5,000 gallons per month.</li> <li>2.3 Provide the cost to operate and maintain the wastewater facility annually.</li> <li>2.4 Bond ratings can be found here: <a href="https://emma.msrb.org/IssuerHomePage/HomepagesForC6?cusip6=795169">https://emma.msrb.org/IssuerHomePage/HomepagesForC6?cusip6=795169</a>.</li> <li>2.5 General obligation bond capacity allowed by constitution: Cities = up to 20% of taxable tangible property; Sewer districts = up to 5% of taxable tangible property.</li> <li>2.6 Provide the amount of debt owed on wastewater collection and treatment. Debt information is typically available from your community's annual financial statements</li> <li>2.7 Provide the amount of a user's monthly sewer bill that is used toward debt owed on wastewater collection and treatment. This may be a percentage or dollar amount.</li> <li>2.8 Self-explanatory.</li> </ol> </li> <li>3. FINANCIAL INFORMATION REQUIRED FROM MUNICIPALITIES – Municipalities are to complete.               <ol style="list-style-type: none"> <li>3.1 Full Market Property Value is typically available through your community or state assessor's office.</li> <li>3.2 Debt information is typically available from your community's annual financial statements.</li> <li>3.3 Property tax revenues are typically available from your community's annual financial statements. Property tax rates for Missouri communities can be found in the annual auditor's report: <a href="https://app.auditor.mo.gov/AuditReports/AudRpt2.aspx?id=31">https://app.auditor.mo.gov/AuditReports/AudRpt2.aspx?id=31</a>.</li> <li>3.4 Property Taxes Levied = (Real Property Assessed Value) * (Property Tax Rate). This information is typically available through your community or state assessor's office and your community's annual financial statements. Property tax rates for Missouri communities can be found in the annual auditor's report: <a href="https://app.auditor.mo.gov/AuditReports/AudRpt2.aspx?id=31">https://app.auditor.mo.gov/AuditReports/AudRpt2.aspx?id=31</a>.</li> <li>3.5 Property tax collection rate = (Property Tax Revenues) ÷ (Property Taxes Levied).</li> </ol> </li> <li>4. FINANCIAL INFORMATION REQUIRED FROM SEWER DISTRICTS – Sewer Districts and Water Supply Districts are to complete.               <ol style="list-style-type: none"> <li>4.1-4.2 Self-explanatory.</li> </ol> </li> <li>5. ADDITIONAL CONSIDERATIONS (ALL FACILITIES) – Municipalities, sewer districts, and water supply districts are to complete.               <ol style="list-style-type: none"> <li>5.1-5.2 Self-explanatory.</li> </ol> </li> <li>6. CERTIFICATION – Provide the name and contact information for the individual who can respond to financial information requests for your community. This form must be signed by your community's "owner" or "authorized representative". The owner for a municipality is either the principal executive officer or ranking elected official.</li> </ol> <p>If there are any questions concerning this form or your Missouri State Operating Permit, contact the Department of Natural Resources, Water Protection Program, Operating Permits Section at 800-361-4827 or 573-751-6825.</p>	

**CAPE GIRARDEAU COUNTY  
REORGANIZED COMMON SEWER DISTRICT  
JACKSON, MISSOURI**

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**For the Years Ended  
June 30, 2021 and 2020**

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**CAPE GIRARDEAU COUNTY  
REORGANIZED COMMON SEWER DISTRICT**

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**JUNE 30, 2021 AND 2020**

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# STANLEY, DIRNBERGER, HOPPER AND ASSOCIATES, LLC

CERTIFIED PUBLIC ACCOUNTANTS



GARY G. STANLEY, CPA  
STEVEN K. DIRNBERGER, CPA  
DONALD J. HOPPER, CPA  
FRANK R. DIETIKER, JR., CPA  
PATRICK W. KINTNER, CPA

1441 N. Mount Auburn Road • Cape Girardeau, MO 63701  
Telephone: 573-334-3343  
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VICKI M. MCLEMORE  
GLORIA S. PENDER  
FALIN J. HINSHAW

## **INDEPENDENT AUDITOR'S REPORT**

To the Board of Trustees  
Cape Girardeau County Reorganized  
Common Sewer District

### **Report on the Financial Statements**

We have audited the accompanying modified cash basis financial statements of the business-type activities of the Cape Girardeau County Reorganized Common Sewer District (the "District"), as of and for the years ended June 30, 2021 and 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Cape Girardeau County Reorganized  
Common Sewer District

**Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the business-type activities of the Cape Girardeau County Reorganized Common Sewer District as of June 30, 2021 and 2020, and the respective changes in modified cash basis financial position and cash flows thereof for the years then ended in accordance with the modified cash basis of accounting described in Note 1.

**Basis of Accounting**

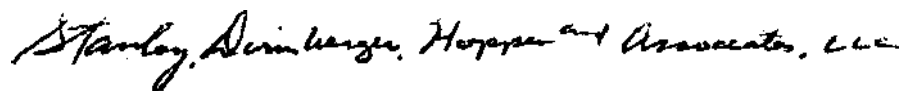
We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

**Other Matters**

Management has omitted a management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the financial statements is not affected by this missing information.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 8, 2022, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



**STANLEY, DIRNBERGER, HOPPER AND ASSOCIATES, LLC**  
**Certified Public Accountants**

Cape Girardeau, Missouri  
March 8, 2022

**CAPE GIRARDEAU COUNTY  
REORGANIZED COMMON SEWER DISTRICT**

**STATEMENTS OF NET POSITION - MODIFIED CASH BASIS**

**JUNE 30, 2021 AND 2020**

<b>Assets</b>	<b>2021</b>	<b>2020</b>
Current Assets:		
Cash and Cash Equivalents	\$ 140,254	\$ 212,083
Restricted Cash	99,947	50,370
Total Current Assets	\$ 240,201	\$ 262,453
Noncurrent Assets:		
Capital Assets:		
Land and Land Easements	\$ 361,148	\$ 319,948
Sewer Treatment System	508,303	492,704
Office Equipment	21,565	21,565
Construction in Progress	9,757,857	938,039
Less: Accumulated Depreciation	(270,786)	(238,359)
Total Capital Assets	\$ 10,378,087	\$ 1,533,897
<b>Total Assets</b>	\$ 10,618,288	\$ 1,796,350
<b>Liabilities</b>		
Current Liabilities:		
Payroll Liabilities	\$ 1,748	\$ 1,497
Current Portion of Revenue Bonds	-	-
Total Current Liabilities	\$ 1,748	\$ 1,497
Noncurrent Liabilities:		
Revenue Bonds, Net of Current Portion	\$ 10,689,964	\$ 1,768,567
Customer Deposits	91,900	91,200
Total Noncurrent Liabilities	\$ 10,781,864	\$ 1,859,767
<b>Total Liabilities</b>	\$ 10,783,612	\$ 1,861,264
<b>Net Position</b>		
Net Investment in Capital Assets	\$ 234,688	\$ 210,315
Restricted	-	-
Unrestricted	(400,012)	(275,229)
<b>Total Net Position</b>	\$ (165,324)	\$ (64,914)

See accompanying notes to financial statements.

**CAPE GIRARDEAU COUNTY  
REORGANIZED COMMON SEWER DISTRICT**

**STATEMENTS OF REVENUES COLLECTED, EXPENSES PAID,  
AND CHANGES IN NET POSITION - MODIFIED CASH BASIS**

**FOR THE YEARS ENDED JUNE 30, 2021 AND 2020**

	<u>2021</u>	<u>2020</u>
Operating Revenues:		
Charges for Services	\$ 558,779	\$ 541,447
Connection Fees	53,232	33,270
Total Operating Revenues	\$ 612,011	\$ 574,717
Operating Expenses:		
System Operation, Repairs and Maintenance	\$ 424,920	\$ 303,250
Personnel Services	51,132	35,010
General and Administrative Expenses:		
Advertising and Promotion	267	741
Office Supplies and Postage	11,641	8,683
Subscriptions	8,412	5,146
Service Charges	139	137
Telephone and Internet	2,893	2,727
Collection Fees	1,800	350
Professional Fees	96,633	69,994
Rent Expense	2,400	2,600
Travel Expenses (Fuel, Mileage, Etc.)	2,144	1,992
Insurance	4,033	3,834
Utilities	43,235	44,430
Depreciation Expense	32,427	29,445
Total Operating Expenses	\$ 682,076	\$ 508,339
Net Operating (Loss) Income	\$ (70,065)	\$ 66,378
Nonoperating Revenues (Expenses):		
Interest Income	\$ 319	\$ 187
Rental Income	600	600
Miscellaneous Income	34	-
Interest Expense and Fiscal Charges	(31,298)	(60,727)
Total Nonoperating Revenues (Expenses)	\$ (30,345)	\$ (59,940)
Change in Net Position	\$ (100,410)	\$ 6,438
Net Position - Beginning of Year, as Previously Reported	\$ (64,914)	\$ (69,753)
Restatement, See Note 1	-	(1,599)
Net Position - Beginning of Year, as Restated	\$ (64,914)	\$ (71,352)
Net Position - End of Year	\$ (165,324)	\$ (64,914)

See accompanying notes to financial statements.



**CAPE GIRARDEAU COUNTY  
REORGANIZED COMMON SEWER DISTRICT**

**STATEMENTS OF CASH FLOWS - MODIFIED CASH BASIS**

**FOR THE YEARS ENDED JUNE 30, 2021 AND 2020**

	<u>2021</u>	<u>2020</u>
Cash Flows From Operating Activities:		
Receipts from Customers and Users	\$ 613,345	\$ 577,714
Payments to Suppliers for Goods and Services	(598,517)	(443,884)
Payments to and for Employees	(50,881)	(34,583)
Net Cash From Operating Activities	\$ (36,053)	\$ 99,247
Cash Flows From Capital and Related Financing Activities:		
Acquisition of Capital Assets	\$ (8,876,617)	\$ (313,427)
Interest Payments on Revenue Bonds	(31,298)	(60,727)
Principal Payments on Revenue Bonds	-	-
Proceeds from Revenue Bonds	8,921,397	270,920
Net Cash From Capital and Related Finance Activities	\$ 13,482	\$ (103,234)
Cash Flows From Investing Activities:		
Interest Income on Cash and Cash Equivalents	\$ 319	\$ 187
Net Cash From Investing Activities	\$ 319	\$ 187
Net Change in Cash and Cash Equivalents	\$ (22,252)	\$ (3,800)
Cash and Cash Equivalents - Beginning of Year	262,453	266,253
Cash and Cash Equivalents - End of Year	\$ 240,201	\$ 262,453
Reconciliation of Net Operating (Loss) Income to Net Cash From Operating Activities:		
Net Operating (Loss) Income	\$ (70,065)	\$ 66,378
Adjustments to Reconcile Net Operating (Loss) Income to Net Cash From Operating Activities:		
Depreciation Expense	32,427	29,445
Miscellaneous Nonoperating Receipts	634	600
Changes in Assets and Liabilities:		
Increase (Decrease) in Payroll Liabilities	251	427
Increase (Decrease) in Customer Deposits	700	2,397
Net Cash From Operating Activities	\$ (36,053)	\$ 99,247

See accompanying notes to financial statements.

**CAPE GIRARDEAU COUNTY  
REORGANIZED COMMON SEWER DISTRICT**

**NOTES TO FINANCIAL STATEMENTS**

**JUNE 30, 2021 AND 2020**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The Cape Girardeau County Reorganized Common Sewer District (the "District") provides sewer services to its customers in the Cape Girardeau County, Missouri area. The District constructs, operates and maintains the sewer system.

**Reporting Entity**

The financial statements of the District include the accounts of all of the District's functions and activities. The District's reporting entity includes the District's governing board and the operations of all related organizations for which the District exercises financial oversight. Oversight responsibility is derived from the District's authority and includes, but is not limited to, financial interdependency, selection of governing authority, designation of management, ability to significantly influence operations, and accountability for fiscal matters. Based on the foregoing criteria, there are no component units included as part of the District's reporting entity.

**Basis of Accounting and Presentation**

The District accounts for its operation in an enterprise fund using the modified cash basis of accounting. Revenues are recognized when collected rather than when they are measurable and available. Expenses are recognized when paid rather than when incurred except for payroll tax liabilities. Customer deposits are recorded as a liability upon the cash receipt, with the liability being relieved when the cash is disbursed. Capital expenses are recorded as capital assets when paid and depreciated over the estimated lives of the related capital assets. Long-term debt is recorded as a liability with principal payments reducing the liability. Interest expense payments are recorded as cash expenses when paid. This modified cash basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

An enterprise fund distinguishes operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the District's operations. The principal operating revenues of the District are charges to customers for the sewer service. Operating expenses include the cost of operating and maintaining the sewer system and administrative expenses. Revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

**Equity Classification**

Equity is classified as net position and displayed in three components:

- ✓ Net investment in capital assets – Consists of capital assets reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets.
- ✓ Restricted net position – Consists of funds with constraints placed on their use either by (1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
- ✓ Unrestricted net position – All other funds that do not meet the definition of "restricted" or "net investment in capital assets."

It is the District's policy to first use restricted funds prior to the use of unrestricted funds when an expense is incurred for purposes for which both restricted and unrestricted funds are available.

**CAPE GIRARDEAU COUNTY  
REORGANIZED COMMON SEWER DISTRICT**

**NOTES TO FINANCIAL STATEMENTS**

**JUNE 30, 2021 AND 2020**

**Cash and Cash Equivalents**

For purposes of the statement of cash flows, the District considers all cash on hand, demand deposits and certificates of deposit, regardless of maturity, to be cash and cash equivalents. The District does not have a formal investment policy.

**Capital Assets**

Capital assets, which include land, easements, property, plant, equipment and infrastructure (sewer system lines) are carried at cost, less accumulated depreciation and amortization. The District uses a cost threshold of \$2,500 for equipment with a life beyond one year as a measure of capital assets versus supplies or repair type items. Sewer line extension and construction projects exceeding a cost threshold of \$10,000 are recorded as sewer system improvements and capitalized. The cost of grinder pumps purchased and installed are generally expensed unless they are part of a major sewer system improvement project. Depreciation and amortization are provided using the straight-line method over the estimated useful lives of the related capital assets, which range from 3 to 7 years for equipment and up to 20 years for systems constructed and extended. The costs of normal maintenance and repairs that do not add value or significantly extend the life of existing capital assets are expensed rather than capitalized.

**Operating and Nonoperating Revenues and Expenses**

Operating revenues and expenses generally result from operating activities. Operating activities are the costs of providing services, producing and delivering goods to customers and the revenues thus generated. Sewer service, related penalties and connection or expansion fees are considered operating revenues. Interest income, proceeds from the sale of capital assets, discounts earned and miscellaneous income are considered to be nonoperating revenues. Sewer system operation and maintenance, customer service, and general and administrative expenses are considered operating expenses. Long term debt interest expense, loss on retirement of capital assets and any extraordinary expenses are considered nonoperating expenses.

**Budget**

Section 67.010 of the Revised Statutes of Missouri requires that each political subdivision of the State of Missouri adopt an annual budget. The District adopts an annual budget on the cash basis of accounting.

**Estimates**

The preparation of financial statements in conformity with the modified cash basis of accounting requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

The Covid-19 pandemic continues to bring instability and financial pressures to various sectors of the economy. Management cannot predict or reasonably estimate any financial impact, if any, this event will have on programs and operations or on the reported assets, liabilities or estimates used to prepare these financial statements.

**Subsequent Events**

The District has evaluated the existence of subsequent events through March 8, 2022, which represents the date the financial statements were available to be issued.

**CAPE GIRARDEAU COUNTY  
REORGANIZED COMMON SEWER DISTRICT**

**NOTES TO FINANCIAL STATEMENTS**

**JUNE 30, 2021 AND 2020**

**Restatement**

The opening net position balance as of July 1, 2019 was restated to eliminate the reporting of prepaid insurance as it is not within the District's measurement of net position under the modified cash basis of accounting.

**2. CASH AND CASH EQUIVALENTS**

The District may invest in accordance with Missouri statutes. The District's cash held in financial institutions consists of demand deposit or checking accounts and money market accounts.

*Custodial Credit Risk:*

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the District will not be able to recover the value of the investment or collateral securities that are in the possession of an outside party. The District does not have a policy for custodial credit risk. The District's cash and cash equivalents held in financial institutions at June 30, 2021 and 2020 was insured by depository insurance up to \$250,000 for each financial institution. As of June 30, 2021 and 2020, the District had \$0 and \$38,621, respectively, in cash and cash equivalents that was uninsured and uncollateralized.

*Interest Rate Risk:*

The District has no formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

*Concentration of Investment Credit Risk:*

The District places no limit on the amount it may invest in any one issuer. At June 30, 2021 and 2020, the District held its demand deposit accounts and money market accounts with one financial institution.

**3. CAPITAL ASSETS**

The following is a summary of capital assets activity and balances for the years ended June 30, 2021 and 2020, respectively.

	July 1, 2019	Additions	Disposals	June 30, 2020
Capital Assets Not Depreciated:				
Land and Land Rights	\$ 94,047	\$ 225,901	\$ -	\$ 319,948
Construction in Progress	893,403	44,636	-	938,039
Other Capital Assets:				
Sewer Systems	\$ 459,839	\$ 32,865	\$ -	\$ 492,704
Equipment	11,540	10,025	-	21,565
Total Other Capital Assets	\$ 471,379	\$ 42,890	\$ -	\$ 514,269
Total Capital Assets – Cost	\$ 1,458,829	\$ 313,427	\$ -	\$ 1,772,256
Less:				
Accumulated Depreciation	(208,914)	(29,445)	-	(238,369)
Total Capital Assets – Net	\$ 1,249,915	\$ 283,982	\$ -	\$ 1,533,897

**CAPE GIRARDEAU COUNTY  
REORGANIZED COMMON SEWER DISTRICT**

**NOTES TO FINANCIAL STATEMENTS**

**JUNE 30, 2021 AND 2020**

	July 1, 2020	Additions	Disposals	June 30, 2021
Capital Assets Not Depreciated:				
Land and Land Rights	\$ 319,948	\$ 41,200	\$ -	\$ 361,148
Construction in Progress	938,039	8,819,818	-	9,757,857
Other Capital Assets:				
Sewer Systems	\$ 492,704	\$ 15,599	\$ -	\$ 508,303
Equipment	21,565	-	-	21,565
Total Other Capital Assets	\$ 514,269	\$ 15,599	\$ -	\$ 529,868
Total Capital Assets – Cost	\$ 1,772,256	\$ 8,876,617	\$ -	\$ 10,648,873
Less:				
Accumulated Depreciation	(238,369)	(32,427)	-	(270,786)
Total Capital Assets – Net	\$ 1,533,897	\$ 8,844,190	\$ -	\$ 10,378,087

Depreciation expense was \$32,427 and \$29,445, respectively, for the years ended June 30, 2021 and 2020.

**4. LONG-TERM DEBT**

The following is a summary of long-term debt transactions of the District for the years ended June 30, 2021 and 2020, respectively:

	Fiscal Years Ended	
	June 30, 2021	June 30, 2020
Beginning Balance	\$ 1,768,567	\$ 1,497,647
Additions	8,921,397	270,920
Reductions	-	-
Ending Balance	\$ 10,689,964	\$ 1,768,567
Due Within One Year	\$ -	\$ -

***Revenue Bonds:***

On May 31, 2016, the District issued Sewerage System Revenue Bonds, Series 2016. Proceeds were being used to pay the costs of acquiring, constructing, improving, and extending the District's sewerage system. The Series 2016 bonds were special obligations of the District, payable solely from the net revenues derived by the District from the operation of its sewerage system. The Series 2016 bonds did not constitute general obligation indebtedness of the District. Interest accrued at 3.9% and was payable semiannually on May 1 and November 1. The Series 2016 bonds were set to mature on May 1, 2020.

**CAPE GIRARDEAU COUNTY  
REORGANIZED COMMON SEWER DISTRICT**

**NOTES TO FINANCIAL STATEMENTS**

**JUNE 30, 2021 AND 2020**

Effective May 1, 2020, with the maturity of the Series 2016 bonds, the District secured an interim bridge loan at 3.90%. The interim bridge loan was then paid with proceeds from an Interim Construction Financing Advance Agreement entered into on October 16, 2020 with the Missouri Public Utilities Commission. The aggregate principal amount of this Advance Agreement shall not exceed \$19,269,000 and bears interest at 2.50% with a maturity date of February 2, 2022. All outstanding principal and interest was due on or before February 2, 2022.

The District has obtained a commitment for Permanent Financing for its project from the United States Department of Agriculture Rural Development. The Permanent Financing is expected to be issued at the completion of the project with the issuance of \$9,871,000 in Series A Sewerage System Revenue Bonds and \$9,398,000 in Series B Sewerage System Revenue Bonds. Both the Series A and Series B revenue bonds were issued effective January 11, 2022.

Total interest expense paid on the aforementioned debt arrangements for the years ended June 30, 2021 and 2020 totaled \$31,298 and \$60,727, respectively.

The uses of debt proceeds as of and for the years ended June 30, 2021 and 2020 was as follows:

	Fiscal Years Ended	
	June 30, 2021	June 30, 2020
Beginning Balance	\$ 1,768,567	\$ 1,497,647
Operational	101,579	110,383
Capitalized (Project)	8,819,818	160,537
Ending Balance	\$ <u>10,689,964</u>	\$ <u>1,768,567</u>
Operational Borrowing	\$ 546,565	\$ 444,985
Capitalized (Project) Borrowing	<u>10,143,399</u>	<u>1,323,582</u>
	\$ <u>10,689,964</u>	\$ <u>1,768,567</u>

The operational borrowing of the above debt proceeds was used to pay debt issuance costs, recording fees, interest expense, legal fees and other miscellaneous fees associated with the above debt borrowings and construction project. In accordance with standards and the modified cash basis of accounting, these fees were expensed rather than capitalized.

**CAPE GIRARDEAU COUNTY  
REORGANIZED COMMON SEWER DISTRICT**

**NOTES TO FINANCIAL STATEMENTS**

**JUNE 30, 2021 AND 2020**

**7. COMMITMENTS AND CONTINGENCIES**

The District has a vacation policy that provides time off to employees based upon years of service worked. As of December 31, 2021, the unused vacation hours which must be taken prior to an employees' anniversary date or will be paid out upon termination, is estimated at \$574.28.

**8. RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District maintains commercial insurance coverage covering each of those risks of loss. Management believes such coverage is sufficient to preclude any significant uninsured losses to the District.

The District is insured under a retrospectively-rated policy for workers' compensation coverage. The initial premium may be adjusted based on actual experience. Adjustments in premiums are recorded when paid or received. During the years ended June 30, 2021 and 2020, there were no significant adjustments in premiums based on actual experience.

**9. POST EMPLOYMENT HEALTH CARE BENEFITS**

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the District provides health care benefits to eligible former employees and eligible dependents. Certain requirements are outlined by the Federal government for this coverage. The premium is paid in full by the insured. This program is offered for a duration of 18 months after the termination date for employees and 36 months for surviving spouses.

## **Other Reports**



# STANLEY, DIRNBERGER, HOPPER AND ASSOCIATES, LLC

CERTIFIED PUBLIC ACCOUNTANTS



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VICKI M. MCLEMORE  
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## **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Board of Trustees  
Cape Girardeau County Reorganized  
Common Sewer District

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities of the Cape Girardeau County Reorganized Common Sewer District (the "District"), as of and for the years ended June 30, 2021 and June 30, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated March 8, 2022. In our report, as described in Note 1, the District prepares its financial statements in conformity with the modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as items 2021-01 and 2021-02, that we consider to be material weaknesses.

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING AND ON COMPLIANCE  
AND OTHER MATTERS BASED ON AN AUDIT OF  
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH *GOVERNMENT AUDITING STANDARDS***

Cape Girardeau County Reorganized  
Common Sewer District

**Compliance and Other Matters**

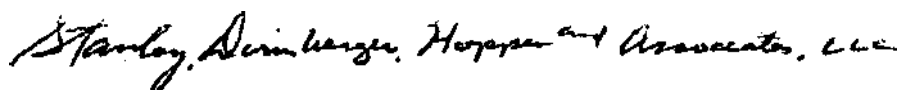
As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**District's Response to Findings**

The District's response to findings identified in our audit is described in the accompanying schedule of findings and responses. The District's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



**STANLEY, DIRNBERGER, HOPPER AND ASSOCIATES, LLC**  
**Certified Public Accountants**

Cape Girardeau, Missouri  
March 8, 2022

**CAPE GIRARDEAU COUNTY  
REORGANIZED COMMON SEWER DISTRICT**

**SCHEDULE OF FINDINGS AND RESPONSES**

**JUNE 30, 2021 AND 2020**

Findings related to internal control over financial reporting in accordance with *Government Auditing Standards* for the years ended June 30, 2021 and 2020:

***Finding 2021-01: Lack of Segregation of Duties***

*Criteria and Condition:* The duties of receiving and handling cash, writing of checks, recording transactions, and reconciling bank accounts should be separated for internal control purposes. Employees currently have access to all phases involving cash transactions.

*Cause:* Because of a limited number of available personnel, it is not always possible to adequately segregate certain incompatible duties.

*Effect:* Risk is present that errors or irregularities in amounts that would be material to the basic financial statements may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

*Recommendation:* We realize that because of limited resources and personnel, it is not always possible to adequately segregate certain incompatible duties; however, our professional standards require that we bring this lack of a segregation of duties and the associated risks to your attention. The District should also consider adding mitigating controls to help strengthen internal controls.

*Management's Response:* We agree with the recommendation of the auditor. Current economic conditions hinder the ability to hire more staff to separate these functions, and as more employees are hired, these functions will be separated. Mitigating controls have been and will continue to be implemented and emphasized.

***Finding 2021-02: Significant Audit Adjustments***

*Criteria and Condition:* A significant number of adjustments were necessary for proper presentation of the financial statements in accordance with the modified cash basis of accounting.

*Cause:* Because of changes in personnel in key areas and the lack of policies governing the accounting for the District, there were significant variations in the operational accounting of the District that required adjustments.

*Effect:* Significant audit adjustments were necessary to correct the presentation of the District's financial statements.

*Recommendation:* The District must provide clear guidance as to the accounting specifically for system upgrades, maintenance, projects and connection fees. Reconciliations must be performed at least monthly for all relevant accounts of the District.

*Management's Response:* We agree with the recommendation of the auditor. The Board will examine current operational accounting matters and established policies and procedures to provide consistent and accurate accounting guidance.