

STATE OF MISSOURI
DEPARTMENT OF NATURAL RESOURCES
MISSOURI CLEAN WATER COMMISSION



MISSOURI STATE OPERATING PERMIT

In compliance with the Missouri Clean Water Law (Chapter 644 RSMo, hereinafter, the Law), and the Federal Water Pollution Control Act (Public Law 92-500, 92nd Congress) as amended,

Permit No.: MO-0137324

Owner: Jefferson County Public Sewer District
Address: PO Box 632, Hillsboro, MO 63050

Continuing Authority:
Address: Same as above

Facility Name: JCPSD Crossroads WWTF
Facility Address: 5633 Old Highway 21, Imperial, MO 63052

Legal Description: Sec. 18, T42N, R5E, Jefferson County
UTM Coordinates: X=718219, Y=4250237

Receiving Stream: Tributary to Heads Creek (losing)
First Classified Stream and ID: Presumed Use Streams (C) (5029) (losing)
USGS Basin & Sub-watershed No.: (07140104-0406)

authorizes activities pursuant to the terms and conditions of this permit in accordance with the Missouri Clean Water Law and/or the National Pollutant Discharge Elimination System; it does not apply to other regulated activities.

FACILITY DESCRIPTION

Outfall #001 – Non-POTW

Orenco Advantex AX100 recirculating filter / chlorination / dechlorination / sludge disposal by contract hauler / biosolids are land applied by a permitted biosolids disposal facility.

Design population equivalent is 10.

Design flow is 1,000 gallons per day.

Actual flow is 600 gallons per day.

Design sludge production is 0.38 dry tons/year.

May 1, 2023
Effective Date

July 1, 2024
Modification Date

April 30, 2028
Expiration Date

John Hoke, Director, Water Protection Program

OUTFALL #001	TABLE A-1. FINAL EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS					
The permittee is authorized to discharge from outfall number(s) as specified in the application for this permit. The final effluent limitations in Table A-1 shall become effective on May 1, 2023 and remain in effect until expiration of the permit. Such discharges shall be controlled, limited and monitored by the permittee as specified below:						
EFFLUENT PARAMETER(S)	UNITS	FINAL EFFLUENT LIMITATIONS			MONITORING REQUIREMENTS	
		DAILY MAXIMUM	WEEKLY AVERAGE	MONTHLY AVERAGE	MEASUREMENT FREQUENCY	SAMPLE TYPE
eDMR Limit Set: Q						
Flow	MGD	*		*	once/quarter**	24 hr. estimate
Biochemical Oxygen Demand ₅	mg/L	15		10	once/quarter**	grab
Total Suspended Solids	mg/L	15		10	once/quarter**	grab
<i>E. coli</i> (Note 1)	#/100mL	126		*	once/quarter**	grab
Ammonia as N (Jan 1 – Mar 31)	mg/L	7.5		2.9	once/quarter**	grab
Ammonia as N (Apr 1 – Jun 30)	mg/L	3.7		1.4	once/quarter**	grab
Ammonia as N (Jul 1 – Sep 30)	mg/L	3.7		1.4	once/quarter**	grab
Ammonia as N (Oct 1 – Dec 31)	mg/L	7.5		2.9	once/quarter**	grab
Total Residual Chlorine (Note 2, Page 3)	µg/L	< 130		< 130	once/quarter**	grab
EFFLUENT PARAMETER(S)	UNITS	MINIMUM		MAXIMUM	MEASUREMENT FREQUENCY	SAMPLE TYPE
pH – Units***	SU	6.5		9.0	once/quarter**	grab
MONITORING REPORTS SHALL BE SUBMITTED QUARTERLY ; THE FIRST REPORT IS DUE JULY 28, 2023 .						

* Monitoring requirement only.

** See table below for quarterly sampling.

*** pH is measured in pH units and is not to be averaged.

Quarterly Minimum Sampling Requirements			
Quarter	Months	Quarterly Effluent Parameters	Report is Due
First	January, February, March	Sample at least once during any month of the quarter	April 28 th
Second	April, May, June	Sample at least once during any month of the quarter	July 28 th
Third	July, August, September	Sample at least once during any month of the quarter	October 28 th
Fourth	October, November, December	Sample at least once during any month of the quarter	January 28 th

Note 1 – Effluent limits of 126 #/100 mL daily maximum and monitoring only for monthly average for *E. coli* are applicable year round due to losing stream designation. No more than 10% of samples over the course of a calendar year shall exceed the 126 #/100 mL daily maximum.

Note 2 – This permit contains a Total Residual Chlorine (TRC) limit.

- The Water Quality Based Effluent Limit for Total Residual Chlorine was calculated to be **19 µg/L** (daily maximum limit) and **7 µg/L** (monthly average limit). These limits are below the minimum quantification level (ML) of the most common and practical EPA approved CLTRC methods. The Department has determined the current acceptable ML for total residual chlorine to be 130 µg/L when using the DPD Colorimetric Method #4500 – CL G. from Standard Methods for the Examination of Waters and Wastewater. The permittee will conduct analyses in accordance with this method, or equivalent, and report actual analytical values. The minimum quantification level does not authorize the discharge of chlorine in excess of the effluent limits stated in the permit. Measured values greater than or equal to the minimum quantification level of 130 µg/L will be considered violations of the permit and values less than the minimum quantification level of 130 µg/L will be considered to be in compliance with the permit limitation.
- Disinfection is required year-round.

- (c) Do not chemically de-chlorinate **if it is not needed to meet the limits in your permit.**
- (d) If no chlorine was used in a given sampling period, an actual analysis for TRC is not necessary. Simply report as “AG – Conditional Monitoring Not Required This Period” for TRC in the eDMR system.

B. STANDARD CONDITIONS

In addition to specified conditions stated herein, this permit is subject to the attached Parts I & III standard conditions dated August 1, 2014 and August 1, 2019, and hereby incorporated as though fully set forth herein. Annual reports required per Standard Conditions Part III Section K shall be submitted online to the Department via the Department's eDMR system as an attachment. This supersedes Standard Conditions Part III Section K #4. EPA reports shall continue to be submitted online via the Central Data Exchange system.

C. SPECIAL CONDITIONS

1. Electronic Discharge Monitoring Report (eDMR) Submission System. Per 40 CFR Part 127 National Pollutant Discharge Elimination System (NPDES) Electronic Reporting Rule, reporting of effluent monitoring data and any report required by the permit (unless specifically directed otherwise by the permit) shall be submitted by the permittee via an electronic system to ensure timely, complete, accurate, and nationally consistent set of data about the NPDES program. All reports uploaded into the system shall be reasonably named so they are easily identifiable, such as “WET Test Chronic Outfall 002 Jan 2023,” or “Outfall 004 Daily Data Mar 2025.”
 - (a) eDMR Registration Requirements. The permittee must register with the Department's eDMR system through the Missouri Gateway for Environmental Management (MoGEM) before the first report is due. Registration and other information regarding MoGEM can be found at <https://dnr.mo.gov/data-e-services/missouri-gateway-environmental-management-mogem>. Information about the eDMR system can be found at <https://dnr.mo.gov/water/business-industry-other-entities/reporting/electronic-discharge-monitoring-reporting-system-edmr>. The first user shall register as an Organization Official and the association to the facility must be approved by the Department. Regarding Standard Conditions Part I, Section B, #7, the eDMR system is currently the only Department approved reporting method for this permit unless a waiver is granted by the Department. See paragraph (c) below.
 - (b) Electronic Submissions. To access the eDMR system, use the following link in your web browser: <https://apps5.mo.gov/mogems/welcome.action>. If you experience difficulties with using the eDMR system you may contact edmr@dnr.mo.gov or call 855-789-3889 or 573-526-2082 for assistance.
 - (c) Waivers from Electronic Reporting. The permittee must electronically submit compliance monitoring data and reports unless a waiver is granted by the Department in compliance with 40 CFR Part 127. The permittee may obtain an electronic reporting waiver by first submitting an eDMR Waiver Request Form: <https://dnr.mo.gov/document-search/electronic-discharge-monitoring-report-waiver-request-form-mo-780-2692>. The Department will either approve or deny this electronic reporting waiver request within 120 calendar days.
2. The full implementation of this operating permit, which includes implementation of any applicable schedules of compliance, shall constitute compliance with all applicable federal and state statutes and regulations in accordance with §644.051.16, RSMo, and the Clean Water Act (CWA) section 402(k); however, this permit may be reopened and modified, or alternatively revoked and reissued:
 - (a) To comply with any applicable effluent standard or limitation issued or approved under Sections 301(b)(2)(C) and (D), 304(b)(2), and 307(a)(2) of the CWA, if the effluent standard or limitation so issued or approved:
 - (1) contains different conditions or is otherwise more stringent than any effluent limitation in the permit; or
 - (2) controls any pollutant not limited in the permit.
3. All outfalls must be clearly marked in the field.
4. Report as no-discharge when a discharge does not occur during the report period.
5. Reporting of Non-Detects:
 - (a) An analysis conducted by the permittee or their contracted laboratory shall be conducted in such a way that the precision and accuracy of the analyzed result can be enumerated.
 - (b) See sufficiently sensitive test method requirements in Standard Conditions Part I, Section A, No. 4 regarding proper testing and method minimum levels used for sample analysis.
 - (c) The permittee shall not report a sample result as “Non-Detect” without also reporting the method minimum level of the test. Reporting as “Non Detect” without also including the method minimum level, will be considered failure to report, which is a violation of this permit.
 - (d) The permittee shall provide the “Non-Detect” sample result using the less than symbol and the method minimum level (e.g., <50 µg/L, if the method minimum level for the parameter is 50 µg/L).

- (e) Where the permit contains a Department determined Minimum Quantification Level (ML) and the permittee is granted authority in the permit to report zero in lieu of the < ML for a specified parameter (conventional, priority pollutants, metals, etc.), then zero (0) is to be reported for that parameter.
 - (f) For the daily maximum, the facility shall report the highest value. If the highest value was a non-detect, use the less than "<" symbol and the laboratory's highest method minimum level.
 - (g) For reporting an average based on all non-detected values, remove the "<" sign from the values, average the values, and then add the "<" symbol back to the resulting average.
 - (h) For reporting an average based on a mix of detected and non-detected values (not including *E. coli*), assign a value of "0" for all non-detects for that reporting period and report the average of all the results.
 - (i) When *E. coli* is not detected above the method minimum level, the permittee must report the data qualifier signifying less than detection limit for that parameter (e.g., <1 #/100mL, if the method minimum level is 1 #/100mL). For reporting a geometric mean based on a mix of detected and non-detected values, use one-half of the detection limit (instead of zero) for non-detects when calculating geometric means.
 - (j) See the Fact Sheet Appendix - Non-Detect Example Calculations for further guidance.
6. Bypasses are not authorized at this facility unless they meet the criteria in 40 CFR 122.41(m). If a bypass occurs, the permittee shall report in accordance to 40 CFR 122.41(m)(3), and with Standard Condition Part I, Section B, subsection 2. Bypasses are to be reported to the St. Louis Regional Office during normal business hours or by using the online Sanitary Sewer Overflow/Facility Bypass Application located at: <https://dnr.mo.gov/data-e-services/missouri-gateway-environmental-management-mogem> or the Environmental Emergency Response spill-line at 573-634-2436 outside of normal business hours. Once an electronic reporting system compliant with 40 CFR Part 127, the National Pollutant Discharge Elimination System (NPDES) Electronic Reporting Rule, is available all bypasses must be reported electronically via the new system. Blending, which is the practice of combining a partially-treated wastewater process stream with a fully-treated wastewater process stream prior to discharge, is not considered a form of bypass. If the permittee wishes to utilize blending, the permittee shall file an application to modify this permit to facilitate the inclusion of appropriate monitoring conditions.
7. The facility must be sufficiently secured to restrict entry by children, livestock and unauthorized persons as well as to protect the facility from vandalism.
8. An Operation and Maintenance (O & M) manual shall be maintained by the permittee and made available to the operator. The O & M manual shall include key operating procedures and a brief summary of the operation of the facility.
9. An all-weather access road to the treatment facility shall be maintained.
10. The outfall sewer shall be protected and maintained against the effects of floodwater, ice, or other hazards as to reasonably ensure its structural stability, freedom from stoppage, and that a sample of the effluent can be obtained at a point after the final treatment process and before the discharge mixes with the receiving waters.
11. The media in the filter beds shall be properly maintained to prevent surface pooling, vegetative growth, and accumulation of leaf litter.
12. Renewal Application Requirements.
- (a) This facility shall submit an appropriate and complete application to the department no less than 180 days prior to the expiration date listed on Page 1 of the permit.
 - (b) Application materials shall include a completed Form B.

D. NOTICE OF RIGHT TO APPEAL

If you were adversely affected by this decision, you may be entitled to pursue an appeal before the administrative hearing commission (AHC) pursuant to Sections 621.250 and 644.051.6 RSMo. To appeal, you must file a petition with the AHC within thirty days after the date this decision was mailed or the date it was delivered, whichever date was earlier. If any such petition is sent by registered mail or certified mail, it will be deemed filed on the date it is mailed; if it is sent by any method other than registered mail or certified mail, it will be deemed filed on the date it is received by the AHC. Any appeal should be directed to:

Administrative Hearing Commission
U.S. Post Office Building, Third Floor
131 West High Street, P.O. Box 1557
Jefferson City, MO 65102-1557
Phone: 573-751-2422
Fax: 573-751-5018
Website: <https://ahc.mo.gov>

MISSOURI DEPARTMENT OF NATURAL RESOURCES
STATEMENT OF BASIS
MO-0137324
JCPSD CROSSROADS WWTF

This Statement of Basis (Statement) gives pertinent information regarding minor modification(s) to the above listed operating permit without the need for a public comment process. A Statement is not an enforceable part of a Missouri State Operating Permit.

Part I – Facility Information

Facility Type and Description: Non-POTW - Orenco Advantex AX100 recirculating filter / chlorination / dechlorination / sludge disposal by contract hauler / biosolids are land applied by a permitted biosolids disposal facility.

Part II – Modification Rationale

This operating permit is hereby modified to reflect a change in ownership from Watchtel Properties LLC to Jefferson County Public Sewer District, and the facility name from Crossroads Plaza WWTP to JCPSD Crossroads WWTF.

No other changes were made at this time.

Part III – Administrative Requirements

On the basis of preliminary staff review and the application of applicable standards and regulations, the Department, as administrative agent for the Missouri Clean Water Commission, proposes to issue a permit(s) subject to certain effluent limitations, schedules, and special conditions contained herein and within the operating permit.

DATE OF STATEMENT OF BASIS: MAY 14, 2024

COMPLETED BY:

HANNAH WILSON, AFFORDABILITY AND PERMITTING COORDINATOR
MISSOURI DEPARTMENT OF NATURAL RESOURCES
WATER PROTECTION PROGRAM
ON BEHALF OF OPERATING PERMITS SECTION - DOMESTIC WASTEWATER UNIT
(573) 522-0095
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**MISSOURI DEPARTMENT OF NATURAL RESOURCES
FACT SHEET
FOR THE PURPOSE OF RENEWAL
OF
MO-0137324
JCPSD CROSSROADS WWTF**

The Federal Water Pollution Control Act ("Clean Water Act" Section 402 Public Law 92-500 as amended) established the National Pollutant Discharge Elimination System (NPDES) permit program. This program regulates the discharge of pollutants from point sources into the waters of the United States, and the release of stormwater from certain point sources. All such discharges are unlawful without a permit (Section 301 of the "Clean Water Act"). After a permit is obtained, a discharge not in compliance with all permit terms and conditions is unlawful. Missouri State Operating Permits (MSOPs) are issued by the Director of the Missouri Department of Natural Resources (Department) under an approved program, operating in accordance with federal and state laws (Federal "Clean Water Act" and "Missouri Clean Water Law" Section 644 as amended). MSOPs are issued for a period of five (5) years unless otherwise specified.

As per [40 CFR Part 124.8(a)] and [10 CSR 20-6.020(1)(A)2.], a Factsheet shall be prepared to give pertinent information regarding the applicable regulations, rationale for the development of effluent limitations and conditions, and the public participation process for the Missouri State Operating Permit (operating permit) listed below.

A Factsheet is not an enforceable part of an operating permit.

Part I – Facility Information

Application Date: 04/26/22
Expiration Date: 12/31/22

Facility Type and Description: Non - POTW - Orenco Advantex AX100 recirculating filter / chlorination / dechlorination / sludge disposal by contract hauler / biosolids are land applied by a permitted biosolids disposal facility.

OUTFALL(S) TABLE:

OUTFALL	DESIGN FLOW (CFS)	TREATMENT LEVEL	EFFLUENT TYPE
#001	0.0016	Secondary	Domestic

Comments:

There are no changes in this permit for the effluent limitations of Outfall #001. See Part II of the Fact Sheet for further information regarding the addition, revision, and removal of effluent parameters. Special conditions were updated to include the addition of the requirement to keep the filter media clean, the revision of the Electronic Discharge Monitoring Report (eDMR) Submission System, the revision of reporting Non-Detects, the removal of changes in discharges of toxic substances, the removal of the requirement to cease discharge and connect to a facility with an area-wide management plan due no higher authorities in the area having availability, the removal of special conditions requiring gates and warning signs, but the facility must remain sufficiently secured to restrict access per special condition 8.

Additionally, the first classified stream changed from Heads Creek (2182) to Presumed Use Streams (5029) with the addition of the 100K mapping extent layer classified streams. The owner and continuing authority name changed from Spot Properties LLC to Watchtel Properties LLC due to the permittee transferring this property from one of their companies to another.

See Statement of Basis for applicable changes to this Fact Sheet since permit issuance on May 1, 2023.

Part II – Effluent Limitations and Monitoring Requirements

OUTFALL #001 – MAIN FACILITY OUTFALL

Effluent limitations derived and established in the below Effluent Limitations Table are based on current operations of the facility. Future permit action due to facility modification may contain new operating permit terms and conditions that supersede the terms and conditions, including effluent limitations, of this operating permit.

OUTFALL #001 - RECEIVING STREAM INFORMATION

RECEIVING STREAM(S) TABLE:

WATER-BODY NAME	CLASS	WBID	DESIGNATED USES*	12-DIGIT HUC	DISTANCE TO CLASSIFIED SEGMENT (MI)
Tributary to Heads Creek (losing)	--	--	General Criteria	07140104-0406	0.02
Presumed Use Streams (losing)	C	5029	AHP, LWP, IRR, HHP, SCR, WBC-B		0.82

*As per 10 CSR 20-7.031 Missouri Water Quality Standards, the Department defines the Clean Water Commission's water quality objectives in terms of "water uses to be maintained and the criteria to protect those uses." The receiving stream and 1st classified receiving stream's beneficial water uses to be maintained are in the receiving stream table in accordance with [10 CSR 20-7.031(1)(C)].

Uses found in the receiving streams table, above:

10 CSR 20-7.031(1)(C)1.:

AHP = Aquatic Habitat Protection - To ensure the protection and propagation of fish, shellfish, and wildlife. AHP is further subcategorized as:

WWH = Warm Water Habitat;

CLH = Cool Water Habitat;

CDH = Cold Water Habitat;

EAH = Ephemeral Aquatic Habitat;

MAH = Modified Aquatic Habitat;

LAH = Limited Aquatic Habitat.

This permit uses Aquatic Life Protection effluent limitations in 10 CSR 20-7.031 Table A for all aquatic habitat designations unless otherwise specified.

10 CSR 20-7.031(1)(C)2.: Recreation in and on the water

WBC = Whole Body Contact recreation where the entire body is capable of being submerged. WBC is further subcategorized as:

WBC-A = Whole body contact recreation that supports swimming uses and has public access;

WBC-B = Whole body contact recreation that supports swimming;

SCR = Secondary Contact Recreation (like fishing, wading, and boating).

10 CSR 20-7.031(1)(C)3. to 7.:

HHP = Human Health Protection as it relates to the consumption of fish;

IRR = Irrigation - Application of water to cropland or directly to cultivated plants that may be used for human or livestock consumption;

LWP = Livestock and wildlife protection - Maintenance of conditions in waters to support health in livestock and wildlife;

DWS = Drinking water supply;

IND = Industrial water supply

10 CSR 20-7.031(1)(C)8-11.: Wetlands (10 CSR 20-7.031 Table A currently does not have corresponding habitat use criteria for these defined uses)

WSA = Storm- and flood-water storage and attenuation;

WHP = Habitat for resident and migratory wildlife species;

WRC = Recreational, cultural, educational, scientific, and natural aesthetic values and uses;

WHC = Hydrologic cycle maintenance.

10 CSR 20-7.031(6):

GRW = Groundwater

RECEIVING STREAM(S) LOW-FLOW VALUES:

RECEIVING STREAM	LOW-FLOW VALUES (CFS)		
	1Q10	7Q10	30Q10
Tributary to Heads Creek	0	0	0

MIXING CONSIDERATIONS

Mixing Zone: Not Allowed [10 CSR 20-7.031(5)(A)4.B.(I)(a)].

Zone of Initial Dilution: Not Allowed [10 CSR 20-7.031(5)(A)4.B.(I)(b)].

Receiving Water Body's Water Quality

Section 303(d) of the federal Clean Water Act requires that each state identify waters that are not meeting water quality standards and for which adequate water pollution controls have not been required. Water quality standards protect such beneficial uses of water as whole body contact (such as swimming), maintaining fish and other aquatic life, and providing drinking water for people, livestock and wildlife. The 303(d) list helps state and federal agencies keep track of waters that are impaired but not addressed by normal water pollution control programs.

A TMDL is a calculation of the maximum amount of a given pollutant that a body of water can absorb before its water quality is affected. If a water body is determined to be impaired as listed on the 303(d) list, then a watershed management plan will be developed that shall include the TMDL calculation

- ✓ This facility discharges to a stream with an EPA approved TMDL. The TMDL for the Big River, Flat River Creek, and Shaw Branch for Lead, Zinc, and Non-volatile Suspended Solids was approved by the EPA in 2010. The TMDL states domestic discharge is not considered to cause or contribute to the impairment of Big River, Flat River Creek, and Shaw Branch. The WLA for domestic facilities remains unchanged for NVSS (Total Suspended Solids). The permitted effluent limits for TSS in this permit are more stringent than secondary treatment technology based limits and thus meet the requirements of the TMDL.
- ✓ The Department has not conducted a stream survey for this waterbody. When a stream survey is conducted, more information may be available about the receiving stream.

OUTFALL #001 – DERIVATION AND DISCUSSION OF LIMITS:

- **Flow**. In accordance with [40 CFR Part 122.44(i)(1)(ii)] the volume of effluent discharged from each outfall is needed to assure compliance with permitted effluent limitations. If the permittee is unable to obtain effluent flow, then it is the responsibility of the permittee to inform the Department, which may require the submittal of an operating permit modification.
- **Biochemical Oxygen Demand (BOD₅)**. Operating permit retains 15 mg/L as a Weekly Average and 10 mg/L as a Monthly Average. Please see the attached Antidegradation Review Sheet.
- **Total Suspended Solids (TSS)**. Operating permit retains 15 mg/L as a Weekly Average and 10 mg/L as a Monthly Average. Please see the attached Antidegradation Review Sheet.
- **Escherichia coli (E. coli)**. Discharges to losing streams shall not exceed 126 per 100 mL as a Daily Maximum at any time, as per 10 CSR 20-7.031(5)(C). Monitoring only for a monthly average. No more than 10% of samples over the course of the calendar year shall exceed 126 #/100 mL daily maximum as per 10 CSR 20-7.015(9)(B)1.G.
- **Total Ammonia Nitrogen**.

Quarter	Antidegradation		WQBEL	
	Daily Max	Monthly Average	Daily Max	Monthly Average
1 st	7.5	2.9	12.1	3.1
2 nd	3.7	1.4	12.1	2.0
3 rd	3.7	1.4	12.1	1.5
4 th	7.5	2.9	12.1	2.9

An antidegradation review was conducted in 2012 prior to this facility being built. During the drafting of this permit, the ammonia limits in the antidegradation review were compared to the applicable water quality standards, and the more protective limits were retained.

Early Life Stages Present Total Ammonia Nitrogen criteria apply [10 CSR 20-7.031(5)(B)7.C. & Table B3]. Background total ammonia nitrogen = 0.0 mg/L. No mixing considerations allowed; therefore, WLA = appropriate criterion.

The Department previously followed the 2007 Ammonia Guidance method for derivation of ammonia limits. However, the EPA's Technical Support Document for Water Quality-based Toxic Controls (TSD) establishes other alternatives to limit derivation. The Department has determined that the approach established in Section 5.4.2 of the TSD, which allows for direct application of both the acute and chronic wasteload allocations (WLA) as permit limits for toxic pollutants, is more appropriate limit derivation approach. Using this method for a discharge to a waterbody where mixing is not allowed, the criterion continuous concentration (CCC) and the criterion maximum concentration (CMC) will equal the chronic and acute WLA respectively. The WLAs are then applied as effluent limits, per Section 5.4.2 of the TSD, where the CMC is the Daily Maximum and the CCC is the Monthly Average. The direct application of both acute and chronic criteria as WLA is also applicable for facilities that discharge into receiving waterbodies with mixing considerations. The CCC and CMC will need to be calculated into WLA with mixing considerations using the mass-balance equation:

$$C_e = \frac{(Q_e + Q_s)C - (Q_s \times C_s)}{(Q_e)}$$

Where C = downstream concentration Ce = effluent concentration
Cs = upstream concentration Qe = effluent flow
Qs = upstream flow

In the event that mixing considerations derive an AML less stringent than the MDL, the AML and MDL will be equal and based on the MDL.

Quarter	Temp (°C)*	pH (SU)*	Total Ammonia Nitrogen CCC (mg/L)	Total Ammonia Nitrogen CMC (mg/L)
1 st	11.0	7.8	3.1	12.1
2 nd	21.2	7.8	2.0	12.1
3 rd	26.0	7.8	1.5	12.1
4 th	15.5	7.8	2.9	12.1

* Ecoregion Data (Ozark Highlands)

1st Quarter

Chronic WLA:

$$C_e = ((0.0016 + 0.0)3.1 - (0.0 * 0.0))/0.0016 = 3.1 \text{ mg/L}$$

Acute WLA:

$$C_e = ((0.0016 + 0.0)12.1 - (0.0 * 0.0))/0.0016 = 12.1 \text{ mg/L}$$

Chronic WLA = AML = **3.1** mg/L

Acute WLA = MDL = **12.1** mg/L

3rd Quarter

Chronic WLA:

$$C_e = ((0.0016 + 0.0)1.5 - (0.0 * 0.0))/0.0016 = 1.5 \text{ mg/L}$$

Acute WLA:

$$C_e = ((0.0016 + 0.0)12.1 - (0.0 * 0.0))/0.0016 = 12.1 \text{ mg/L}$$

Chronic WLA = AML = **1.5** mg/L

Acute WLA = MDL = **12.1** mg/L

2nd Quarter

Chronic WLA:

$$C_e = ((0.0016 + 0.0)2.0 - (0.0 * 0.0))/0.0016 = 2.0 \text{ mg/L}$$

Acute WLA:

$$C_e = ((0.0016 + 0.0)12.1 - (0.0 * 0.0))/0.0016 = 12.1 \text{ mg/L}$$

Chronic WLA = AML = **2.0** mg/L

Acute WLA = MDL = **12.1** mg/L

4th Quarter

Chronic WLA:

$$C_e = ((0.0016 + 0.0)2.9 - (0.0 * 0.0))/0.0016 = 2.9 \text{ mg/L}$$

Acute WLA:

$$C_e = ((0.0016 + 0.0)12.1 - (0.0 * 0.0))/0.0016 = 12.1 \text{ mg/L}$$

Chronic WLA = AML = **2.9** mg/L

Acute WLA = MDL = **12.1** mg/L

- **Total Residual Chlorine (TRC).** Warm-water Protection of Aquatic Life CCC = 11 µg/L, CMC = 19 µg/L [10 CSR 20-7.031, Table A]. Background TRC = 0.0 µg/L.

Chronic WLA: $C_e = ((0.0016 + 0.0)11 - (0.0 * 0.0))/0.0016 = 11 \text{ µg/L}$

Acute WLA: $C_e = ((0.0016 + 0.0)19 - (0.0 * 0.0))/0.0016 = 19 \text{ µg/L}$

$$LTA_c = 11 (0.304) = 3.3 \text{ µg/L}$$

[CV = 1.28, 99th Percentile]

$$LTA_a = 19 (0.165) = 3.1 \text{ µg/L}$$

[CV = 1.28, 99th Percentile]

Use most protective number of LTA_c or LTA_a.

$$\text{MDL} = 3.1 (6.076) = \mathbf{19 \text{ µg/L}}$$

[CV = 1.28, 99th Percentile]

$$\text{AML} = 3.1 (2.206) = \mathbf{7 \text{ µg/L}}$$

[CV = 1.28, 95th Percentile, n = 4]

The Water Quality Based Effluent Limit for Total Residual Chlorine was calculated to be 19 µg/L (daily maximum limit) and 7 µg/L (monthly average limit). These limits are below the minimum quantification level (ML) of the most common and practical EPA approved CLTRC methods. The Department has determined the current acceptable ML for total residual chlorine to be 130 µg/L when using the DPD Colorimetric Method #4500 – CL G. from Standard Methods for the Examination of Waters and Wastewater. The permittee will conduct analyses in accordance with this method, or equivalent, and report actual analytical values. Measured values greater than or equal to the minimum quantification level of 130 µg/L will be considered violations of the permit and values less than the minimum quantification level of 130 µg/L will be considered to be in compliance with the permit limitation.

- **pH.** 6.5-9.0 SU. pH limitations of 6.0-9.0 SU [10 CSR 20-7.015] are not protective of the in-stream Water Quality Standard, which states that water contaminants shall not cause pH to be outside the range of 6.5-9.0 SU.

Sampling Frequency Justification: The Department has determined that previously established sampling and reporting frequency is sufficient to characterize the facility's effluent and be protective of water quality. Sampling for *E. coli* is set at quarterly per 10 CSR 20-7.015(9)(D)7.C.

Sampling Type Justification: As per 10 CSR 20-7.015, BOD₅ and TSS samples collected for media filters may be grab samples. Grab samples must be collected for pH, *E. coli*, and TRC in accordance with recommended analytical methods. For further information on sampling and testing methods please review 10 CSR 20-7.015(9)(D) 2.

OUTFALL #001 – GENERAL CRITERIA CONSIDERATIONS:

In accordance with 40 CFR 122.44(d)(1), effluent limitations shall be placed into the permit for those pollutants which have been determined to cause, have the reasonable potential to cause, or contribute to an excursion above any State water quality standard, including State narrative criteria for water quality. The rule further states that pollutants which have been determined to cause, have the reasonable potential to cause, or contribute to an excursion above a narrative criterion within an applicable State water quality standard, the permit shall contain a numeric effluent limitation to protect that narrative criterion. In order to comply with this regulation, the permit writer will complete reasonable potential determinations on whether the discharge will violate any of the general criteria listed in 10 CSR 20-7.031(4). These specific requirements are listed below followed by derivation and discussion (the lettering matches that of the rule itself, under 10 CSR 20-7.031(4)). It should also be noted that Section 644.076.1, RSMo as well as Section D – Administrative Requirements of Standard Conditions Part I of this permit states that it shall be unlawful for any person to cause or permit any discharge of water contaminants from any water contaminant or point source located in Missouri that is in violation of sections 644.006 to 644.141 of the Missouri Clean Water Law or any standard, rule or regulation promulgated by the commission.

- (A) Waters shall be free from substances in sufficient amounts to cause the formation of putrescent, unsightly or harmful bottom deposits or prevent full maintenance of beneficial uses. The discharge from this facility is made up of treated domestic wastewater. Based upon review of the Report of Compliance Inspection for the inspection conducted on June 29, 2020, no evidence of an excursion of this criterion has been observed by the Department in the past and the facility has not disclosed any other information related to the characteristics of the discharge on their permit application which has the potential to cause or contribute to an excursion of this narrative criterion. Additionally, this facility utilizes secondary treatment technology and is currently in compliance with the effluent limits that are more stringent than the secondary treatment technology based effluent limits established in this permit and there has been no indication to the Department that the stream has had issues maintaining beneficial uses as a result of this discharge. Based on the information reviewed during the drafting of this permit, these final effluent limitations appear to have protected against the excursion of this criterion in the past. Therefore, the discharge does not have the reasonable potential to cause or contribute to an excursion of this criterion.
- (B) Waters shall be free from oil, scum and floating debris in sufficient amounts to be unsightly or prevent full maintenance of beneficial uses. Please see (A) above as justification is the same.
- (C) Waters shall be free from substances in sufficient amounts to cause unsightly color or turbidity, offensive odor or prevent full maintenance of beneficial uses. Please see (A) above as justification is the same.
- (D) Waters shall be free from substances or conditions in sufficient amounts to result in toxicity to human, animal or aquatic life. This permit contains final effluent limitations which are protective of both acute and chronic toxicity for various pollutants that are either expected to be discharged by domestic wastewater facilities or that were disclosed by this facility on the application for permit coverage. Based on the information reviewed during the drafting of this permit, it has been determined if the facility meets final effluent limitations established in this permit, there is no reasonable potential for the discharge to cause an excursion of this criterion.
- (E) Waters shall provide for the attainment and maintenance of water quality standards downstream including waters of another state. Please see (D) above as justification is the same.
- (F) There shall be no significant human health hazard from incidental contact with the water. Please see (D) above as justification is the same.
- (G) There shall be no acute toxicity to livestock or wildlife watering. Please see (D) above as justification is the same.
- (H) Waters shall be free from physical, chemical or hydrologic changes that would impair the natural biological community. Please see (A) above as justification is the same.
- (I) Waters shall be free from used tires, car bodies, appliances, demolition debris, used vehicles or equipment and solid waste as defined in Missouri's Solid Waste Law, section 260.200, RSMo, except as the use of such materials is specifically permitted pursuant to section 260.200-260.247. The discharge from this facility is made up of treated domestic wastewater. No evidence of an excursion of this criterion has been observed by the Department in the past and the facility has not disclosed any other information related to the characteristics of the discharge on their permit application which has the potential to cause or contribute to an excursion of this narrative criterion. Additionally, any solid wastes received or produced at this facility are wholly contained in appropriate storage facilities, are not discharged, and are disposed of offsite. This discharge is subject to Standard Conditions Part III, which contains requirements for the management and disposal of sludge to prevent its discharge. Therefore, this discharge does not have reasonable potential to cause or contribute to an excursion of this criterion.

Part III – Rationale and Derivation of Effluent Limitations & Permit Conditions

ALTERNATIVE EVALUATIONS FOR NEW FACILITIES:

As per [10 CSR 20-7.015(4)(A)], discharges to losing streams shall be permitted only after other alternatives including land application, discharges to a gaining stream, and connection to a regional wastewater treatment facility have been evaluated and determined to be unacceptable for environmental and/or economic reasons.

- ✓ The facility discharges to a Losing Stream as defined by [10 CSR 20-2.010(40)] & [10 CSR 20-7.031(1)(O)], and is an existing facility. The facility underwent an alternative evaluation during the approval of construction which determined alternative options to be unacceptable for environmental and/or economic reasons.

ANTI-BACKSLIDING:

A provision in the Federal Regulations [CWA §303(d)(4); CWA §402(o); 40 CFR Part 122.44(l)] that requires a reissued permit to be as stringent as the previous permit with some exceptions.

- ✓ Limitations in this operating permit for the reissuance of this permit conform to the anti-backsliding provisions of Section 402(o) of the Clean Water Act, and 40 CFR Part 122.44.
 - The Department determines that technical mistakes or mistaken interpretations of law were made in issuing the permit under section 402(a)(1)(b).
 - The previous permit indicated “There Shall Be No Discharge of Floating Solids or Visible Foam in Other Than Trace Amounts” under each table. The statement was not evaluated against actual site conditions therefore, this general criteria was re-assessed. It was determined that this facility does not discharge solids or foam in amounts which would indicate reasonable potential, therefore the statement was removed. Each general criteria was assessed for this facility.

ANTIDEGRADATION:

In accordance with Missouri’s Water Quality Standard [10 CSR 20-7.031(3)], for domestic wastewater discharge with new, altered, or expanding discharges, the Department is to document by means of Antidegradation Review that the use of a water body’s available assimilative capacity is justified. In accordance with Missouri’s water quality regulations for antidegradation [10 CSR 20-7.031(3)], degradation may be justified by documenting the socio-economic importance of a discharge after determining the necessity of the discharge. Facilities must submit the antidegradation review request to the Department prior to establishing, altering, or expanding discharges. See <https://dnr.mo.gov/document-search/antidegradation-implementation-procedure>.

- ✓ No degradation was proposed in this permit action and no further review necessary. Facility did not apply for authorization to increase pollutant loading or to add additional pollutants to their discharge. An antidegradation review was previously conducted in 2012. See OUTFALL #001 – DERIVATION AND DISCUSSION OF LIMITS for effluent limits that were established by that review.

AREA-WIDE WASTE TREATMENT MANAGEMENT & CONTINUING AUTHORITY:

As per [10 CSR 20-6.010(2)(C)], an applicant may utilize a lower preference continuing authority when a higher level authority is available by submitting information as part of the application to the Department for review and approval, provided it does not conflict with any area-wide management plan approved under section 208 of the Federal Clean Water Act or any other regional sewage service and treatment plan approved for higher preference authority by the Department.

BIOSOLIDS & SEWAGE SLUDGE:

Biosolids are solid materials resulting from domestic wastewater treatment that meet federal and state criteria for beneficial uses (i.e. fertilizer). Sewage sludge is solids, semi-solids, or liquid residue generated during the treatment of domestic sewage in a treatment works; including but not limited to, domestic septage; scum or solids removed in primary, secondary, or advanced wastewater treatment process; and a material derived from sewage sludge. Sewage sludge does not include ash generated during the firing of sewage sludge in a sewage sludge incinerator or grit and screening generated during preliminary treatment of domestic sewage in a treatment works.

- ✓ Permittee is not authorized to land apply biosolids. Sludge/biosolids are removed by contract hauler. If removal and disposal (landfill, land apply, haul to another permitted treatment facility, etc.) of sludge/biosolids is needed and that method is not listed in the current permit, the permittee must modify the operating permit to add any biosolids/sludge disposal method to the facility description of the operating permit. For time sensitive situations, the permittee may contact the Department to see about approval for a one-time removal and disposal of sludge/biosolids that are not identified in the facility description of the operating permit.

COMPLIANCE AND ENFORCEMENT:

Enforcement is the action taken by the Water Protection Program (WPP) to bring an entity into compliance with the Missouri Clean Water Law, its implementing regulations, and/or any terms and conditions of an operating permit. The primary purpose of the enforcement activity in the WPP is to resolve violations and return the entity to compliance.

Facility Performance History:

- ✓ The facility is not currently under Water Protection Program enforcement action. This facility was last inspected on June 29, 2020. The inspection showed the following unsatisfactory features: failure to comply with effluent limitations.

CONTINUING AUTHORITY:

Each application for an operating permit shall identify the person, as that term is defined in section 644.016(15), RSMo, that is the owner of, operator of, or area-wide management authority for a water contaminant source, point source, wastewater treatment facility, or sewer collection system. This person shall be designated as the continuing authority and shall sign the application. By doing so, the person designated as the continuing authority acknowledges responsibility for compliance with all permit conditions.

10 CSR 20-6.010(2) establishes preferential levels for continuing authorities: Levels 1 through 5 (with Level 1 as the highest level), and generally requires permits to be issued to a higher preference continuing authority if available. A Level 3, 4, or 5 applicant may constitute a continuing authority by showing that Level 1 and Level 2 authorities are not available; do not have jurisdiction; are forbidden by state statute or local ordinance from providing service to the person; or that the Level 3, 4, or 5 applicant has met one of the requirements listed in paragraphs (2)(C)1.-7. of 10 CSR 20-6.010(2). The seven options in paragraphs (2)(C)1.-7. for a lower-level authority to demonstrate that it is the valid continuing authority are:

1. A waiver from the existing higher authority declining the offer to accept management of the additional wastewater or stormwater;
2. A written statement or a demonstration of non-response from the higher authority;
3. A to-scale map showing all parts of the legal boundary of the facility's property are beyond 2000 feet from the collection (sewer) system operated by the higher preference authority;
4. A proposed connection or adoption charge by the higher authority that would equal or exceed what is economically feasible for the applicant, which may be in the range of one hundred twenty percent (120%) of the applicant's cost for constructing or operating a wastewater treatment system;
5. A proposed service fee on the users of the system by the higher authority that is above what is affordable for existing homeowners in that area;
6. Terms for connection or adoption by the higher authority that would require more than two (2) years to achieve full sewer service; or
7. A demonstration that the terms for connection or adoption by the higher authority are not viable or feasible to homeowners in the area.

Permit applicants that are Levels 3, 4, and 5 must, as part of their application, identify their method of compliance with this regulation. The following are the methods to comply.

- No higher level authorities are available to the facility;
- No higher level authorities have jurisdiction;
- Higher level authorities are forbidden by state statute or local ordinance from providing service to the person;
- The existing higher level authority is available to the facility, however the facility has proposed the use of a lower preference continuing authority and has submitted one of the following as part of their application provided it does not conflict with any area-wide management plan approved under section 208 of the Clean Water Act or by the Missouri Clean Water Commission. (See Fact Sheet Appendix - Continuing Authority for more information on these options):
 - A waiver from the existing higher authority;
 - A written statement or a demonstration of non-response from the higher authority;
 - A to-scale map showing all parts of the legal boundary of the facility's property are beyond 2000 feet from the collection (sewer) system operated by the higher preference authority;
 - Documentation that the proposed connection or adoption charge by the higher authority would equal or exceed what is economically feasible for the applicant, which may be in the range of one hundred twenty percent (120%) of the applicant's cost for constructing or operating a wastewater treatment system;
 - Documentation that the proposed service fee on the users of the system by the higher authority is above what is affordable for existing homeowners in that area;
 - Documentation that the terms for connection or adoption by the higher authority would require more than two (2) years to achieve full sewer service;
 - A demonstration that the terms for connection or adoption by the higher authority are not viable or feasible to homeowners in the area;

- ✓ The continuing authority listed on the application is a person. The continuing authority listed on the application form is for a business entity which is incorporated under the laws of Missouri. The business entity is registered with the Missouri Secretary of State's office and is assigned Charter Number LC0934030 per the Secretary of State's webpage. The corporation name with that charter number was verified by the permit writer to match the corporation name on the application form. The corporation has a status of "Good Standing/Active" on the Secretary of State's webpage at the time of the drafting of this permit, and therefore a Level 4 Authority. East-West Gateway has an approved Clean Water Act Section 208 plan in Jefferson County and Northeast Public Sewer District has a Missouri Clean Water Commission Approved area-wide management plan in northern Jefferson County. The applicant has shown that:
 - A higher level authority is not available to the facility; East-West Gateway does not own a facility in this area and this facility is located outside the jurisdictional boundary of Northeast Public Sewer District.

ELECTRONIC DISCHARGE MONITORING REPORT (EDMR) SUBMISSION SYSTEM:

- ✓ The permittee/facility is currently using the eDMR data reporting system.

FEES:

It is a violation of the Missouri Clean Water Law to fail to pay fees associated with this permit (644.055 RSMo).

NUMERIC LAKE NUTRIENT CRITERIA:

- ✓ This facility does not discharge into a lake watershed where numeric lake nutrient criteria are applicable.

OPERATOR CERTIFICATION REQUIREMENTS:

- ✓ This facility is not required to have a certified operator as it doesn't have a PE greater than 200 and is not owned or operated by or for a municipality, public sewer district, county, public water supply district, private sewer company regulated by the PSC, state or federal agency.

OPERATIONAL CONTROL TESTING:

- ✓ As per [10 CSR 20-9.010(4)], the facility is not required to conduct operational monitoring.

PRETREATMENT PROGRAM:

- ✓ The permittee, at this time, is not required to have a Pretreatment Program or does not have an approved pretreatment program.

REASONABLE POTENTIAL (RP):

Federal regulation [40 CFR Part 122.44(d)(1)(i)] and State Regulation [10 CSR 20-7.015(9)(A)2] requires effluent limitations for all pollutants that are or may be discharged at a level that will cause or have the reasonable potential to cause or contribute to an in-stream excursion above narrative or numeric water quality standard.

In accordance with [40 CFR Part 122.44(d)(1)(iii)] if the permit writer determines that any given pollutant has the reasonable potential to cause, or contribute to an in-stream excursion above the WQS, the permit must contain effluent limits for that pollutant.

A reasonable potential analysis (RPA) is a numeric RP decision calculated using effluent data provided by the facility for parameters that have a numeric Water Quality Standard (WQS).

Reasonable potential determinations (RPD) are based on physical conditions of the site as provided in Sections 3.1.2, 3.1.3, and 3.2 of the TSD using best professional judgement. An RPD consists of evaluating visual observations for compliance with narrative criteria, non-numeric information, or small amounts of numerical data (such as 3 data points supplied in the application). Narrative criteria with RP typically translate to a numeric WQS, so a parameter's establishment being based on narrative criteria does not necessarily make the decision an RPD vs RP—how the data is collected does, however. When insufficient data is received to make a determination on RP based on numeric effluent data, the RPD decisions are based on best professional judgment considering the sources of influent wastewater, type of treatment, and historical overall management of the site.

- ✓ An RPA was conducted on appropriate parameters. Please see **APPENDIX – RPA RESULTS**.

REMOVAL EFFICIENCY:

- ✓ Influent monitoring is not being required to determine percent removal.

SANITARY SEWER OVERFLOWS (SSO) AND INFLOW AND INFILTRATION (I&I):

- ✓ This facility is not required to develop or implement a program for maintenance and repair of the collection system; however, it is a violation of Missouri State Environmental Laws and Regulations to allow untreated wastewater to discharge to waters of the state.

SCHEDULE OF COMPLIANCE (SOC):

- ✓ This permit does not contain an SOC.

VARIANCE:

- ✓ This operating permit is not drafted under premises of a petition for variance.

WASTELOAD ALLOCATIONS (WLA) FOR LIMITS:

As per [10 CSR 20-2.010(86)], the amount of pollutant each discharger is allowed by the Department to release into a given stream after the Department has determined total amount of pollutant that may be discharged into that stream without endangering its water quality.

- ✓ Wasteload allocations were calculated where applicable using water quality criteria or water quality model results and the dilution equation below:

$$C_e = \frac{(Q_e + Q_s)C - (Q_s \times C_s)}{(Q_e)} \quad (\text{EPA/505/2-90-001, Section 4.5.5})$$

Where C = downstream concentration C_e = effluent concentration
Cs = upstream concentration Q_e = effluent flow
Q_s = upstream flow

Chronic wasteload allocations were determined using applicable chronic water quality criteria (CCC: criteria continuous concentration) and stream volume of flow at the edge of the mixing zone (MZ). Acute wasteload allocations were determined using applicable water quality criteria (CMC: criteria maximum concentration) and stream volume of flow at the edge of the zone of initial dilution (ZID).

Water quality based maximum daily and average monthly effluent limitations were calculated using methods and procedures outlined in USEPA's "Technical Support Document For Water Quality-based Toxics Control" (EPA/505/2-90-001).

Number of Samples "n":

Additionally, in accordance with the TSD for water quality-based permitting, effluent quality is determined by the underlying distribution of daily values, which is determined by the Long Term Average (LTA) associated with a particular Wasteload Allocation (WLA) and by the Coefficient of Variation (CV) of the effluent concentrations. Increasing or decreasing the monitoring frequency does not affect this underlying distribution or treatment performance, which should be, at a minimum, be targeted to comply with the values dictated by the WLA. Therefore, it is recommended that the actual planned frequency of monitoring normally be used to determine the value of "n" for calculating the AML. However, in situations where monitoring frequency is once per month or less, a higher value for "n" must be assumed for AML derivation purposes. Thus, the statistical procedure being employed using an assumed number of samples is "n = 4" at a minimum. For Total Ammonia as Nitrogen, "n = 30" is used.

WLA MODELING:

- ✓ A WLA study was either not submitted or determined not applicable by Department staff.

WHOLE EFFLUENT TOXICITY (WET) TEST:

- ✓ At this time, the permittee is not required to conduct WET test for this facility.

40 CFR 122.41(M) - BYPASSES:

- ✓ This facility does not anticipate bypassing.

Part IV – Cost Analysis for Compliance

- ✓ The Department is not required to complete a cost analysis for compliance because the facility is not a combined or separate sanitary sewer system for a publicly-owned treatment works.

Part V – Administrative Requirements

On the basis of preliminary staff review and the application of applicable standards and regulations, the Department, as administrative agent for the Missouri Clean Water Commission, proposes to issue a permit(s) subject to certain effluent limitations, schedules, and special conditions contained herein and within the operating permit. The proposed determinations are tentative pending public comment.

WATER QUALITY STANDARD REVISION:

- ✓ This operating permit does not contain requirements for a water quality standard that has changed twenty-five percent or more since the previous operating permit.

PUBLIC NOTICE:

The Department shall give public notice that a draft permit has been prepared and its issuance is pending. Additionally, public notice will be issued if a public hearing is to be held because of a significant degree of interest in and water quality concerns related to a draft permit. No public notice is required when a request for a permit modification or termination is denied; however, the requester and permittee must be notified of the denial in writing. The Department must issue public notice of a pending operating permit or of a new or reissued statewide general permit. The public comment period is the length of time not less than 30 days following the date of the public notice which interested persons may submit written comments about the proposed permit. For persons wanting to submit comments regarding this proposed operating permit, then please refer to the Public Notice page located at the front of this draft operating permit. The Public Notice page gives direction on how and where to submit appropriate comments.

- ✓ The Public Notice period for this operating permit was from March 10, 2023 to April 10, 2023. No responses received.

DATE OF FACT SHEET: FEBRUARY 17, 2023

COMPLETED BY:

**ASHLEY KNEEMUELLER, ENVIRONMENTAL PROGRAM ANALYST
MISSOURI DEPARTMENT OF NATURAL RESOURCES
WATER PROTECTION PROGRAM
OPERATING PERMITS SECTION - DOMESTIC WASTEWATER UNIT
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Appendices

APPENDIX – RPA RESULTS:

Parameter	CMC*	RWC Acute*	CCC*	RWC Chronic*	n**	Range max/min	CV***	MF	RP Yes/No
Ammonia as N – Summer (mg/L)	12.1	80.78	1.5	80.78	22.00	16.4/0.012	1.54	4.93	YES
Ammonia as N – Winter (mg/L)	12.1	74.89	2.9	74.89	17.00	17.9/0.04	1.10	4.18	YES
Total Residual Chlorine (µg/L)	19	9931.3	11	9931.3	10	1400/20	1.28	7.1	YES

N/A – Not Applicable

* - Units are (µg/L) unless otherwise noted.

** - If the number of samples is 10 or greater, then the CV value must be used in the WQBEL for the applicable constituent. If the number of samples is < 10, then the default CV value must be used in the WQBEL for the applicable constituent.

*** - Coefficient of Variation (CV) is calculated by dividing the Standard Deviation of the sample set by the Mean of the same sample set.

RWC – Receiving Water Concentration. It is the concentration of a toxicant or the parameter toxicity in the receiving water after mixing (if applicable).

n – Is the number of samples.

MF – Multiplying Factor. 99% Confidence Level and 99% Probability Basis.

RP – Reasonable Potential. It is where an effluent is projected or calculated to cause an excursion above a water quality standard based on a number of factors including, as a minimum, the four factors listed in 40 CFR 122.44(d)(1)(ii).

Reasonable Potential Analysis is conducted as per (TSD, EPA/505/2-90-001, Section 3.3.2). A more detailed version including calculations of this RPA is available upon request.

APPENDIX – Non-Detect Example Calculations:

Example: Permittee has four samples for Pollutant X which has a method minimum level of 5 mg/L and is to report a Daily Maximum and Monthly Average.

Week 1 = 11.4 mg/L

Week 2 = Non-Detect or <5.0 mg/L

Week 3 = 7.1 mg/L

Week 4 = Non-Detect or <5.0 mg/L

For this example, use subpart (h) - For reporting an average based on a mix of detected and non-detected values (not including *E. coli*), assign a value of “0” for all non-detects for that reporting period and report the average of all the results.

$$11.4 + 0 + 7.1 + 0 = 18.5 \div 4 \text{ (number of samples)} = 4.63 \text{ mg/L.}$$

The Permittee reports a Monthly Average of 4.63 mg/L and a Daily maximum of 11.4 mg/L (Note the < symbol was dropped in the answers).

Example: Permittee has five samples for Pollutant Y that has a method minimum level of 9 µg/L and is to report a Daily Maximum and Monthly Average.

Day 1 = Non-Detect or <9.0 µg/L

Day 2 = Non-Detect or <9.0 µg/L

Day 3 = Non-Detect or <9.0 µg/L

Day 4 = Non-Detect or <9.0 µg/L

Day 5 = Non-Detect or <9.0 µg/L

For this example, use subpart (g) - For reporting an average based on all non-detected values, remove the “<” sign from the values, average the values, and then add the “<” symbol back to the resulting average.

$$(9 + 9 + 9 + 9 + 9) \div 5 \text{ (number of samples)} = <9 \text{ µg/L.}$$

The Permittee reports a Monthly Average of <9.0 µg/L (retain the ‘less than’ symbol) and a Daily Maximum of <9.0 µg/L.

Example: Permittee has four samples for Pollutant Z where the first two tests were conducted using a method with a method minimum level of 4 µg/L and the remaining two tests were conducted using a different method that has a method minimum level of <6 µg/L and is to report a Monthly Average and a Weekly Average.

Week 1 = Non-Detect or <4.0 µg/L

Week 2 = Non-Detect or <4.0 µg/L

Week 3 = Non-Detect or <6.0 µg/L

Week 4 = Non-Detect or <6.0 µg/L

For this example, use subpart (g) - For reporting an average based on all non-detected values, remove the “<” sign from the values, average the values, and then add the “<” symbol back to the resulting average.

$$(4 + 4 + 6 + 6) \div 4 \text{ (number of samples)} = <5 \text{ µg/L. (Monthly)}$$

The facility reports a Monthly Average of <5.0 µg/L and a Weekly Average of <6.0 µg/L.

APPENDIX – Non-Detect Example Calculations (Continued):

Example: Permittee has five samples for Pollutant Z where the first two tests were conducted using a method with a method minimum level of 4 µg/L and the remaining three tests were conducted using a different method that has a method minimum level of <6 µg/L and is to report a Monthly Average and a Weekly Average.

Week 1 = Non-Detect or <4.0 µg/L

Week 2 = Non-Detect or <4.0 µg/L

Week 2 = Non-Detect or <6.0 µg/L

Week 3 = Non-Detect or <6.0 µg/L

Week 4 = Non-Detect or <6.0 µg/L

For this example, use subpart (g) - For reporting an average based on all non-detected values, remove the “<” sign from the values, average the values, and then add the “<” symbol back to the resulting average.

$(4 + 4 + 6 + 6 + 6) \div 5$ (number of samples) = <5.2 µg/L. (Monthly)

$(4 + 6) \div 2$ (number of samples) = <5 µg/L. (Week 2)

The facility reports a Monthly Average of <5.2 µg/L and a Weekly Average of <6.0 µg/L (report highest Weekly Average value)

Example: Permittee has four samples for Pollutant Z where the tests were conducted using a method with a method minimum level of 10 µg/L and is to report a Monthly Average and Daily Maximum. The permit lists that Pollutant Z has a Department determined Minimum Quantification Level (ML) of 130 µg/L.

Week 1 = 12 µg/L

Week 2 = 52 µg/L

Week 3 = Non-Detect or <10 µg/L

Week 4 = 133 µg/L

For this example, use subpart (h) - For reporting an average based on a mix of detected and non-detected values (not including *E. coli*), assign a value of “0” for all non-detects for that reporting period and report the average of all the results.

For this example, $(12 + 52 + 0 + 133) \div 4$ (number of samples) = $197 \div 4 = 49.3$ µg/L.

The facility reports a Monthly Average of 49.3 µg/L and a Daily Maximum of 133 µg/L.

Example: Permittee has five samples for *E. coli* which has a method minimum level of 1 #/100mL and is to report a Weekly Average (seven (7) day geometric mean) and a Monthly Average (thirty (30) day geometric mean).

Week 1 = 102 #/100mL

Week 2 (Monday) = 400 #/100mL

Week 2 (Friday) = Non-Detect or <1 #/100mL

Week 3 = 15 #/100mL

Week 4 = Non-Detect or <1 #/100mL

For this example, use subpart (i) - When *E. coli* is not detected above the method minimum level, the permittee must report the data qualifier signifying less than detection limit for that parameter (e.g., <1 #/100mL, if the method minimum level is 1 #/100mL). For reporting a geometric mean based on a mix of detected and non-detected values, use one-half of the detection limit (instead of zero) for non-detects when calculating geometric means. The Geometric Mean is calculated by multiplying all of the data points and then taking the nth root of this product, where n = # of samples collected.

The Monthly Average (30 day Geometric Mean) = 5th root of $(102)(400)(0.5)(15)(0.5) = 5\text{th root of } 153,000 = 10.9$ #/100mL.

The 7 day Geometric Mean = 2nd root of $(400)(0.5) = 2\text{nd root of } 200 = 14.1$ #/100mL. (Week 2)

The Permittee reports a Monthly Average (30 day Geometric Mean) of 10.9 #/100mL and a Weekly Average (7 day geometric mean) of 102 #/100mL (report highest Weekly Average value)

APPENDIX – ANTIDEGRADATION ANALYSIS:

Missouri Department of Natural Resources
Water Protection Program
Water Pollution Control Branch
NPDES Permits and Engineering Section

Water Quality and Antidegradation Review

*For the Protection of Water Quality
and Determination of Effluent Limits for Discharge to
Unnamed tributary to Heads Creek*

by

Crossroads Plaza Wastewater Treatment Facility



December 2012

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1. FACILITY INFORMATION

FACILITY NAME: Crossroads Plaza WWTF NPDES #: NEW FACILITY

FACILITY TYPE/DESCRIPTION: The proposed treatment facility is located in the populated place of Otto, Missouri. As a result of the submitted alternative analysis, the applicant's preferred alternative is the Orenco AdvanTex AX100 treatment system with chlorine disinfection. The design flow will be 1,000 GPD.

The existing treatment is accomplished by three separate septic tanks that discharge to a common drain field.

COUNTY: Jefferson UTM COORDINATES: X= 718290 / Y= 4250137
12-Digit HUC: 07140104-0406 LEGAL DESCRIPTION: NW 1/4, SE 1/4, Section 18, T 42N, R 5E
EDU*: Ozark/Meramec ECOREGION: Ozark Highlands
* - Ecological Drainage Unit

2. WATER QUALITY INFORMATION

In accordance with Missouri's Water Quality Standard [10 CSR 20-7.031(2)] and federal antidegradation policy at Title 40 Code of Federal Regulation (CFR) Section 131.12 (a), the Missouri Department of Natural Resources (MDNR) developed a statewide antidegradation policy and corresponding procedures to implement the policy. A proposed discharge to a water body will be required to undergo a level of Antidegradation Review which documents that the use of a water body's available assimilative capacity is justified. Effective August 30, 2008, a facility is required to use Missouri's *Antidegradation Rule and Implementation Procedure (AIP)* for new and expanded wastewater discharges.

2.1. WATER QUALITY HISTORY:

Heads Creek is not on the Missouri 303(d) list or the 305(b) list. The existing septic tank system was recently cited by the Jefferson County Building Department for failure of the drain field due to surfacing of the effluent. Consequently, the owners have been required to pump and haul. The wastewater is currently being land applied in Bonne Terre, MO by All Type Septic and Aeration, which is located in De Soto, MO. Existing water usage at Crossroads Plaza is approximately 780 gallons per day.

OUTFALL	DESIGN FLOW (CFS)	TREATMENT LEVEL	RECEIVING WATERBODY	DISTANCE TO CLASSIFIED SEGMENT (MI)
001	0.0015	Secondary	Unnamed tributary to Heads Creek (losing)	1.9 miles to classified

3. RECEIVING WATERBODY INFORMATION

WATERBODY NAME	CLASS	WBID	LOW-FLOW VALUES (CFS)			DESIGNATED USES**
			1Q10	7Q10	30Q10	
Unnamed tributary to Heads Creek (losing)	U	-	0.0	0.0	0.0	General Criteria
Heads Creek	C	2182	0.0	0.0	0.1	AQL, LW, SCR, General Criteria

** Protection of Warm Water Aquatic Life and Human Health-Fish Consumption (AQL), Cold Water Fishery (CDF), Cool Water Fishery (CLF), Drinking Water Supply (DWS), Industrial (IND), Irrigation (IRR), Livestock & Wildlife Watering (LWW), Secondary Contact Recreation (SCR), Whole Body Contact Recreation (WBC).

RECEIVING WATER BODY SEGMENT #1: Unnamed tributary to Heads Creek

Upper end segment* UTM coordinates: X= 718290 / Y= 4250137 (Outfall)

Lower end segment* UTM coordinates: X= 715514 / Y= 4251093 (meets classified)

*Segment is the portion of the stream where discharge occurs. Segment is used to track changes in assimilative capacity and is bound at a minimum by existing sources and confluences with other significant water bodies.

4. GENERAL COMMENTS

Fribis Engineering prepared, on behalf of Queens Realty Venture, the *Antidegradation Review: Crossroads Plaza Wastewater Treatment Facility* dated August 28, 2012. Geohydrological Evaluation was submitted with the request and the receiving stream is losing for discharge purposes (Appendix A: Map). Applicant elected to assume that all pollutants of concern (POC) are significantly degrading the receiving stream in the absence of existing water quality. An alternatives analysis was conducted to fulfill the requirements of the AIP. Information that was provided by the applicant in the submitted report and summary forms in Appendix C was used to develop this review document. A Missouri Department of Conservation Natural Heritage Review was obtained by the applicant; and no records of endangered species were found for the project area (Appendix B).

5. ANTIDEGRADATION REVIEW INFORMATION

The following is a review of the *Antidegradation Review: Crossroads Plaza Wastewater Treatment Facility* dated August 28, 2012.

5.1. TIER DETERMINATION

Below is a list of pollutants of concern reasonably expected to be in the discharge (provided in the *Antidegradation Review: Crossroads Plaza Wastewater Treatment Facility* dated August 28, 2012). Pollutants of concern are defined as those pollutants "proposed for discharge that affects beneficial use(s) in waters of the state. POCs include pollutants that create conditions unfavorable to beneficial uses in the water body receiving the discharge or proposed to receive the discharge." (AIP, Page 7). Tier 2 was assumed for all POCs (*Antidegradation Review: Crossroads Plaza Wastewater Treatment Facility*).

TABLE 1. POLLUTANTS OF CONCERN AND TIER DETERMINATION

POLLUTANTS OF CONCERN	TIER*	DEGRADATION	COMMENT
BOD ₅ /DO	2	Significant	
Total Suspended Solids (TSS)	**	Significant	
Ammonia	2	Significant	
pH	***	Significant	Permit limits applied
Escherichia coli (E. coli)	2	Significant	
Chlorine, Total Residual	2	Significant	

* Tier assumed.

Tier determination not possible: ** No in-stream standards for these parameters. *** Standards for these parameters are ranges

The following Antidegradation Review Summary attachments in Appendix D were used by the applicant:

☒ Attachment A, Tier 2 with significant degradation.

5.2. EXISTING WATER QUALITY

No existing water quality data was submitted. All POCs were considered to be Tier 2 and significantly degraded in the absence of existing water quality.

5.3. DEMONSTRATION OF NECESSITY AND SOCIAL AND ECONOMIC IMPORTANCE

Missouri's antidegradation implementation procedures specify that if the proposed activity does result in significant degradation then a demonstration of necessity (i.e., alternatives analysis) and a determination of social and economic importance are required. Six alternatives from non-degrading to less degrading to degrading alternatives were evaluated.

Alternative one is land application on the owner's property. Geology of the area limits the ability to land apply (geologic limitations rating of severe in geohydrologic evaluation). Additionally, the site is bordered by a state highway on two sides and the other sides are bordered by a large ravine and residential property. Due to lack of availability of suitable land, this alternative is considered not practicable.

Alternative two is pumping wastewater to the Otto Express Mart (MO-0136468) currently owned and operated by House Springs Sewer Company. A simplex or duplex pump station and 675 feet of force main would need to be constructed to connect to the Otto Express Mart Wastewater Treatment Facility. The Otto Express Mart would also likely require an upgrade to accommodate additional flow from Crossroads Plaza. The estimated capital cost of connecting to the Otto Express Mart treatment system is \$40,010, and the upgrades to the facility are estimated to cost \$164,954. This alternative was considered not economically efficient due to the capital cost being 238% of the base case capital cost.

Alternative three is the Pentair/Delta Environmental ECOPOD System with chlorine disinfection. This is an aerobic treatment system that utilizes an attached growth process. The reactor unit is preceded by a primary tank (septic tank) and sludge would need to be removed periodically from the primary tank, and less frequently from the main reactor. This system has capacity for expansion by adding additional pods units. One unit rated at 2,000 GPD (by the manufacturer) would be used in initial construction in order to meet ammonia limits. This alternative is considered an unproven technology in Missouri.

Alternative four, the Orenco AdvanTex AX100 treatment system with chlorine disinfection, is the applicant's preferred alternative. This is a multiple pass, packed bed, aerobic system that is similar to a recirculating sand filter, but with fabric filter. This system is also easy to expand to accommodate for future development. According to the applicant, there is a good history of performance in Missouri for these systems and the maintenance required is minimal and less expensive than the other alternatives. One unit capable of treating 2,500 GPD would be used at this facility. This alternative is considered an unproven technology in Missouri. This is the base case alternative based on present worth cost (see Table 2).

Alternative five is a recirculating sand filter (RSF) with chlorine disinfection. This system is reliable and requires minimal maintenance. In order to meet ammonia limits, the influent loading rate would be reduced from the typical 5 gpd/sf to 2 gpd/sf. The cost estimate for this alternative accounts for the larger sand filter size required by the lower loading rate.

Alternative six is the BioMicrobics membrane bioreactor (MBR). This system is capable of producing higher quality effluent, and because of the small membrane opening size, the applicant would not be using disinfection with this system. Small package MBR systems, however, are relatively untested and likely require extra maintenance. The module evaluated has a minimum capacity of 3,000 GPD. One such module would be used for this facility, with supplemental aeration by Lixor units, preceded by one settling tank. This alternative is also considered an unproven technology in Missouri.

Only those alternatives that were considered practicable were included in the economic efficiency analysis (Table 2). All of the treatment systems (alternatives 3 through 6) were considered practicable and only the MBR was considered not economically efficient. This analysis showed that the cost and performance of all

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the evaluated systems was similar (see Appendix C, Attachment A). The Orenco AdvanTex system was the preferred alternative based on this analysis.

TABLE 2: ALTERNATIVES ANALYSIS COMPARISON

	Alternative 3: ECOPOD System	Alternative 4: AdvanTex AX100	Alternative 5: RSF	Alternative 6: BioMicrobics MBR
BOD (mg/L)	<10	<10	<10	<10
TSS (mg/L)	<10	<10	<10	<10
Ammonia as N (mg/L) (s/w)	<1.5/3.1	<1.5/3.1	<1.5/3.1	<1.5/3.1
Practicable	Y	Y	Y	Y
Economical	Y	Y	Y	N
Capital Cost	\$71,160	\$69,220	\$95,770	\$106,200
Present Worth*	\$163,947	\$162,007	\$174,998	\$238,475
Ratio of Present Worth Costs	1:1.01	1:1 (base)	1:1.08	1:1.47

*Present Worth cost at 20 years and 5% interest.

5.3.1. REGIONALIZATION ALTERNATIVE

Within Section II B 1. of the AIP, discussion of the potential for discharge to a regional waste water collection system is mentioned. There is no regional authority within a reasonable distance from the proposed treatment facility.

NEEDS A WAIVER TO PREVENT CONFLICT WITH AREA WIDE MANAGEMENT PLAN APPROVED UNDER SECTION 208 OF THE CLEAN WATER ACT AND/OR UNDER 10 CSR 20-6.010(3) (B) 1 OR 2 CONTINUING AUTHORITIES? (Y OR N) N

5.3.2. SOCIAL AND ECONOMIC IMPORTANCE EVALUATION

The applicant first identified the community that will be affected by the proposed degradation of water quality. The affected community is mainly the populated place of Otto, MO and a population equivalent of approximately 2000 people in the surrounding area. The area is relatively isolated and most traffic passes through en route to other destinations, so commercial development has been stagnant for the last 25 years. The existing retail businesses, which include a shopping center, grocery store, restaurant, and other retailers, in Otto have long established customers living within 2 miles. Well established churches bring many people to Otto as well. Without the Crossroads Plaza, people seeking such services in the area would have to travel a minimum of 5 miles to shop or eat, causing more wear and tear on the roads and consuming approximately 40,000 to 50,000 gallons of gasoline annually, assuming three trips per household per week. The applicant also mentioned other relevant factors such as an increased tax benefit, increased jobs, and environmental benefits within a Social and Economic Importance section of the *Antidegradation Review: Crossroads Plaza Wastewater Treatment Facility*. Appendix C, Attachment A: Tier 2 with Significant Degradation form contains a summary of this information.

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6. GENERAL ASSUMPTIONS OF THE WATER QUALITY AND ANTIDEGRADATION REVIEW

1. A Water Quality and Antidegradation Review (WQAR) assumes that [10 CSR 20-6.010(3) Continuing Authorities and 10 CSR 20-6.010(4) (D), consideration for no discharge] has been or will be addressed in a Missouri State Operating Permit or Construction Permit Application.
2. A WQAR does not indicate approval or disapproval of alternative analysis as per [10 CSR 20-7.015(4) Losing Streams], and/or any section of the effluent regulations.
3. Changes to Federal and State Regulations made after the drafting of this WQAR may alter Water Quality Based Effluent Limits (WQBEL).
4. Effluent limitations derived from Federal or Missouri State Regulations (FSR) may be WQBEL or Effluent Limit Guidelines (ELG).
5. WQBEL supersede ELG only when they are more stringent. Mass limits derived from technology based limits are still appropriate.
6. A WQAR does not allow discharges to waters of the state, and shall not be construed as a National Pollution Discharge Elimination System or Missouri State Operating Permit to discharge or a permit to construct, modify, or upgrade.
7. Limitations and other requirements in a WQAR may change as Water Quality Standards, Methodology, and Implementation procedures change.
8. Nothing in this WQAR removes any obligations to comply with county or other local ordinances or restrictions.
9. If the proposed treatment technology is not covered in 10 CSR 20-8 Design Guides, the treatment process may be considered a new technology. As a new technology, the permittee will need to work with the review engineer to ensure equipment is sized properly. The operating permit may contain additional requirements to evaluate the effectiveness of the technology once the facility is in operation. This Antidegradation Review is based on the information provided by the facility and is not a comprehensive review of the proposed treatment technology. If the review engineer determines the proposed technology will not consistently meet proposed effluent limits, the permittee will be required to revise their Antidegradation Report.

7. MIXING CONSIDERATIONS

Mixing Zone (MZ): Not Allowed [10 CSR 20-7.031(4)(A)4.B.(I)(a)].

Zone of Initial Dilution (ZID): Not Allowed [10 CSR 20-7.031(4)(A)4.B.(I)(b)]

8. PERMIT LIMITS AND MONITORING INFORMATION

WASTELOAD ALLOCATION ☐ N USE ATTAINABILITY ☒ Y* WHOLE BODY CONTACT ☐ N
STUDY CONDUCTED (Y OR N): ANALYSIS CONDUCTED (Y OR N): USE RETAINED (Y OR N):
*UAA CONDUCTED ON HEADS CR. IN 2007 WITH WBC USE REMOVED AND SCR USE ADDED

OUTFALL #001

WET TEST (Y OR N): ☐ N FREQUENCY: N/A AEC: N/A METHOD: N/A

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TABLE 3. EFFLUENT LIMITS

PARAMETER	UNITS	DAILY MAXIMUM	WEEKLY AVERAGE	MONTHLY AVERAGE	BASIS FOR LIMIT (NOTE 2)	MONITORING FREQUENCY
FLOW	MGD	*		*	FSR	ONCE/MONTH
BIOCHEMICAL OXYGEN DEMAND ₅ ***	MG/L	15		10	PEL/FSR	ONCE/MONTH
TOTAL SUSPENDED SOLIDS	MG/L	15		10	PEL	ONCE/MONTH
pH	SU	6.5-9.0		6.5-9.0	FSR	ONCE/MONTH
AMMONIA AS N (APR 1 - SEPT 30)	MG/L	3.7		1.4	WQBEL	ONCE/MONTH
AMMONIA AS N (OCT 1 - MAR 31)	MG/L	7.5		2.9	WQBEL	ONCE/MONTH
<i>ESCHERICHIA COLIFORM</i> (<i>E. COLI</i>)	NOTE 1	126**		126**	FSR	ONCE/MONTH
CHLORINE, TOTAL RESIDUAL	MG/L	0.017 (0.13 ML)		0.008 (0.13 ML)	WQBEL	ONCE/MONTH

NOTE 1 - COLONIES/100 ML

NOTE 2 - WATER QUALITY-BASED EFFLUENT LIMITATION - WQBEL; OR MINIMALLY DEGRADING EFFLUENT LIMIT - MDEL; OR PREFERRED ALTERNATIVE EFFLUENT LIMIT - PEL; TECHNOLOGY-BASED EFFLUENT LIMIT - TBEL; OR NO DEGRADATION EFFLUENT LIMIT - NDEL; OR FSR - FEDERAL/STATE REGULATION; OR N/A - NOT APPLICABLE. ALSO, PLEASE SEE THE GENERAL ASSUMPTIONS OF THE WQAR #4 & #5.

* - Monitoring requirements only.

** - The Monthly Average for *E. coli* shall be reported as a Geometric Mean.

*** - This facility is required to meet a removal efficiency of 85% or more for BOD₅ and TSS. Influent BOD₅ and TSS data should be reported to ensure removal efficiency requirements are met.

9. RECEIVING WATER MONITORING REQUIREMENTS

No receiving water monitoring requirements recommended at this time.

10. DERIVATION AND DISCUSSION OF LIMITS

Wasteload allocations and limits were calculated using two methods:

1) Water quality-based - Using water quality criteria or water quality model results and the dilution equation below:

$$C = \frac{(C_u \times Q_u) + (C_e \times Q_e)}{(Q_u + Q_e)} \quad (\text{EPA/505/2-90-001, Section 4.5.5})$$

Where C = downstream concentration

C_u = upstream concentration

Q_u = upstream flow

C_e = effluent concentration

Q_e = effluent flow

Chronic wasteload allocations were determined using applicable chronic water quality criteria (CCC: criteria continuous concentration). Acute wasteload allocations were determined using applicable water quality criteria (CMC: criteria maximum concentration).

Water quality-based maximum daily and average monthly effluent limitations were calculated using methods and procedures outlined in USEPA's "Technical Support Document For Water Quality-based Toxics Control" (EPA/505/2-90-001).

2) Alternative Analysis-based - Using the preferred alternative's treatment capacity for conventional pollutants such as BOD₅ and TSS that are provided by the consultant as the WLA, the significantly-

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degrading effluent average monthly and average weekly limits are determined by applying the WLA as the average monthly (AML) and multiplying the AML by 1.5 to derive the average weekly limit (AWL). For toxic and nonconventional pollutant such as ammonia, the treatment capacity is applied as the significantly-degrading effluent monthly average (AML). A maximum daily can be derived by dividing the AML by 1.19 to determine the long-term average (LTA). The LTA is then multiplied by 3.11 to obtain the maximum daily limitation. This is an accepted procedure that is defined in USEPA's "Technical Support Document For Water Quality-based Toxics Control" (EPA/505/2-90-001).

Note: Significantly-degrading effluent limits have been based on the authority included in Section III. Permit Consideration of the AIP. Also under 40 CFR 133.105, permitting authorities shall require more stringent limitations than equivalent to secondary treatment limitations for 1) existing facilities if the permitting authority determines that the 30-day average and 7-day average BOD₅ and SS effluent values that could be achievable through proper operation and maintenance of the treatment works, and 2) new facilities if the permitting authority determines that the 30-day average and 7-day average BOD₅ and SS effluent values that could be achievable through proper operation and maintenance of the treatment works, considering the design capability of the treatment process.

10.1. OUTFALL #001 – MAIN FACILITY OUTFALL

10.2. LIMIT DERIVATION

- **Flow.** In accordance with [40 CFR Part 122.44(i)(1)(ii)] the volume of effluent discharged from each outfall is needed to assure compliance with permitted effluent limitations. If the permittee is unable to obtain effluent flow, then it is the responsibility of the permittee to inform the department, which may require the submittal of an operating permit modification.
- **Biochemical Oxygen Demand (BOD₅).** BOD₅ limits of 10 mg/L monthly average, 15 mg/L daily maximum were proposed. These limits are the same as the losing stream limits at [10 CSR 20-7.015(4)(B)1.].
- **Total Suspended Solids (TSS).** 10 mg/L monthly average, 15 mg/L daily maximum limits were proposed. According to EPA, because TSS and BOD are closely correlated, we may apply the same limits for TSS as BOD. These limits are more stringent than the losing stream limits at [10 CSR 20 7.015(4)(B)1.].
- **pH.** pH shall be maintained in the range from six and one-half to nine (6.5– 9.0) standard units [10 CSR 20-7.015(4)(B)3.].
- **Total Ammonia Nitrogen.** The applicant-proposed ammonia limits of 1.5 mg/L summer and 3.1 mg/L winter are the same as the chronic water quality criteria which were used to calculate WQBELs below. Early Life Stages Present Total Ammonia Nitrogen criteria apply [10 CSR 20-7.031(4)(B)7.C. & Table B3]. Background total ammonia nitrogen = 0.01 mg/L.

Season	Temp (°C)	pH (SU)	Total Ammonia Nitrogen CCC (mg N/L)	Total Ammonia Nitrogen CMC (mg N/L)
Summer	26	7.8	1.5	12.1
Winter	6	7.8	3.1	12.1

Summer: April 1 – September 30, Winter: October 1 – March 31.

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Summer

$$C_e = (((Q_c + Q_d) * C) - (Q_c * C_s)) / Q_d$$

Chronic WLA: $C_e = (((0.0015 + 0.0)1.5 - (0.0 * 0.01)) / 0.0015$
 $C_e = 1.5 \text{ mg/L}$

Acute WLA: $C_e = (((0.0015 + 0.0)12.1 - (0.0 * 0.01)) / 0.0015$
 $C_e = 12.1 \text{ mg/L}$

$LTA_c = 1.5 \text{ mg/L } (0.780) = 1.2 \text{ mg/L}$ [CV = 0.6, 99th Percentile, 30 day avg.]
 $LTA_d = 12.1 \text{ mg/L } (0.321) = 3.88 \text{ mg/L}$ [CV = 0.6, 99th Percentile]

MDL = $1.2 \text{ mg/L } (3.11) = 3.7 \text{ mg/L}$ [CV = 0.6, 99th Percentile]
 AML = $1.2 \text{ mg/L } (1.19) = 1.4 \text{ mg/L}$ [CV = 0.6, 95th Percentile, n = 30]

Winter

Chronic WLA: $C_e = (((0.0015 + 0.0)3.1 - (0.0 * 0.01)) / 0.0015$
 $C_e = 3.1 \text{ mg/L}$

Acute WLA: $C_e = (((0.0015 + 0.0)12.1 - (0.0025 * 0.01)) / 0.0015$
 $C_e = 12.1 \text{ mg/L}$

$LTA_c = 3.1 \text{ mg/L } (0.780) = 2.4 \text{ mg/L}$ [CV = 0.6, 99th Percentile, 30 day avg.]
 $LTA_d = 12.1 \text{ mg/L } (0.321) = 3.9 \text{ mg/L}$ [CV = 0.6, 99th Percentile]

MDL = $2.4 \text{ mg/L } (3.11) = 7.5 \text{ mg/L}$ [CV = 0.6, 99th Percentile]
 AML = $2.4 \text{ mg/L } (1.19) = 2.9 \text{ mg/L}$ [CV = 0.6, 95th Percentile, n = 30]

Season	Maximum Daily Limit (mg/l)	Average Monthly Limit (mg/l)
Summer	3.7	1.4
Winter	7.5	2.9

- ***E. coli*** Effluent limitations for losing streams are 126 colonies per 100 ml monthly average and 126 colonies per 100 ml daily maximum [10 CSR 20-7.015 (4)(B)4.] and [10 CSR 20-7.031(4)(C), Table A]. For facilities less than 100,000 gpd: Per the Clean Water Commission Directive in January 2011, the *E. coli* sampling/monitoring frequency shall be set to match the monitoring frequency of other parameters in the permit during the recreational season (April 1 – October 31), with compliance to be determined by calculating the geometric mean of all samples collected during the reporting period (samples collected during the calendar month for the monthly average). Further, the limit may change depending on the outcome of future state effluent regulation revision. Please see **GENERAL ASSUMPTIONS OF THE WQAR #7**.

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- **Total Residual Chlorine (TRC).** Warm-water Protection of Aquatic Life CCC = 10 µg/L, CMC = 19 µg/L (10 CSR 20-7.031, Table A). Background TRC = 0.0 µg/L.

$$C_e = ((Q_r + Q_d) * C) - (Q_d * C_d) / Q_r$$

$$\text{Chronic WLA: } C_e = ((0.0015 + 0.0)10 - (0.0 * 0.0)) / 0.0015$$

$$C_e = 10 \mu\text{g/L}$$

$$\text{Acute WLA: } C_e = ((0.0015 + 0.0)19 - (0.0 * 0.0)) / 0.0015$$

$$C_e = 19 \mu\text{g/L}$$

$$\text{LTA}_c = 10 \mu\text{g/L} (0.527) = 5.3 \mu\text{g/L} \quad [\text{CV} = 0.6, 99^{\text{th}} \text{ Percentile}]$$

$$\text{LTA}_a = 19 \mu\text{g/L} (0.321) = 6.1 \mu\text{g/L} \quad [\text{CV} = 0.6, 99^{\text{th}} \text{ Percentile}]$$

$$\text{MDL} = 5.3 \mu\text{g/L} (3.11) = 16.5 \mu\text{g/L} \quad [\text{CV} = 0.6, 99^{\text{th}} \text{ Percentile}]$$

$$\text{AML} = 5.3 \mu\text{g/L} (1.55) = 8.2 \mu\text{g/L} \quad [\text{CV} = 0.6, 95^{\text{th}} \text{ Percentile, } n = 4]$$

Total Residual Chlorine effluent limits of 0.017 mg/L daily maximum, 0.008 mg/L monthly average are recommended if chlorine is used as a disinfectant. Standard compliance language for TRC, including the minimum level (ML), should be included in the permit.

11. ANTIDEGRADATION REVIEW PRELIMINARY DETERMINATION

The proposed new facility discharge, Crossroads Plaza WWTF, 1,000 GPD will result in significant degradation of the segment identified in the unnamed tributary to Heads Creek. The Orenco AdvanTex AX100 treatment system was determined to be the base case technology (lowest cost alternative that meets technology and water quality based effluent limitations). The cost effectiveness of the other technologies were evaluated, and the Orenco AdvanTex AX100 treatment system was found to be cost effective and was determined to be the preferred alternative.

The System is not covered in 10 CSR 20-8 Design Guides and may be considered a new treatment technology. As a new technology, the permittee will need to work with the review engineer to ensure equipment is sized properly and that the technology will consistently achieve the proposed effluent limits. The operating permit may contain additional requirements to evaluate the effectiveness of the technology once the facility is in operation.

Per the requirements of the AIP, the effluent limits in this review were developed to be protective of beneficial uses and to attain the highest statutory and regulatory requirements. MDNR has determined that the submitted review is sufficient and meets the requirements of the AIP. No further analysis is needed for this discharge.

Reviewer: Cailie McKinney

Date: 12/28/2012

Unit Chief: John Rustige, P.E.





STANDARD CONDITIONS FOR NPDES PERMITS
ISSUED BY
THE MISSOURI DEPARTMENT OF NATURAL RESOURCES
MISSOURI CLEAN WATER COMMISSION
REVISED
AUGUST 1, 2014

These Standard Conditions incorporate permit conditions as required by 40 CFR 122.41 or other applicable state statutes or regulations. These minimum conditions apply unless superseded by requirements specified in the permit.

Part I – General Conditions

Section A – Sampling, Monitoring, and Recording

1. **Sampling Requirements.**
 - a. Samples and measurements taken for the purpose of monitoring shall be representative of the monitored activity.
 - b. All samples shall be taken at the outfall(s) or Missouri Department of Natural Resources (Department) approved sampling location(s), and unless specified, before the effluent joins or is diluted by any other body of water or substance.
2. **Monitoring Requirements.**
 - a. Records of monitoring information shall include:
 - i. The date, exact place, and time of sampling or measurements;
 - ii. The individual(s) who performed the sampling or measurements;
 - iii. The date(s) analyses were performed;
 - iv. The individual(s) who performed the analyses;
 - v. The analytical techniques or methods used; and
 - vi. The results of such analyses.
 - b. If the permittee monitors any pollutant more frequently than required by the permit at the location specified in the permit using test procedures approved under 40 CFR Part 136, or another method required for an industry-specific waste stream under 40 CFR subchapters N or O, the results of such monitoring shall be included in the calculation and reported to the Department with the discharge monitoring report data (DMR) submitted to the Department pursuant to Section B, paragraph 7.
3. **Sample and Monitoring Calculations.** Calculations for all sample and monitoring results which require averaging of measurements shall utilize an arithmetic mean unless otherwise specified in the permit.
4. **Test Procedures.** The analytical and sampling methods used shall conform to the reference methods listed in 10 CSR 20-7.015 unless alternates are approved by the Department. The facility shall use sufficiently sensitive analytical methods for detecting, identifying, and measuring the concentrations of pollutants. The facility shall ensure that the selected methods are able to quantify the presence of pollutants in a given discharge at concentrations that are low enough to determine compliance with Water Quality Standards in 10 CSR 20-7.031 or effluent limitations unless provisions in the permit allow for other alternatives. A method is “sufficiently sensitive” when; 1) the method minimum level is at or below the level of the applicable water quality criterion for the pollutant or, 2) the method minimum level is above the applicable water quality criterion, but the amount of pollutant in a facility’s discharge is high enough that the method detects and quantifies the level of pollutant in the discharge, or 3) the method has the lowest minimum level of the analytical methods approved under 10 CSR 20-7.015. These methods are also required for parameters that are listed as monitoring only, as the data collected may be used to determine if limitations need to be established. A permittee is responsible for working with their contractors to ensure that the analysis performed is sufficiently sensitive.
5. **Record Retention.** Except for records of monitoring information required by the permit related to the permittee’s sewage sludge use and disposal activities, which shall be retained for a period of at least five (5) years (or longer as required by 40 CFR part 503), the permittee shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, copies of all reports required by the permit, and records of all data used to complete the application for the permit, for a period of at least three (3) years from the date of the sample, measurement, report or application. This period may be extended by request of the Department at any time.

6. **Illegal Activities.**
 - a. The Federal Clean Water Act provides that any person who falsifies, tampers with, or knowingly renders inaccurate any monitoring device or method required to be maintained under the permit shall, upon conviction, be punished by a fine of not more than \$10,000, or by imprisonment for not more than two (2) years, or both. If a conviction of a person is for a violation committed after a first conviction of such person under this paragraph, punishment is a fine of not more than \$20,000 per day of violation, or by imprisonment of not more than four (4) years, or both.
 - b. The Missouri Clean Water Law provides that any person or who falsifies, tampers with, or knowingly renders inaccurate any monitoring device or method required to be maintained pursuant to sections 644.006 to 644.141 shall, upon conviction, be punished by a fine of not more than \$10,000, or by imprisonment for not more than six (6) months, or by both. Second and successive convictions for violation under this paragraph by any person shall be punished by a fine of not more than \$50,000 per day of violation, or by imprisonment for not more than two (2) years, or both.

Section B – Reporting Requirements

1. **Planned Changes.**
 - a. The permittee shall give notice to the Department as soon as possible of any planned physical alterations or additions to the permitted facility when:
 - i. The alteration or addition to a permitted facility may meet one of the criteria for determining whether a facility is a new source in 40 CFR 122.29(b); or
 - ii. The alteration or addition could significantly change the nature or increase the quantity of pollutants discharged. This notification applies to pollutants which are subject neither to effluent limitations in the permit, nor to notification requirements under 40 CFR 122.42;
 - iii. The alteration or addition results in a significant change in the permittee’s sludge use or disposal practices, and such alteration, addition, or change may justify the application of permit conditions that are different from or absent in the existing permit, including notification of additional use or disposal sites not reported during the permit application process or not reported pursuant to an approved land application plan;
 - iv. Any facility expansions, production increases, or process modifications which will result in a new or substantially different discharge or sludge characteristics must be reported to the Department 60 days before the facility or process modification begins. Notification may be accomplished by application for a new permit. If the discharge does not violate effluent limitations specified in the permit, the facility is to submit a notice to the Department of the changed discharge at least 30 days before such changes. The Department may require a construction permit and/or permit modification as a result of the proposed changes at the facility.
2. **Non-compliance Reporting.**
 - a. The permittee shall report any noncompliance which may endanger health or the environment. Relevant information shall be provided orally or via the current electronic method approved by the Department, within 24 hours from the time the permittee becomes aware of the circumstances, and shall be reported to the appropriate Regional Office during normal business hours or the Environmental Emergency Response hotline at 573-634-2436 outside of normal business hours. A written submission shall also be provided within five (5) business days of the time the permittee becomes aware of the circumstances. The written submission shall contain a description of the noncompliance and its cause; the period of noncompliance, including exact dates and times, and if the noncompliance has not been corrected, the anticipated time it is expected to continue; and steps taken or planned to reduce, eliminate, and prevent reoccurrence of the noncompliance.



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- b. The following shall be included as information which must be reported within 24 hours under this paragraph.
 - i. Any unanticipated bypass which exceeds any effluent limitation in the permit.
 - ii. Any upset which exceeds any effluent limitation in the permit.
 - iii. Violation of a maximum daily discharge limitation for any of the pollutants listed by the Department in the permit required to be reported within 24 hours.
 - c. The Department may waive the written report on a case-by-case basis for reports under paragraph 2. b. of this section if the oral report has been received within 24 hours.
3. **Anticipated Noncompliance.** The permittee shall give advance notice to the Department of any planned changes in the permitted facility or activity which may result in noncompliance with permit requirements. The notice shall be submitted to the Department 60 days prior to such changes or activity.
 4. **Compliance Schedules.** Reports of compliance or noncompliance with, or any progress reports on, interim and final requirements contained in any compliance schedule of the permit shall be submitted no later than 14 days following each schedule date. The report shall provide an explanation for the instance of noncompliance and a proposed schedule or anticipated date, for achieving compliance with the compliance schedule requirement.
 5. **Other Noncompliance.** The permittee shall report all instances of noncompliance not reported under paragraphs 2, 3, and 6 of this section, at the time monitoring reports are submitted. The reports shall contain the information listed in paragraph 2. a. of this section.
 6. **Other Information.** Where the permittee becomes aware that it failed to submit any relevant facts in a permit application, or submitted incorrect information in a permit application or in any report to the Department, it shall promptly submit such facts or information.
 7. **Discharge Monitoring Reports.**
 - a. Monitoring results shall be reported at the intervals specified in the permit.
 - b. Monitoring results must be reported to the Department via the current method approved by the Department, unless the permittee has been granted a waiver from using the method. If the permittee has been granted a waiver, the permittee must use forms provided by the Department.
 - c. Monitoring results shall be reported to the Department no later than the 28th day of the month following the end of the reporting period.
- b. Notice.
 - i. Anticipated bypass. If the permittee knows in advance of the need for a bypass, it shall submit prior notice, if possible at least 10 days before the date of the bypass.
 - ii. Unanticipated bypass. The permittee shall submit notice of an unanticipated bypass as required in Section B – Reporting Requirements, paragraph 5 (24-hour notice).
 - c. Prohibition of bypass.
 - i. Bypass is prohibited, and the Department may take enforcement action against a permittee for bypass, unless:
 1. Bypass was unavoidable to prevent loss of life, personal injury, or severe property damage;
 2. There were no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate back-up equipment should have been installed in the exercise of reasonable engineering judgment to prevent a bypass which occurred during normal periods of equipment downtime or preventive maintenance; and
 3. The permittee submitted notices as required under paragraph 2. b. of this section.
 - ii. The Department may approve an anticipated bypass, after considering its adverse effects, if the Department determines that it will meet the three (3) conditions listed above in paragraph 2. c. i. of this section.
3. **Upset Requirements.**
 - a. Effect of an upset. An upset constitutes an affirmative defense to an action brought for noncompliance with such technology based permit effluent limitations if the requirements of paragraph 3. b. of this section are met. No determination made during administrative review of claims that noncompliance was caused by upset, and before an action for noncompliance, is final administrative action subject to judicial review.
 - b. Conditions necessary for a demonstration of upset. A permittee who wishes to establish the affirmative defense of upset shall demonstrate, through properly signed, contemporaneous operating logs, or other relevant evidence that:
 - i. An upset occurred and that the permittee can identify the cause(s) of the upset;
 - ii. The permitted facility was at the time being properly operated; and
 - iii. The permittee submitted notice of the upset as required in Section B – Reporting Requirements, paragraph 2. b. ii. (24-hour notice).
 - iv. The permittee complied with any remedial measures required under Section D – Administrative Requirements, paragraph 4.
 - c. Burden of proof. In any enforcement proceeding, the permittee seeking to establish the occurrence of an upset has the burden of proof.

Section C – Bypass/Upset Requirements

1. **Definitions.**
 - a. *Bypass*: the intentional diversion of waste streams from any portion of a treatment facility, except in the case of blending.
 - b. *Severe Property Damage*: substantial physical damage to property, damage to the treatment facilities which causes them to become inoperable, or substantial and permanent loss of natural resources which can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production.
 - c. *Upset*: an exceptional incident in which there is unintentional and temporary noncompliance with technology based permit effluent limitations because of factors beyond the reasonable control of the permittee. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation.
2. **Bypass Requirements.**
 - a. Bypass not exceeding limitations. The permittee may allow any bypass to occur which does not cause effluent limitations to be exceeded, but only if it also is for essential maintenance to assure efficient operation. These bypasses are not subject to the provisions of paragraphs 2. b. and 2. c. of this section.

Section D – Administrative Requirements

1. **Duty to Comply.** The permittee must comply with all conditions of this permit. Any permit noncompliance constitutes a violation of the Missouri Clean Water Law and Federal Clean Water Act and is grounds for enforcement action; for permit termination, revocation and reissuance, or modification; or denial of a permit renewal application.
 - a. The permittee shall comply with effluent standards or prohibitions established under section 307(a) of the Federal Clean Water Act for toxic pollutants and with standards for sewage sludge use or disposal established under section 405(d) of the CWA within the time provided in the regulations that establish these standards or prohibitions or standards for sewage sludge use or disposal, even if the permit has not yet been modified to incorporate the requirement.
 - b. The Federal Clean Water Act provides that any person who violates section 301, 302, 306, 307, 308, 318 or 405 of the Act, or any permit condition or limitation implementing any such sections in a permit issued under section 402, or any requirement imposed in a pretreatment program approved under sections 402(a)(3) or 402(b)(8) of the Act, is subject to a civil penalty not to exceed \$25,000 per day for each violation. The Federal Clean Water Act provides that any person who negligently violates sections 301, 302, 306, 307, 308, 318, or 405 of the Act, or any condition or limitation implementing any of such sections in a permit issued under section 402 of the Act, or any requirement



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imposed in a pretreatment program approved under section 402(a)(3) or 402(b)(8) of the Act, is subject to criminal penalties of \$2,500 to \$25,000 per day of violation, or imprisonment of not more than one (1) year, or both. In the case of a second or subsequent conviction for a negligent violation, a person shall be subject to criminal penalties of not more than \$50,000 per day of violation, or by imprisonment of not more than two (2) years, or both. Any person who knowingly violates such sections, or such conditions or limitations is subject to criminal penalties of \$5,000 to \$50,000 per day of violation, or imprisonment for not more than three (3) years, or both. In the case of a second or subsequent conviction for a knowing violation, a person shall be subject to criminal penalties of not more than \$100,000 per day of violation, or imprisonment of not more than six (6) years, or both. Any person who knowingly violates section 301, 302, 303, 306, 307, 308, 318 or 405 of the Act, or any permit condition or limitation implementing any of such sections in a permit issued under section 402 of the Act, and who knows at that time that he thereby places another person in imminent danger of death or serious bodily injury, shall, upon conviction, be subject to a fine of not more than \$250,000 or imprisonment of not more than 15 years, or both. In the case of a second or subsequent conviction for a knowing endangerment violation, a person shall be subject to a fine of not more than \$500,000 or by imprisonment of not more than 30 years, or both. An organization, as defined in section 309(c)(3)(B)(iii) of the CWA, shall, upon conviction of violating the imminent danger provision, be subject to a fine of not more than \$1,000,000 and can be fined up to \$2,000,000 for second or subsequent convictions.

- c. Any person may be assessed an administrative penalty by the EPA Director for violating section 301, 302, 306, 307, 308, 318 or 405 of this Act, or any permit condition or limitation implementing any of such sections in a permit issued under section 402 of this Act. Administrative penalties for Class I violations are not to exceed \$10,000 per violation, with the maximum amount of any Class I penalty assessed not to exceed \$25,000. Penalties for Class II violations are not to exceed \$10,000 per day for each day during which the violation continues, with the maximum amount of any Class II penalty not to exceed \$125,000.
 - d. It is unlawful for any person to cause or permit any discharge of water contaminants from any water contaminant or point source located in Missouri in violation of sections 644.006 to 644.141 of the Missouri Clean Water Law, or any standard, rule or regulation promulgated by the commission. In the event the commission or the director determines that any provision of sections 644.006 to 644.141 of the Missouri Clean Water Law or standard, rules, limitations or regulations promulgated pursuant thereto, or permits issued by, or any final abatement order, other order, or determination made by the commission or the director, or any filing requirement pursuant to sections 644.006 to 644.141 of the Missouri Clean Water Law or any other provision which this state is required to enforce pursuant to any federal water pollution control act, is being, was, or is in imminent danger of being violated, the commission or director may cause to have instituted a civil action in any court of competent jurisdiction for the injunctive relief to prevent any such violation or further violation or for the assessment of a penalty not to exceed \$10,000 per day for each day, or part thereof, the violation occurred and continues to occur, or both, as the court deems proper. Any person who willfully or negligently commits any violation in this paragraph shall, upon conviction, be punished by a fine of not less than \$2,500 nor more than \$25,000 per day of violation, or by imprisonment for not more than one year, or both. Second and successive convictions for violation of the same provision of this paragraph by any person shall be punished by a fine of not more than \$50,000 per day of violation, or by imprisonment for not more than two (2) years, or both.
2. **Duty to Reapply.**
 - a. If the permittee wishes to continue an activity regulated by this permit after the expiration date of this permit, the permittee must apply for and obtain a new permit.
 - b. A permittee with a currently effective site-specific permit shall submit an application for renewal at least 180 days before the expiration date of the existing permit, unless permission for a later date has been granted by the Department. (The Department shall not grant permission

for applications to be submitted later than the expiration date of the existing permit.)

- c. A permittee with currently effective general permit shall submit an application for renewal at least 30 days before the existing permit expires, unless the permittee has been notified by the Department that an earlier application must be made. The Department may grant permission for a later submission date. (The Department shall not grant permission for applications to be submitted later than the expiration date of the existing permit.)
3. **Need to Halt or Reduce Activity Not a Defense.** It shall not be a defense for a permittee in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this permit.
 4. **Duty to Mitigate.** The permittee shall take all reasonable steps to minimize or prevent any discharge or sludge use or disposal in violation of this permit which has a reasonable likelihood of adversely affecting human health or the environment.
 5. **Proper Operation and Maintenance.** The permittee shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the permittee to achieve compliance with the conditions of this permit. Proper operation and maintenance also includes adequate laboratory controls and appropriate quality assurance procedures. This provision requires the operation of back-up or auxiliary facilities or similar systems which are installed by a permittee only when the operation is necessary to achieve compliance with the conditions of the permit.
 6. **Permit Actions.**
 - a. Subject to compliance with statutory requirements of the Law and Regulations and applicable Court Order, this permit may be modified, suspended, or revoked in whole or in part during its term for cause including, but not limited to, the following:
 - i. Violations of any terms or conditions of this permit or the law;
 - ii. Having obtained this permit by misrepresentation or failure to disclose fully any relevant facts;
 - iii. A change in any circumstances or conditions that requires either a temporary or permanent reduction or elimination of the authorized discharge; or
 - iv. Any reason set forth in the Law or Regulations.
 - b. The filing of a request by the permittee for a permit modification, revocation and reissuance, or termination, or a notification of planned changes or anticipated noncompliance does not stay any permit condition.
 7. **Permit Transfer.**
 - a. Subject to 10 CSR 20-6.010, an operating permit may be transferred upon submission to the Department of an application to transfer signed by the existing owner and the new owner, unless prohibited by the terms of the permit. Until such time the permit is officially transferred, the original permittee remains responsible for complying with the terms and conditions of the existing permit.
 - b. The Department may require modification or revocation and reissuance of the permit to change the name of the permittee and incorporate such other requirements as may be necessary under the Missouri Clean Water Law or the Federal Clean Water Act.
 - c. The Department, within 30 days of receipt of the application, shall notify the new permittee of its intent to revoke or reissue or transfer the permit.
 8. **Toxic Pollutants.** The permittee shall comply with effluent standards or prohibitions established under section 307(a) of the Federal Clean Water Act for toxic pollutants and with standards for sewage sludge use or disposal established under section 405(d) of the Federal Clean Water Act within the time provided in the regulations that establish these standards or prohibitions or standards for sewage sludge use or disposal, even if the permit has not yet been modified to incorporate the requirement.
 9. **Property Rights.** This permit does not convey any property rights of any sort, or any exclusive privilege.



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10. **Duty to Provide Information.** The permittee shall furnish to the Department, within a reasonable time, any information which the Department may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this permit or to determine compliance with this permit. The permittee shall also furnish to the Department upon request, copies of records required to be kept by this permit.
11. **Inspection and Entry.** The permittee shall allow the Department, or an authorized representative (including an authorized contractor acting as a representative of the Department), upon presentation of credentials and other documents as may be required by law, to:
 - a. Enter upon the permittee's premises where a regulated facility or activity is located or conducted, or where records must be kept under the conditions of the permit;
 - b. Have access to and copy, at reasonable times, any records that must be kept under the conditions of this permit;
 - c. Inspect at reasonable times any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required under this permit; and
 - d. Sample or monitor at reasonable times, for the purposes of assuring permit compliance or as otherwise authorized by the Federal Clean Water Act or Missouri Clean Water Law, any substances or parameters at any location.
12. **Closure of Treatment Facilities.**
 - a. Persons who cease operation or plan to cease operation of waste, wastewater, and sludge handling and treatment facilities shall close the facilities in accordance with a closure plan approved by the Department.
 - b. Operating Permits under 10 CSR 20-6.010 or under 10 CSR 20-6.015 are required until all waste, wastewater, and sludges have been disposed of in accordance with the closure plan approved by the Department and any disturbed areas have been properly stabilized. Disturbed areas will be considered stabilized when perennial vegetation, pavement, or structures using permanent materials cover all areas that have been disturbed. Vegetative cover, if used, shall be at least 70% plant density over 100% of the disturbed area.
13. **Signatory Requirement.**
 - a. All permit applications, reports required by the permit, or information requested by the Department shall be signed and certified. (See 40 CFR 122.22 and 10 CSR 20-6.010)
 - b. The Federal Clean Water Act provides that any person who knowingly makes any false statement, representation, or certification in any record or other document submitted or required to be maintained under this permit, including monitoring reports or reports of compliance or non-compliance shall, upon conviction, be punished by a fine of not more than \$10,000 per violation, or by imprisonment for not more than six (6) months per violation, or by both.
 - c. The Missouri Clean Water Law provides that any person who knowingly makes any false statement, representation or certification in any application, record, report, plan, or other document filed or required to be maintained pursuant to sections 644.006 to 644.141 shall, upon conviction, be punished by a fine of not more than ten thousand dollars, or by imprisonment for not more than six months, or by both.
14. **Severability.** The provisions of the permit are severable, and if any provision of the permit, or the application of any provision of the permit to any circumstance, is held invalid, the application of such provision to other circumstances, and the remainder of the permit, shall not be affected thereby.

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PART III – BIOSOLIDS AND SLUDGE FROM DOMESTIC TREATMENT FACILITIES

SECTION A – GENERAL REQUIREMENTS

1. PART III Standard Conditions pertain to biosolids and sludge requirements under the Missouri Clean Water Law and regulations for domestic and municipal wastewater and also incorporates federal sludge disposal requirements under 40 CFR Part 503 for domestic wastewater. The Environmental Protection Agency (EPA) has principal authority for permitting and enforcement of the federal sludge regulations under 40 CFR Part 503 for domestic biosolids and sludge.
2. PART III Standard Conditions apply only to biosolids and sludge generated at domestic wastewater treatment facilities, including public owned treatment works (POTW) and privately owned facilities.
3. Biosolids and Sludge Use and Disposal Practices:
 - a. The permittee is authorized to operate the biosolids and sludge generating, treatment, storage, use, and disposal facilities listed in the facility description of this permit.
 - b. The permittee shall not exceed the design sludge/biosolids volume listed in the facility description and shall not use biosolids or sludge disposal methods that are not listed in the facility description, without prior approval of the permitting authority.
 - c. For facilities operating under general operating permits that incorporate Standard Conditions PART III, the facility is authorized to operate the biosolids and sludge generating, treatment, storage, use and disposal facilities identified in the original operating permit application, subsequent renewal applications or subsequent written approval by the department.
4. Biosolids or Sludge Received from other Facilities:
 - a. Permittees may accept domestic wastewater biosolids or sludge from other facilities as long as the permittee's design sludge capacity is not exceeded and the treatment facility performance is not impaired.
 - b. The permittee shall obtain a signed statement from the biosolids or sludge generator or hauler that certifies the type and source of the sludge
5. Nothing in this permit precludes the initiation of legal action under local laws, except to the extent local laws are preempted by state law.
6. This permit does not preclude the enforcement of other applicable environmental regulations such as odor emissions under the Missouri Air Pollution Control Law and regulations.
7. This permit may (after due process) be modified, or alternatively revoked and reissued, to comply with any applicable biosolids or sludge disposal standard or limitation issued or approved under Section 405(d) of the Clean Water Act or under Chapter 644 RSMo.
8. In addition to Standard Conditions PART III, the Department may include biosolids and sludge limitations in the special conditions portion or other sections of a site specific permit.
9. Exceptions to Standard Conditions PART III may be authorized on a case-by-case basis by the Department, as follows:
 - a. The Department may modify a site-specific permit following permit notice provisions as applicable under 10 CSR 20-6.020, 40 CFR § 124.10, and 40 CFR § 501.15(a)(2)(ix)(E).
 - b. Exceptions cannot be granted where prohibited by the federal sludge regulations under 40 CFR Part 503.

SECTION B – DEFINITIONS

1. Best Management Practices are practices to prevent or reduce the pollution of waters of the state and include agronomic loading rates (nitrogen based), soil conservation practices, spill prevention and maintenance procedures and other site restrictions.
2. Biosolids means organic fertilizer or soil amendment produced by the treatment of domestic wastewater sludge.
3. Biosolids land application facility is a facility where biosolids are spread onto the land at agronomic rates for production of food, feed or fiber. The facility includes any structures necessary to store the biosolids until soil, weather, and crop conditions are favorable for land application.
4. Class A biosolids means a material that has met the Class A pathogen reduction requirements or equivalent treatment by a Process to Further Reduce Pathogens (PFRP) in accordance with 40 CFR Part 503.
5. Class B biosolids means a material that has met the Class B pathogen reduction requirements or equivalent treatment by a Process to Significantly Reduce Pathogens (PSRP) in accordance with 40 CFR Part 503.
6. Domestic wastewater means wastewater originating from the sanitary conveniences of residences, commercial buildings, factories and institutions; or co-mingled sanitary and industrial wastewater processed by a (POTW) or a privately owned facility.
7. Feed crops are crops produced primarily for consumption by animals.
8. Fiber crops are crops such as flax and cotton.
9. Food crops are crops consumed by humans which include, but is not limited to, fruits, vegetables and tobacco.
10. Industrial wastewater means any wastewater, also known as process wastewater, not defined as domestic wastewater. Per 40 CFR Part 122.2, process wastewater means any water which, during manufacturing or processing, comes into direct contact with or results from the production or use of any raw material, intermediate product, finished product, byproduct, or waste product. Land application of industrial wastewater, residuals or sludge is not authorized by Standard Conditions PART III.
11. Mechanical treatment plants are wastewater treatment facilities that use mechanical devices to treat wastewater, including, sand filters, extended aeration, activated sludge, contact stabilization, trickling filters, rotating biological contact systems, and other similar facilities. It does not include wastewater treatment lagoons or constructed wetlands for wastewater treatment.
12. Plant Available Nitrogen (PAN) is nitrogen that will be available to plants during the growing seasons after biosolids application.
13. Public contact site is land with a high potential for contact by the public. This includes, but is not limited to, public parks, ball fields, cemeteries, plant nurseries, turf farms, and golf courses.
14. Sludge is the solid, semisolid, or liquid residue removed during the treatment of wastewater. Sludge includes septage removed from septic tanks or equivalent facilities. Sludge does not include carbon coal byproducts (CCBs), sewage sludge incinerator ash, or grit/screenings generated during preliminary treatment of domestic sewage.
15. Sludge lagoon is part of a mechanical wastewater treatment facility. A sludge lagoon is an earthen or concrete lined basin that receives sludge that has been removed from a wastewater treatment facility. It does not include a wastewater treatment lagoon or sludge treatment units that are not a part of a mechanical wastewater treatment facility.
16. Septage is the sludge pumped from residential septic tanks, cesspools, portable toilets, Type III marine sanitation devices, or similar treatment works such as sludge holding structures from residential wastewater treatment facilities with design populations of less than 150 people. Septage does not include grease removed from grease traps at a restaurant or material removed from septic tanks and other similar treatment works that have received industrial wastewater. The standard for biosolids from septage is different from other sludges. See Section H for more information.

SECTION C – MECHANICAL WASTEWATER TREATMENT FACILITIES

1. Biosolids or sludge shall be routinely removed from wastewater treatment facilities and handled according to the permit facility description and the requirements of Standard Conditions PART III or in accordance with Section A.3.c., above.
2. The permittee shall operate storage and treatment facilities, as defined by Section 644.016(23), RSMo, so that there is no biosolids or sludge discharged to waters of the state. Agricultural storm water discharges are exempt under the provisions of Section 644.059, RSMo.
3. Mechanical treatment plants shall have separate biosolids or sludge storage compartments in accordance with 10 CSR 20, Chapter 8. Failure to remove biosolids or sludge from these storage compartments on the required design schedule is a violation of this permit.

SECTION D – BIOSOLIDS OR SLUDGE DISPOSED AT OTHER TREATMENT FACILITY OR BY CONTRACT HAULER

1. Permittees that use contract haulers, under the authority of their operating permit, to dispose of biosolids or sludge, are responsible for compliance with all the terms of this permit. Contract haulers that assume the responsibility of the final disposal of biosolids or sludge, including biosolids land application, must obtain a Missouri State Operating Permit unless the hauler transports the biosolids or sludge to another permitted treatment facility.
2. Testing of biosolids or sludge, other than total solids content, is not required if biosolids or sludge are hauled to a permitted wastewater treatment facility, unless it is required by the accepting facility.

SECTION E – INCINERATION OF SLUDGE

1. Please be aware that sludge incineration facilities may be subject to the requirements of 40 CFR Part 503 Subpart E, Missouri Air Conservation Commission regulations under 10 CSR 10, and solid waste management regulations under 10 CSR 80, as applicable.
2. Permittee may be authorized under the facility description of this permit to store incineration ash in lagoons or ash ponds. This permit does not authorize the disposal of incineration ash. Incineration ash shall be disposed in accordance with 10 CSR 80; or, if the ash is determined to be hazardous, with 10 CSR 25.
3. In addition to normal sludge monitoring, incineration facilities shall report the following as part of the annual report, mass of sludge incinerated and mass of ash generated. Permittee shall also provide the name of the ash disposal facility and permit number if applicable.

SECTION F – SURFACE DISPOSAL SITES AND BIOSOLIDS AND SLUDGE LAGOONS

1. Please be aware that surface disposal sites of biosolids or sludge from wastewater treatment facilities may be subject to other laws including the requirements in 40 CFR Part 503 Subpart C, Missouri Air Conservation Commission regulations under 10 CSR 10, and solid waste management regulations under 10 CSR 80, as applicable.
2. Biosolids or sludge storage lagoons are temporary facilities and are not required to obtain a permit as a solid waste management facility under 10 CSR 80. In order to maintain biosolids or sludge storage lagoons as storage facilities, accumulated biosolids or sludge must be removed routinely, but not less than once every two years unless an alternate schedule is approved in the permit. The amount of biosolids or sludge removed will be dependent on biosolids or sludge generation and accumulation in the facility. Enough biosolids or sludge must be removed to maintain adequate storage capacity in the facility.
 - a. In order to avoid damage to the lagoon seal during cleaning, the permittee may leave a layer of biosolids or sludge on the bottom of the lagoon, upon prior approval of the Department; or
 - b. Permittee shall close the lagoon in accordance with Section I.

SECTION G – LAND APPLICATION OF BIOSOLIDS

1. The permittee shall not land apply biosolids unless land application is authorized in the facility description, the special conditions of the issued NPDES permit, or in accordance with Section A.3.c., above.
2. This permit only authorizes “Class A” or “Class B” biosolids derived from domestic wastewater to be land applied onto grass land, crop land, timber, or other similar agricultural or silviculture lands at rates suitable for beneficial use as organic fertilizer and soil conditioner.
3. Class A Biosolids Requirements: Biosolids shall meet Class A requirements for application to public contact sites, residential lawns, home gardens or sold and/or given away in a bag or other container.
4. Class B biosolids that are land applied to agricultural and public contact sites shall comply with the following restrictions:
 - a. Food crops that touch the biosolids/soil mixture and are totally above the land surface shall not be harvested for 14 months after application of biosolids.
 - b. Food crops below the surface of the land shall not be harvested for 20 months after application of biosolids when the biosolids remain on the land surface for four months or longer prior to incorporation into the soil.
 - c. Food crops below the surface of the land shall not be harvested for 38 months after application of biosolids when the biosolids remain on the land surface for less than four months prior to incorporation into the soil.
 - d. Animal grazing shall not be allowed for 30 days after application of biosolids.
 - e. Food crops, feed crops, and fiber crops shall not be harvested for 30 days after application of biosolids.
 - f. Turf shall not be harvested for one year after application of biosolids if used for lawns or high public contact sites in close proximity to populated areas such as city parks or golf courses.
 - g. After Class B biosolids have been land applied to public contact sites with high potential for public exposure, as defined in 40 CFR § 503.31, such as city parks or golf courses, access must be restricted for 12 months.
 - h. After Class B biosolids have been land applied public contact sites with low potential for public exposure as defined in 40 CFR § 503.31, such as a rural land application or reclamation sites, access must be restricted for 30 days.
5. Pollutant limits
 - a. Biosolids shall be monitored to determine the quality for regulated pollutants listed in Table 1, below. Limits for any pollutants not listed below may be established in the permit.
 - b. The number of samples taken is directly related to the amount of biosolids or sludge produced by the facility (See Section J, below). Samples should be taken only during land application periods. When necessary, it is permissible to mix biosolids with lower concentrations of biosolids as well as other suitable Department approved material to achieve pollutant concentration below those identified in Table 1, below.
 - c. Table 1 gives the ceiling concentration for biosolids. Biosolids which exceed the concentrations in Table 1 may not be land applied.

TABLE 1

Biosolids ceiling concentration	
Pollutant	Milligrams per kilogram dry weight
Arsenic	75
Cadmium	85
Copper	4,300
Lead	840
Mercury	57
Molybdenum	75
Nickel	420
Selenium	100
Zinc	7,500

- d. Table 2 below gives the low metal concentration for biosolids. Because of its higher quality, biosolids with pollutant concentrations below those listed in Table 2 can safely be applied to agricultural land, forest, public contact sites, lawns, home gardens or be given away without further analysis. Biosolids containing metals in concentrations above the low metals concentrations but below the ceiling concentration limits may be land applied but shall not exceed the annual loading rates in Table 3 and the cumulative loading rates in Table 4. The permittee is required to track pollutant loading onto application sites for parameters that have exceeded the low metal concentration limits.

TABLE 2

Biosolids Low Metal Concentration	
Pollutant	Milligrams per kilogram dry weight
Arsenic	41
Cadmium	39
Copper	1,500
Lead	300
Mercury	17
Nickel	420
Selenium	100
Zinc	2,800

- e. Annual pollutant loading rate.

Table 3

Biosolids Annual Loading Rate	
Pollutant	Kg/ha (lbs./ac) per year
Arsenic	2.0 (1.79)
Cadmium	1.9 (1.70)
Copper	75 (66.94)
Lead	15 (13.39)
Mercury	0.85 (0.76)
Nickel	21 (18.74)
Selenium	5.0 (4.46)
Zinc	140 (124.96)

- f. Cumulative pollutant loading rates.

Table 4

Biosolids Cumulative Pollutant Loading Rate	
Pollutant	Kg/ha (lbs./ac)
Arsenic	41 (37)
Cadmium	39 (35)
Copper	1500 (1339)
Lead	300 (268)
Mercury	17 (15)
Nickel	420 (375)
Selenium	100 (89)
Zinc	2800 (2499)

6. Best Management Practices. The permittee shall use the following best management practices during land application activities to prevent the discharge of biosolids to waters of the state.
- Biosolids shall not be applied to the land if it is likely to adversely affect a threatened or endangered species listed under § 4 of the Endangered Species Act or its designated critical habitat.
 - Apply biosolids only at the agronomic rate of nitrogen needed (see 5.c. of this section).
 - The applicator must document the Plant Available Nitrogen (PAN) loadings, available nitrogen in the soil, and crop

nitrogen removal when either of the following occurs: 1) When biosolids are greater than 50,000 mg/kgTN; or 2) When biosolids are land applied at an application rate greater than two dry tons per acre per year.

- i. PAN can be determined as follows:
(Nitrate + nitrite nitrogen) + (organic nitrogen x 0.2) + (ammonia nitrogen x volatilization factor¹).
¹ Volatilization factor is 0.7 for surface application and 1 for subsurface application. Alternative volatilization factors and mineralization rates can be utilized on a case-by-case basis.
- ii. Crop nutrient production/removal to be based on crop specific nitrogen needs and realistic yield goals. **NOTE:** There are a number of reference documents on the Missouri Department of Natural Resources website that are informative to implement best management practices in the proper management of biosolids, including crop specific nitrogen needs, realistic yields on a county by county basis and other supporting references.
- iii. Biosolids that are applied at agronomic rates shall not cause the annual pollutant loading rates identified in Table 3 to be exceeded.
- d. Buffer zones are as follows:
 - i. 300 feet of a water supply well, sinkhole, water supply reservoir or water supply intake in a stream;
 - ii. 300 feet of a losing stream, no discharge stream, stream stretches designated for whole body contact recreation, wild and scenic rivers, Ozark National Scenic Riverways or outstanding state resource waters as listed in the Water Quality Standards, 10 CSR 20-7.031;
 - iii. 150 feet of dwellings or public use areas;
 - iv. 100 feet (35 feet if biosolids application is down-gradient or the buffer zone is entirely vegetated) of lake, pond, wetlands or gaining streams (perennial or intermittent);
 - v. 50 feet of a property line. Buffer distances from property lines may be waived with written permission from neighboring property owner.
 - vi. For the application of dry, cake or liquid biosolids that are subsurface injected, buffer zones identified in 5.d.i. through 5.d.iii above, may be reduced to 100 feet. The buffer zone may be reduced to 35 feet if the buffer zone is permanently vegetated. Subsurface injection does not include methods or technology reflective of combination surface/shallow soil incorporation.
- e. Slope limitation for application sites are as follows:
 - i. For slopes less than or equal to 6 percent, no rate limitation;
 - ii. Applied to a slope 7 to 12 percent, the applicator may apply biosolids when soil conservation practices are used to meet the minimum erosion levels;
 - iii. Slopes > 12 percent, apply biosolids only when grass is vegetated and maintained with at least 80 percent ground cover at a rate of two dry tons per acre per year or less.
 - iv. Dry, cake or liquid biosolids that are subsurface injected, may be applied on slopes not to exceed 20 percent. Subsurface injection does not include the use of methods or technology reflective of combination surface/shallow soil incorporation.
- f. No biosolids may be land applied in an area that it is reasonably certain that pollutants will be transported into waters of the state.
- g. Biosolids may be land applied to sites with soil that are snow covered, frozen, or saturated with liquid when site restrictions or other controls are provided to prevent pollutants from being discharged to waters of the state during snowmelt or stormwater runoff. During inclement weather or unfavorable soil conditions use the following management practices:
 - i. A maximum field slope of 6% and a minimum 300 feet grass buffer between the application site and waters of the state. A 35 feet grass buffer may be utilized for the application of dry, cake or liquid biosolids that are subsurface injected. Subsurface injection does not include the use of methods or technology reflective of combination surface/shallow soil incorporation;
 - ii. A maximum field slope of 2% and 100 feet grass buffer between the application site and waters of the state. A 35 feet grass buffer may be used for the application of dry, cake or liquid biosolids that are subsurface injected. Subsurface injection does not include the use of methods or technology reflective of combination surface/shallow soil incorporation;
 - iii. Other best management practices approved by the Department.

SECTION H – SEPTAGE

1. Haulers that land apply septage must obtain a state permit. An operating permit is not required for septage haulers who transport septage to another permitted treatment facility for disposal.
2. Do not apply more than 30,000 gallons of septage per acre per year or the volume otherwise stipulated in the operating permit.
3. Septic tanks are designed to retain sludge for one to three years which will allow for a larger reduction in pathogens and vectors, as compared to mechanical treatment facilities.
4. Septage must comply with Class B biosolids regarding pathogen and vector attraction reduction requirements before it may be applied to crops, pastures or timberland. To meet required pathogen and vector reduction requirements, mix 50 pounds of hydrated lime for every 1,000 gallons of septage and maintain a septage pH of at least 12 pH standard units for 30 minutes or more prior to application.
5. Lime is to be added to the pump truck and not directly to the septic tanks, as lime would harm the beneficial bacteria of the septic tank.
6. As residential septage contains relatively low levels of metals, the testing of metals in septage is not required.

SECTION I– CLOSURE REQUIREMENTS

1. This section applies to all wastewater facilities (mechanical and lagoons) and sludge or biosolids storage and treatment facilities. It does not apply to land application sites.
2. Permittees of a domestic wastewater facility who plan to cease operation must obtain Department approval of a closure plan which addresses proper removal and disposal of all sludges and/or biosolids. Permittee must maintain this permit until the facility is closed in accordance with the approved closure plan per 10 CSR 20 – 6.010 and 10 CSR 20 – 6.015.
3. Biosolids or sludge that are left in place during closure of a lagoon or earthen structure or ash pond shall not exceed the agricultural loading rates as follows:
 - a. Biosolids and sludge shall meet the monitoring and land application limits for agricultural rates as referenced in Section G, above.
 - b. If a wastewater treatment lagoon has been in operation for 15 years or more without sludge removal, the sludge in the lagoon qualifies as a Class B biosolids with respect to pathogens due to anaerobic digestion, and testing for fecal coliform is not required. For other lagoons, testing for fecal coliform is required to show compliance with Class B biosolids limitations. In order to reach Class B biosolids requirements, fecal coliform must be less than 2,000,000 colony forming units or 2,000,000 most probable number. All fecal samples must be presented as geometric mean per gram.
 - c. The allowable nitrogen loading that may be left in the lagoon shall be based on the plant available nitrogen (PAN) loading. For a grass cover crop, the allowable PAN is 300 pounds/acre. Alternative, site-specific application rates may be included in the closure plan for department consideration.
 - i. PAN can be determined as follows:
$$(\text{Nitrate} + \text{nitrite nitrogen}) + (\text{organic nitrogen} \times 0.2) + (\text{ammonia nitrogen} \times \text{volatilization factor}^1).$$
¹ Volatilization factor is 0.7 for surface application and 1 for subsurface application. Alternative volatilization factors and mineralization rates can be utilized on a case-by-case basis.
4. Domestic wastewater treatment lagoons with a design treatment capacity less than or equal to 150 persons, are “similar treatment works” under the definition of septage. Therefore the sludge within the lagoons may be treated as septage during closure activities. See Section B, above. Under the septage category, residuals may be left in place as follows:
 - a. Testing for metals or fecal coliform is not required.
 - b. If the wastewater treatment lagoon has been in use for less than 15 years, mix lime with the sludge at a rate of 50 pounds of hydrated lime per 1000 gallons (134 cubic feet) of sludge.
 - c. The amount of sludge that may be left in the lagoon shall be based on the plant available nitrogen (PAN) loading. 100 dry tons/acre of sludge may be left in the basin without testing for nitrogen. If 100 dry tons/acre or more will be left in the lagoon, test for nitrogen and determine the PAN using the calculation above. Allowable PAN loading is 300 pounds/acre.
5. Biosolids or sludge left within the domestic lagoon shall be mixed with soil on at least a 1 to 1 ratio, and unless otherwise approved, the lagoon berm shall be demolished, and the site shall be graded and contain $\geq 70\%$ vegetative density over 100% of the site so as to avoid ponding of storm water and provide adequate surface water drainage without creating erosion. Alternative biosolids or sludge and soil mixing ratios may be included in the closure plan for department consideration.
6. Lagoon and earthen structure closure activities shall obtain a storm water permit for land disturbance activities that equal or exceed one acre in accordance with 10 CSR 20-6.200.
7. When closing a mechanical wastewater plant, all biosolids or sludge must be cleaned out and disposed of in accordance with the Department approved closure plan before the permit for the facility can be terminated.
 - a. Land must be stabilized which includes any grading, alternate use or fate upon approval by the Department, remediation, or other work that exposes sediment to stormwater per 10 CSR 20-6.200. The site shall be graded and contain $\geq 70\%$ vegetative density over 100% of the site, so as to avoid ponding of storm water and provide adequate

- surface water drainage without creating erosion.
- b. Hazardous Waste shall not be land applied or disposed during mechanical plant closures unless in accordance with Missouri Hazardous Waste Management Law and Regulations pursuant to 10 CSR 25.
 - c. After demolition of the mechanical plant, the site must only contain clean fill defined in Section 260.200.1(6) RSMo as uncontaminated soil, rock, sand, gravel, concrete, asphaltic concrete, cinderblocks, brick, minimal amounts of wood and metal, and inert solids as approved by rule or policy of the Department for fill, reclamation, or other beneficial use. Other solid wastes must be removed.
8. If biosolids or sludge from the domestic lagoon or mechanical treatment plant exceeds agricultural rates under Section G and/or I, a landfill permit or solid waste disposal permit must be obtained if the permittee chooses to seek authorization for on-site sludge disposal under the Missouri Solid Waste Management Law and regulations per 10 CSR 80, and the permittee must comply with the surface disposal requirements under 40 CFR Part 503, Subpart C.

SECTION J – MONITORING FREQUENCY

1. At a minimum, biosolids or sludge shall be tested for volume and percent total solids on a frequency that will accurately represent sludge quantities produced and disposed. Please see the table below.

TABLE 5

Biosolids or Sludge produced and disposed (Dry Tons per Year)	Monitoring Frequency (See Notes 1, and 2)		
	Metals, Pathogens and Vectors, Total Phosphorus, Total Potassium	Nitrogen TKN, Nitrogen PAN ¹	Priority Pollutants ²
319 or less	1/year	1 per month	1/year
320 to 1650	4/year	1 per month	1/year
1651 to 16,500	6/year	1 per month	1/year
16,501+	12/year	1 per month	1/year

¹ Calculate plant available nitrogen (PAN) when either of the following occurs: 1) when biosolids are greater than 50,000 mg/kg TN; or 2) when biosolids are land applied at an application rate greater than two dry tons per acre per year.

² Priority pollutants (40 CFR 122.21, Appendix D, Tables II and III) are required only for permit holders that must have a pre-treatment program. Monitoring requirements may be modified and incorporated into the operating permit by the Department on a case-by-case basis.

Note 1: Total solids: A grab sample of sludge shall be tested one per day during land application periods for percent total solids. This data shall be used to calculate the dry tons of sludge applied per acre.

Note 2: Table 5 is not applicable for incineration and permit holders that landfill their sludge.

2. Permittees that operate wastewater treatment lagoons, peak flow equalization basins, combined sewer overflow basins or biosolids or sludge lagoons that are cleaned out once a year or less, may choose to sample only when the biosolids or sludge is removed or the lagoon is closed. Test one composite sample for each 319 dry tons of biosolids or sludge removed from the lagoon during the reporting year or during lagoon closure. Composite sample must represent various areas at one-foot depth.
3. Additional testing may be required in the special conditions or other sections of the permit.
4. Biosolids and sludge monitoring shall be conducted in accordance with federal regulation 40 CFR § 503.8, Sampling and analysis.

SECTION K – RECORD KEEPING AND REPORTING REQUIREMENTS

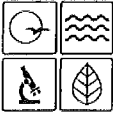
1. The permittee shall maintain records on file at the facility for at least five years for the items listed in Standard Conditions PART III and any additional items in the Special Conditions section of this permit. This shall include dates when the biosolids or sludge facility is checked for proper operation, records of maintenance and repairs and other relevant information.
2. Reporting period
 - a. By February 19th of each year, applicable facilities shall submit an annual report for the previous calendar year period for all mechanical wastewater treatment facilities, sludge lagoons, and biosolids or sludge disposal facilities.
 - b. Permittees with wastewater treatment lagoons shall submit the above annual report only when biosolids or sludge are removed from the lagoon during the report period or when the lagoon is closed.
3. Report Form. The annual report shall be prepared on report forms provided by the Department or equivalent forms approved by the Department.
4. Reports shall be submitted as follows:
Major facilities, which are those serving 10,000 persons or more or with a design flow equal to or greater than 1 million gallons per day or that are required to have an approved pretreatment program, shall report to both the Department and EPA if the facility land applied, disposed of biosolids by surface disposal, or operated a sewage sludge incinerator. All other facilities shall maintain their biosolids or sludge records and keep them available to Department personnel upon request. State reports shall be submitted to the address listed as follows:

DNR regional or other applicable office listed in the
permit (see cover letter of permit)
ATTN: Sludge Coordinator

Reports to EPA must be electronically submitted online via the Central Data Exchange at: <https://cdx.epa.gov/>. Additional information is available at: <https://www.epa.gov/biosolids/compliance-and-annual-biosolids-reporting>.

5. Annual report contents. The annual report shall include the following:
 - a. Biosolids and sludge testing performed. If testing was conducted at a greater frequency than what is required by the permit, all test results must be included in the report.
 - b. Biosolids or sludge quantity shall be reported as dry tons for the quantity produced and/or disposed.
 - c. Gallons and % solids data used to calculate the dry ton amounts.
 - d. Description of any unusual operating conditions.
 - e. Final disposal method, dates, and location, and person responsible for hauling and disposal.
 - i. This must include the name and address for the hauler and sludge facility. If hauled to a municipal wastewater treatment facility, sanitary landfill, or other approved treatment facility, give the name of that facility.
 - ii. Include a description of the type of hauling equipment used and the capacity in tons, gallons, or cubic feet.
 - f. Contract Hauler Activities:

If using a contract hauler, provide a copy of a signed contract from the contractor. Permittee shall require the contractor to supply information required under this permit for which the contractor is responsible. The permittee shall submit a signed statement from the contractor that he has complied with the standards contained in this permit, unless the contract hauler has a separate biosolids or sludge use permit.
 - g. Land Application Sites:
 - i. Report the location of each application site, the annual and cumulative dry tons/acre for each site, and the landowners name and address. The location for each spreading site shall be given as a legal description for nearest ¼, ¼, Section, Township, Range, and county, or UTM coordinates. The facility shall report PAN when either of the following occurs: 1) When biosolids are greater than 50,000 mg/kg TN; or 2) when biosolids are land applied at an application rate greater than two dry tons per acre per year.
 - ii. If the “Low Metals” criteria are exceeded, report the annual and cumulative pollutant loading rates in pounds per acre for each applicable pollutant, and report the percent of cumulative pollutant loading which has been reached at each site.
 - iii. Report the method used for compliance with pathogen and vector attraction requirements.
 - iv. Report soil test results for pH and phosphorus. If no soil was tested during the year, report the last date when tested and the results.



MISSOURI DEPARTMENT OF NATURAL RESOURCES
WATER PROTECTION PROGRAM
APPLICATION FOR TRANSFER OF OPERATING PERMIT

FOR AGENCY USE ONLY	
CHECK NO.	
DATE RECEIVED	FEE SUBMITTED
JETPAY CONFIRMATION NUMBER	

THE FOLLOWING ITEMS (1 – 4) ARE TO BE COMPLETED BY THE CURRENT OWNER.
SEE INSTRUCTIONS FOR APPROPRIATE FEE TO BE SUBMITTED WITH APPLICATION.

1. FACILITY

NAME Crossroads Plaza WWTP		TELEPHONE NUMBER WITH AREA CODE 573-860-2514	
ADDRESS (PHYSICAL) 5633 Old Highway 21	CITY Imperial	STATE MO	ZIP 63052
PERMIT NUMBER #MO- 0137324	COUNTY Jefferson		

2. CURRENT OWNER

NAME Watchtel Properties LLC		TELEPHONE NUMBER WITH AREA CODE 573-860-2514	
ADDRESS 31 New Street	CITY Sullivan	STATE MO	ZIP 63080
EMAIL ADDRESS ereinhold@gre-ent.com			

3. CONTINUING AUTHORITY

NAME Elaina Reinhold		TELEPHONE NUMBER WITH AREA CODE 573-860-2514	
ADDRESS 31 New Street	CITY Sullivan	STATE MO	ZIP 63080
EMAIL ADDRESS ereinhold@tre-ent.com			

4. CERTIFICATION

I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

NAME (TYPE OR PRINT) Elaina Reinhold	OFFICAL TITLE manager	TELEPHONE NUMBER WITH AREA CODE 573-860-2514
SIGNATURE Elaina Reinhold		DATE SIGNED

THE FOLLOWING ITEMS (5 – 10) WILL APPLY AFTER THE COMPLETION OF TRANSFER (SALE) AND ARE TO BE COMPLETED BY THE APPLICANT FOR TRANSFER OF OPERATING PERMIT (BUYER) OR AUTHORIZED AGENT.

5. FACILITY (IF DIFFERENT THAN ABOVE)

NAME JCPSD Crossroads WWTF	TELEPHONE NUMBER WITH AREA CODE 636-797-9900
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6. FUTURE OWNER

NAME Jefferson County Public Sewer District	EMAIL ADDRESS dbjornstad@jeffcopsd.org	TELEPHONE NUMBER WITH AREA CODE 636-797-9900	
ADDRESS PO Box 632	CITY Hillsboro	STATE MO	ZIP 63050

Is the owner PSC regulated? ☐ Yes ☒ No If YES, please provide your Certificate of Convenience and Necessity.

7. CONTINUING AUTHORITY

NAME Jefferson County Public Sewer District	EMAIL ADDRESS dbjornstad@jeffcopsd.org	TELEPHONE NUMBER WITH AREA CODE 636-797-9900	
ADDRESS PO Box 632	CITY Hillsboro	STATE MO	ZIP 63050

8. FACILITY CONTACT

NAME Douglas S. Bjornstad, P.E.	TITLE District Manager/Engineer		
EMAIL ADDRESS dbjornstad@jeffcopsd.org	TELEPHONE NUMBER WITH AREA CODE 636-797-9900		
ADDRESS PO Box 632	CITY Hillsboro	STATE MO	ZIP 63050

9. ADDITIONAL INFORMATION

9.1 Anticipated effective date of transfer of ownership: 1/1/2024

9.2 Are any changes in production, in raw materials, or in the quantity of discharges from this facility planned or anticipated?
☐ Yes ☒ No If yes, explain (Attach sheets as necessary)

10. ELECTRONIC DISCHARGE MONITORING REPORT (eDMR) SUBMISSION SYSTEM

Per 40 CFR Part 127 National Pollutant Discharge Elimination System (NPDES) Electronic Reporting Rule, reporting of effluent limits and monitoring shall be submitted by the permittee via an electronic system to ensure timely, complete, accurate, and nationally-consistent set of data. **One of the following must be checked in order for this application to be considered complete.** Please visit <http://dnr.mo.gov/env/wpp/edmr.htm> to access the Facility Participation Package.

- ☒ - You have completed and submitted with this permit application the required documentation to participate in the eDMR system.
- ☐ - You have previously submitted the required documentation to participate in the eDMR system and/or you are currently using the eDMR system.
- ☐ - You have submitted a written request for a waiver from electronic reporting. See instructions for further information regarding waivers.


11. JETPAY

Permit fees may be paid online by credit card or eCheck through a system called JetPay. Use the URL provided to access JetPay and make an online payment.

Modification Fee: <https://magic.collectorsolutions.com/magic-ui/payments/mo-natural-resources/596/>

12. CERTIFICATION

I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

NAME (TYPE OR PRINT) Douglas S Bjornstad, P.E.	OFFICIAL TITLE District Manager/Engineer	TELEPHONE NUMBER WITH AREA CODE 636-797-9900
SIGNATURE 		DATE SIGNED 03/01/2023