

STATE OF MISSOURI
DEPARTMENT OF NATURAL RESOURCES
MISSOURI CLEAN WATER COMMISSION



MISSOURI STATE OPERATING PERMIT

In compliance with the Missouri Clean Water Law, (Chapter 644 R.S. Mo. as amended, hereinafter, the Law), and the Federal Water Pollution Control Act (Public Law 92-500, 92nd Congress) as amended,

Permit No. MO-0002127

Owner: Dairy Farmers of America Inc.
Address: 10220 N. Ambassador Drive, Kansas City, MO 64153

Continuing Authority: Dairy Farmers of America, Inc.
Address: 3233 E. Chestnut Expressway, Springfield, MO 65802

Facility Name: Dairy Farmers of America Inc.
Facility Address: 800 West Tampa Street, Springfield MO 65802

Legal Description: SW¹/₄, SE¹/₄, Sec. 14, T29N, R22W, Greene County
Lat/Long: +3712435 / -09318059

Receiving Stream: Unnamed Tributary to Jordan Creek (U)
First Classified Stream and ID: Jordan Creek (P) (03374) 303 (d)
USGS Basin & Sub-watershed No.: (11010002-020001)

is authorized to discharge from the facility described herein, in accordance with the effluent limitations and monitoring requirements as set forth herein:

FACILITY DESCRIPTION

Outfall #001 – Dairy and Cheese SIC #2023

Cooling water discharge.

Design average daily flow is 180,000 gallons per day.

This permit authorizes only wastewater discharges under the Missouri Clean Water Law and the National Pollutant Discharge Elimination System; it does not apply to other regulated areas. This permit may be appealed in accordance with Section 644.051.6 of the Law.

July 1, 2009
Effective Date


Mark N. Templeton, Director Department of Natural Resources

June 30, 2014
Expiration Date

Cynthia S. Davies, Regional Director, Southwest Regional Office

A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS					PAGE NUMBER 2 of 9	
					PERMIT NUMBER MO-0002127	
The permittee is authorized to discharge from outfall(s) with serial number(s) as specified in the application for this permit. The interim effluent limitations shall become effective upon issuance and remain in effect until November 30, 2010 . Such discharges shall be controlled, limited and monitored by the permittee as specified below:						
OUTFALL NUMBER AND EFFLUENT PARAMETER(S)	UNITS	INTERIM EFFLUENT LIMITATIONS			MONITORING REQUIREMENTS	
		DAILY MAXIMUM	WEEKLY AVERAGE	MONTHLY AVERAGE	MEASUREMENT FREQUENCY	SAMPLE TYPE
<u>Outfall #001</u> Note 1						
Flow	GPD	*		*	once/quarter**	24 hr. estimate
Biochemical Oxygen Demand ₅	mg/L	*		*	once/quarter**	grab
Total Suspended Solids	mg/L	*		*	once/quarter**	grab
pH – Units	SU	***		***	once/quarter**	grab
Total Residual Chlorine as Cl ₂	mg/L	1.0 (Note 2)		1.0 (Note 2)	once/quarter**	grab
Temperature (Note 3)	°F	90			once/quarter**	grab
Oil & Grease	mg/L	15		10	once/quarter**	grab
OUTFALL NUMBER AND EFFLUENT PARAMETER(S)	UNITS	DAILY MINIMUM	WEEKLY AVERAGE MINIMUM	MONTHLY AVERAGE MINIMUM	MEASUREMENT FREQUENCY	SAMPLE TYPE
Outfall #001						
Dissolved Oxygen	mg/L	*		*	once/quarter**	grab
MONITORING REPORTS SHALL BE SUBMITTED <u>QUARTERLY</u> ; THE FIRST REPORT IS DUE OCTOBER 28, 2009 . THERE SHALL BE NO DISCHARGE OF FLOATING SOLIDS OR VISIBLE FOAM IN OTHER THAN TRACE AMOUNTS.						
Whole Effluent Toxicity (WET) Test	% Survival	See Special Conditions #07			once / year	24 hour composite
MONITORING REPORTS SHALL BE SUBMITTED <u>ANNUALLY</u> ; THE FIRST REPORT IS DUE JANUARY 31, 2010 .						

A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS (continued)					PAGE NUMBER 3 of 9	
					PERMIT NUMBER MO-0002127	
The permittee is authorized to discharge from outfall(s) with serial number(s) as specified in the application for this permit. The final effluent limitations shall become effective December 1, 2010 and remain in effect until expiration of the permit. Such discharges shall be controlled, limited and monitored by the permittee as specified below:						
OUTFALL NUMBER AND EFFLUENT PARAMETER(S)	UNITS	FINAL EFFLUENT LIMITATIONS			MONITORING REQUIREMENTS	
		DAILY MAXIMUM	WEEKLY AVERAGE	MONTHLY AVERAGE	MEASUREMENT FREQUENCY	SAMPLE TYPE
<u>Outfall #001</u> Note 1						
Flow	GPD	*		*	once/quarter**	24 hr. estimate
Biochemical Oxygen Demand ₅	mg/L	*		*	once/quarter**	grab
Total Suspended Solids	mg/L	*		*	once/quarter**	grab
pH – Units	SU	***		***	once/quarter**	grab
Total Residual Chlorine as Cl ₂	mg/L	0.016 (Note 2)		0.0082 (Note 2)	once/quarter**	grab
Temperature (Note 3)	°F	90			once/quarter**	grab
Oil & Grease	mg/L	15		10	once/quarter**	grab
OUTFALL NUMBER AND EFFLUENT PARAMETER(S)	UNITS	DAILY MINIMUM	WEEKLY AVERAGE MINIMUM	MONTHLY AVERAGE MINIMUM	MEASUREMENT FREQUENCY	SAMPLE TYPE
Outfall #001						
Dissolved Oxygen	mg/L	*		*	once/quarter**	grab
MONITORING REPORTS SHALL BE SUBMITTED <u>MONTHLY</u> ; THE FIRST REPORT IS DUE <u>JANUARY 28, 2011</u> . THERE SHALL BE NO DISCHARGE OF FLOATING SOLIDS OR VISIBLE FOAM IN OTHER THAN TRACE AMOUNTS.						
Whole Effluent Toxicity (WET) Test	% Survival	See Special Conditions #07			once / year	24 hour composite
MONITORING REPORTS SHALL BE SUBMITTED <u>ANNUALLY</u> ; THE FIRST REPORT IS DUE <u>JANUARY 31, 2011</u> .						
B. STANDARD CONDITIONS						
IN ADDITION TO SPECIFIED CONDITIONS STATED HEREIN, THIS PERMIT IS SUBJECT TO THE ATTACHED <u>Parts I</u> STANDARD CONDITIONS DATED <u>October 1, 1980 and August 15, 1994</u> , AND HEREBY INCORPORATED AS THOUGH FULLY SET FORTH HEREIN.						

MO 780-0010 (8/91)

A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS (continued)

* Monitoring requirement only.

** **Sampling shall occur once per quarter in the periods of January through March, April through June, July through September, and October through December, please note that monitoring reports shall be submitted no later than the 28th day of the month following the monitoring period (April 28th, July 28th, October 28th, and January 28th, respectively).** For tracking purposes samples taken anytime in the first quarter (January through March) will be recorded by the department as though they were taken in March, samples taken anytime in the second quarter (April through June) will be recorded by the department as though they were taken in June, samples taken anytime in the third quarter (July through September) will be recorded by the department as though they were taken in September, and samples taken in the fourth quarter (October through December) will be recorded by the department as though they were taken in December.

*** pH is measured in pH units and is not to be averaged. The pH for all facilities except lagoons is limited to the range of 6.5-9.0 pH units.

A. EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS (continued)

Note 1 - Sampling of cooling water discharge shall occur during non-storm events. Do not combine the cooling water discharge and the storm water discharge.

Note 2 - This permit contains a Total Residual Chlorine (TRC) limit.

- (a) This effluent limit is below the minimum quantification level (ML) of the most common and practical EPA approved CLTRC methods. The department has determined the current acceptable ML for total residual chlorine to be 0.13 mg/L when using the DPD Colorimetric Method #4500 – CL G. from Standard Methods for the Examination of Waters and Wastewater. The permittee will conduct analyses in accordance with this method, or equivalent, and report actual analytical values. Measured values greater than or equal to the minimum quantification level of 0.13 mg/L will be considered violations of the permit and values less than the minimum quantification level of 0.13 mg/L will be considered to be in compliance with the permit limitation. The minimum quantification level does not authorize the discharge of chlorine in excess of the effluent limits stated in the permit.
- (b) Disinfection is required year-round unless the permit specifically states that “Final limitations and monitoring requirements for Fecal Coliform are applicable only during the recreational season from April 1 through October 31.” If your permit does not require disinfection during the non-recreational months, do not chlorinate in those months.
- (c) Do not chemically dechlorinate **if it is not needed to meet the limits in your permit**.
- (d) If no chlorine was used in a given sampling period, an actual analysis is not necessary. Simply report as “0 mg/L” TRC.

Note 3 - The discharge shall not elevate or depress the temperature of the receiving stream beyond the mixing zone more than five degrees (5°) F. The stream temperature beyond the mixing zone shall not exceed ninety degrees (90°) F.

C. SPECIAL CONDITIONS

1. This permit may be reopened and modified, or alternatively revoked and reissued, to:

- (a) Comply with any applicable effluent standard or limitation issued or approved under Sections 301(b)(2)(C) and (D), 304(b)(2), and 307(a) (2) of the Clean Water Act, if the effluent standard or limitation so issued or approved:
 - (1) contains different conditions or is otherwise more stringent than any effluent limitation in the permit; or
 - (2) controls any pollutant not limited in the permit.
- (b) Incorporate new or modified effluent limitations or other conditions, if the result of a waste load allocation study, toxicity test or other information indicates changes are necessary to assure compliance with Missouri’s Water Quality Standards.
- (c) Incorporate new or modified effluent limitations or other conditions if, as the result of a watershed analysis, a Total Maximum Daily Load (TMDL) limitation is developed for the receiving waters which are currently included in Missouri’s list of waters of the state not fully achieving the state’s water quality standards, also called the 303(d) list.

The permit as modified or reissued under this paragraph shall also contain any other requirements of the Clean Water Act then applicable.

- 2. All outfalls must be clearly marked in the field.
- 3. Permittee will cease discharge by connection to areawide wastewater treatment system within 90 days of notice of its availability.
- 4. Changes in Discharges of Toxic Substances

The permittee shall notify the Director as soon as it knows or has reason to believe:

- (a) That any activity has occurred or will occur which would result in the discharge of any toxic pollutant which is not limited in the permit, if that discharge will exceed the highest of the following "notification levels:"

C. SPECIAL CONDITIONS (continued)

- (1) One hundred micrograms per liter (100 µg/L);
 - (2) Two hundred micrograms per liter (200 µg/L) for acrolein and acrylonitrile; five hundred micrograms per liter (500 µg/L) for 2,5 dinitrophenol and for 2-methyl-4, 6-dinitrophenol; and one milligram per liter (1 mg/L) for antimony;
 - (3) Five (5) times the maximum concentration value reported for the pollutant in the permit application;
 - (4) The level established in Part A of the permit by the Director.
- (b) That they have begun or expect to begin to use or manufacture as an intermediate or final product or byproduct any toxic pollutant, which was not reported in the permit application.
5. Report as no-discharge when a discharge does not occur during the report period.
6. Water Quality Standards
- (a) Discharges to waters of the state shall not cause a violation of water quality standards rule under 10 CSR 20-7.031, including both specific and general criteria.
- (b) General Criteria. The following general water quality criteria shall be applicable to all waters of the state at all times including mixing zones. No water contaminant, by itself or in combination with other substances, shall prevent the waters of the state from meeting the following conditions:
- (1) Waters shall be free from substances in sufficient amounts to cause the formation of putrescent, unsightly or harmful bottom deposits or prevent full maintenance of beneficial uses;
 - (2) Waters shall be free from oil, scum and floating debris in sufficient amounts to be unsightly or prevent full maintenance of beneficial uses;
 - (3) Waters shall be free from substances in sufficient amounts to cause unsightly color or turbidity, offensive odor or prevent full maintenance of beneficial uses;
 - (4) Waters shall be free from substances or conditions in sufficient amounts to result in toxicity to human, animal or aquatic life;
 - (5) There shall be no significant human health hazard from incidental contact with the water;
 - (6) There shall be no acute toxicity to livestock or wildlife watering;
 - (7) Waters shall be free from physical, chemical or hydrologic changes that would impair the natural biological community;
 - (8) Waters shall be free from used tires, car bodies, appliances, demolition debris, used vehicles or equipment and solid waste as defined in Missouri's Solid Waste Law, section 260.200, RSMo, except as the use of such materials is specifically permitted pursuant to section 260.200-260.247.
7. Whole Effluent Toxicity (WET) tests shall be conducted as follows:

SUMMARY OF ACUTE WET TESTING FOR THIS PERMIT				
OUTFALL	AEC	FREQUENCY	SAMPLE TYPE	MONTH
001	100%	Annually	24 hr. composite	Any, but report in January of each year

C. SPECIAL CONDITIONS (continued)

Dilution Series						
100%	50%	25%	12.5%	6.25%	(Control) 100% upstream, if available	(Control) 100% Lab Water, also called synthetic water

$$\text{AEC\%} = 0.279 \text{ cfs} / (0 \text{ cfs} + 0.279 \text{ cfs}) = 100\%$$

(a) Test Schedule and Follow-Up Requirements

- (1) Perform a MULTIPLE-dilution acute WET test in the months and at the frequency specified above. For tests which are successfully passed, submit test results using the Department's WET test report form #MO-780-1899 along with complete copies of the test reports as received from the laboratory, including copies of chain-of-custody forms within 30 calendar days of availability to the WATER PROTECTION PROGRAM, P.O. Box 176, Jefferson City, MO 65102. If the effluent passes the test, do not repeat the test until the next test period.
 - (a) For discharges of stormwater, samples shall be collected within three hours from when discharge first occurs.
 - (b) Samples submitted for analysis of stormwater discharges shall be collected as a grab.
 - (c) For discharges of non-stormwater, samples shall be collected only when precipitation has not occurred for a period of forty-eight hours prior to sample collection. In no event shall sample collection occur simultaneously with the occurrence of precipitation excepting for stormwater samples.
 - (d) A twenty-four hour composite sample shall be submitted for analysis of non-stormwater discharges.
 - (e) Upstream receiving water samples, where required, shall be collected upstream from any influence of the effluent where downstream flow is clearly evident.
 - (f) Samples submitted for analysis of upstream receiving water may be collected as either a grab or twenty-four-hour composite as appropriate to the nature of the discharge.
 - (g) Chemical and physical analysis of the upstream control and effluent sample shall occur immediately upon being received by the laboratory, prior to any manipulation of the effluent sample beyond preservation methods consistent with federal guidelines for WET testing that are required to stabilize the sample during shipping.
 - (h) Any and all chemical or physical analysis of the effluent sample performed in conjunction with the WET test shall be performed at the 100% Effluent concentration in addition to analyses performed upon any other effluent concentration.
 - (i) All chemical analyses included in the Missouri Department of Natural Resources WET test report form #MO-780-1899 shall be performed and results shall be recorded in the appropriate field of the report form.
 - (j) Where flow-weighted composite sample is required for analysis, the samples shall be composited at the laboratory where the test is to be performed.
 - (k) Where in stream testing is required downstream from the discharge, sample collection shall occur immediately below the established Zone of Initial Dilution in conjunction with or immediately following a release or discharge.
 - (l) Samples submitted for analysis of downstream receiving water may be collected as either a grab or twenty-four-hour composite as appropriate to the nature of the discharge.
 - (m) All instream samples, including downstream samples, shall be tested for toxicity at the 100% concentration in addition to any other assigned AEC for in-stream samples.
- (2) All failing test results along with complete copies of the test reports as received from the laboratory, INCLUDING THOSE TESTS CONDUCTED UNDER CONDITION (3) BELOW, shall be reported to the WATER PROTECTION PROGRAM, P.O. Box 176, Jefferson City, MO 65102 within 14 calendar days of the availability of the results.
- (3) If the effluent fails the test, a multiple dilution test shall be performed for BOTH test species within 30 calendar days and biweekly thereafter (for storm water, tests shall be performed on the next and subsequent storm water discharges as they occur, but not less than 7 days apart) until one of the following conditions are met:
 - (a) THREE CONSECUTIVE MULTIPLE-DILUTION TESTS PASS. No further tests need to be performed until next regularly scheduled test period.
 - (b) A TOTAL OF THREE MULTIPLE-DILUTION TESTS FAIL.

C. SPECIAL CONDITIONS (continued)

- (4) Failure of at least two multiple-dilution tests during any period of accelerated monitoring violates the permit narrative requirement for aquatic life protection.
 - (5) The permittee shall submit a summary of all test results for the test series along with complete copies of the test reports as received from the laboratory to the WATER PROTECTION PROGRAM, P.O. Box 176, Jefferson City, MO 65102 within 14 calendar days of the third failed test.
 - (6) Additionally, the following shall apply upon failure of the third MULTIPLE DILUTION test: A toxicity identification evaluation (TIE) or toxicity reduction evaluation (TRE) is automatically triggered. The permittee shall contact THE WATER PROTECTION PROGRAM within 14 calendar days from availability of the test results to ascertain as to whether a TIE or TRE is appropriate. The permittee shall submit a plan for conducting a TIE or TRE to the WATER PROTECTION PROGRAM within 60 calendar days of the date of DNR's direction to perform either a TIE or TRE. This plan must be approved by DNR before the TIE or TRE is begun. A schedule for completing the TIE or TRE shall be established in the plan approval.
 - (7) Upon DNR's approval, the TIE/TRE schedule may be modified if toxicity is intermittent during the TIE/TRE investigations. A revised WET test schedule may be established by DNR for this period.
 - (8) If a previously completed TIE has clearly identified the cause of toxicity, additional TIEs will not be required as long as effluent characteristics remain essentially unchanged and the permittee is proceeding according to a DNR approved schedule to complete a TRE and reduce toxicity. Regularly scheduled WET testing as required in the permit, without the follow-up requirements, will be required during this period.
 - (9) When WET test sampling is required to run over one DMR period, each DMR report shall contain a copy of the Department's WET test report form that was generated during the reporting period.
 - (10) Submit a concise summary in tabular format of all WET test results with the annual report.
- (b) PASS/FAIL procedure and effluent limitations:
- (1) To pass a multiple-dilution test:
 - (a) For facilities with a computed percent effluent at the edge of the zone of initial dilution, Allowable Effluent Concentration (AEC) OF 30% OR LESS, the AEC must be less than three-tenths (0.3) of the LC₅₀ concentration for the most sensitive of the test organisms; **OR**,
 - (b) For facilities with an AEC greater than 30%, the LC₅₀ concentration must be greater than 100%; **AND**,
 - (c) all effluent concentrations equal to or less than the AEC must be nontoxic. Mortality observed in all effluent concentrations equal to or less than the AEC shall not be significantly different (at the 95% confidence level; $p = 0.05$) than that observed in the upstream receiving-water control sample. Where upstream receiving water is not available mortality observed in the AEC test concentration shall not be significantly different (at the 95% confidence level; $p = 0.05$) than that observed in the laboratory control. The appropriate statistical tests of significance shall be consistent with the most current edition of METHODS FOR MEASURING THE ACUTE TOXICITY OF EFFLUENTS AND RECEIVING WATERS TO FRESHWATER AND MARINE ORGANISMS or other federal guidelines as appropriate or required. Failure of one multiple-dilution test may be considered an effluent limit violation.
- (c) Test Conditions
- (1) Test Type: Acute Static non-renewal
 - (2) All tests, including repeat tests for previous failures, shall include both test species listed below.
 - (3) Test species: Ceriodaphnia dubia and Pimephales promelas (fathead minnow). Organisms used in WET testing shall come from cultures reared for the purpose of conducting toxicity tests and cultured in a manner consistent with the most current USEPA guidelines. All test animals shall be cultured as described in the most current edition of Methods for Measuring the Acute Toxicity of Effluents and Receiving Waters to Freshwater and Marine Organisms.
 - (4) Test period: 48 hours at the "Acceptable Effluent Concentration" (AEC) specified above.
 - (5) Upstream receiving stream water shall be used as dilution water. If upstream water is unavailable or if mortality in the upstream water exceeds 10%, "reconstituted" water will be used as dilution water. Procedures for generating reconstituted water will be supplied by the MDNR upon request.
 - (6) Multiple-dilution tests will be run with:
 - (a) 100%, 50%, 25%, 12.5%, and 6.25% effluent, unless the AEC is less than 25% effluent, in which case dilutions will be 4 times the AEC, two times the AEC, AEC, 1/2 AEC and 1/4 AEC;
 - (b) 100% receiving-stream water (if available), collected upstream of the outfall at a point beyond any influence of the effluent; and
 - (c) reconstituted water.
 - (7) If reconstituted-water control mortality for a test species exceeds 10%, the entire test will be rerun.
 - (8) If upstream control mortality exceeds 10%, the entire test will be rerun using reconstituted water as the dilutant.

D. SCHEDULE OF COMPLIANCE

1. By September 29, 2009 submit a completed application for construction permit, and one copy each of an engineering report, plans and specifications prepared by a professional engineer registered in the State of Missouri to the Missouri Department of Natural Resources, 2040 West Woodland, Springfield, Missouri, 65807, for providing wastewater treatment dechlorination improvements to comply with the final effluent limitations as listed in Part A of this permit, designed in accordance with Missouri Clean Water Law Regulation 10 CSR 20 Chapter 8.
2. Within fifteen (15) calendar days of receipt of any request for additional information or changes in the engineering report, plans or specifications, respond and if necessary submit engineering modifications to the department.
3. Within 180 calendar days of issuance of the construction permit, construct the permitted wastewater treatment dechlorination improvements.
4. Within fifteen (15) calendar days of completion of construction of wastewater treatment dechlorination improvements, submit a Statement of Work Completed form, signed, sealed, and dated by a professional engineer registered in the State of Missouri certifying that the project has been completed substantially in accordance with the approved plans and specifications. In addition to the Statement of Work Completed, submit an application for a Missouri State Operating Permit modification complete with the appropriate modification fee to the Missouri Department of Natural Resources, 2040 West Woodland, Springfield, Missouri, 65807.
5. Annual progress reports shall be submitted on January 28th of each year until the construction completed. The report shall include what step of the process the facility is at, how much construction has been completed, approximately time of completion, etc. The first report is due **January 28, 2010**.

If you have questions you may contact the Missouri Department of Natural Resources, Southwest Regional Office by calling 417-891-4300 or by mail at 2040 West Woodland, Springfield, Missouri, 65807.

C. SPECIAL CONDITIONS (continued)

SUMMARY OF TEST METHODOLOGY FOR ACUTE WHOLE-EFFLUENT TOXICITY TESTS

Whole-effluent-toxicity test required in NPDES permits shall use the following test conditions when performing single or multiple dilution methods. Any future changes in methodology will be supplied to the permittee by the Missouri Department of Natural Resources (MDNR). Unless more stringent methods are specified by the DNR, the procedures shall be consistent with the most current edition of Methods for Measuring the Acute Toxicity of Effluents and Receiving Waters to Freshwater and Marine Organisms.

Test conditions for Ceriodaphnia dubia:

Test duration:	48 h
Temperature:	25 ± 1°C Temperatures shall not deviate by more than 3°C during the test.
Light Quality:	Ambient laboratory illumination
Photoperiod:	16 h light, 8 h dark
Size of test vessel:	30 mL (minimum)
Volume of test solution:	15 mL (minimum)
Age of test organisms:	<24 h old
No. of animals/test vessel:	5
No. of replicates/concentration:	4
No. of organisms/concentration:	20 (minimum)
Feeding regime:	None (feed prior to test)
Aeration:	None
Dilution water:	Upstream receiving water; if no upstream flow, synthetic water modified to reflect effluent hardness.
Endpoint:	Pass/Fail (Statistically significant Mortality when compared to upstream receiving water control or synthetic control if upstream water was not available at $p \leq 0.05$)
Test acceptability criterion:	90% or greater survival in controls

Test conditions for Pimephales promelas:

Test duration:	48 h
Temperature:	25 ± 1°C Temperatures shall not deviate by more than 3°C during the test.
Light Quality:	Ambient laboratory illumination
Photoperiod:	16 h light/ 8 h dark
Size of test vessel:	250 mL (minimum)
Volume of test solution:	200 mL (minimum)
Age of test organisms:	1-14 days (all same age)
No. of animals/test vessel:	10
No. of replicates/concentration:	4 (minimum) single dilution method 2 (minimum) multiple dilution method
No. of organisms/concentration:	40 (minimum) single dilution method 20 (minimum) multiple dilution method
Feeding regime:	None (feed prior to test)
Aeration:	None, unless DO concentration falls below 4.0 mg/L; rate should not exceed 100 bubbles/min.
Dilution water:	Upstream receiving water; if no upstream flow, synthetic water modified to reflect effluent hardness.
Endpoint:	Pass/Fail (Statistically significant Mortality when compared to upstream receiving water control or synthetic control if upstream water was not available at $p \leq 0.05$)
Test Acceptability criterion:	90% or greater survival in controls

Missouri Department of Natural Resources
Statement of Basis
Dairy Farmers of America Inc.
NPDES #: MO-MO-0002127
Greene County

A Statement of Basis (Statement) gives pertinent information regarding the applicable regulations and rational for the development of the NPDES Missouri State Operating Permit (operating permit). This Statement includes Wasteload Allocations, Water Quality Based Effluent Limitations, and Reasonable Potential Analysis calculations as well as any other calculations that effect the effluent limitations of this operating permit. This Statement does not pertain to operating permits that include sewage sludge land application plans and variance procedures, and does not include the public comment process for this operating permit.

A Statement is not an enforceable part of an operating permit.

Part I – Facility Information

Facility Type: IND
Facility SIC Code(s): 2023

Facility Description: Cooling water discharge.

OUTFALL(S) TABLE:

OUTFALL	DESIGN FLOW (CFS)	TREATMENT LEVEL	EFFLUENT TYPE	DISTANCE TO CLASSIFIED SEGMENT (MI)
001	0.279	Primary	Industrial	0.25

Receiving Water Body's Water Quality & Facility Performance History:

The facility had missing DMRs for April 2005 and November 2008. The receiving stream has been placed on the 303(d) list for DO. Therefore DO monitoring has been added.

Comments: The facility was last inspected on May 22, 2008. The facility was considered to be in compliance during the inspection. This facility has a storm water permit (MO-R12A129) for this site. Therefore the storm water requirements are not needed in this permit.

The facility has updated their cooling system. The water cooled ammonia compressors and air compressors have been removed and replaced with non-water cooled equipment, eliminating the continuous discharge. Additionally the facility make improvements to the cooling towers that have increased the volume of water being re-circulated back to the plant further decreasing flow to Outfall #001. At times the efficiency has been great enough to cause all flow to be recycled back to the plant, thereby having no discharge out of Outfall #001.

Part II – Operator Certification Requirements

As per [10 CSR 20-6.010(8) Terms and Conditions of a Permit], permittees shall operate and maintain facilities to comply with the Missouri Clean Water Law and applicable permit conditions and regulations. Operators or supervisors of operations at regulated wastewater treatment facilities shall be certified in accordance with [10 CSR 20-9.020(2)] and any other applicable state law or regulation. As per [10 CSR 20-9.010(2)(A)], requirements for operation by certified personnel shall apply to all wastewater treatment systems, if applicable, as listed below:

Not Applicable ☒; This facility is not required to have a certified operator.

Part III – Receiving Stream Information

APPLICABLE DESIGNATIONS OF WATERS OF THE STATE:

As per Missouri's Effluent Regulations [10 CSR 20-7.015], the waters of the state are divided into the below listed seven (7) categories. Each category list effluent limitations for specific parameters, which are presented in each outfall's Effluent Limitation Table and further discussed in the Derivation & Discussion of Limits section.

Missouri or Mississippi River [10 CSR 20-7.015(2)]: ☐
Lake or Reservoir [10 CSR 20-7.015(3)]: ☐
Losing [10 CSR 20-7.015(4)]: ☐
Metropolitan No-Discharge [10 CSR 20-7.015(5)]: ☐
Special Stream [10 CSR 20-7.015(6)]: ☐
Subsurface Water [10 CSR 20-7.015(7)]: ☐
All Other Waters [10 CSR 20-7.015(8)]: ☒

10 CSR 20-7.031 Missouri Water Quality Standards, the department defines the Clean Water Commission water quality objectives in terms of "water uses to be maintained and the criteria to protect those uses." The receiving stream and/or 1st classified receiving stream's beneficial water uses to be maintained are located in the Receiving Stream Table located below in accordance with [10 CSR 20-7.031(3)].

RECEIVING STREAM(S) TABLE:

WATERBODY NAME	CLASS	WBID	DESIGNATED USES*	8-DIGIT HUC	EDU**
Unnamed Tributary to Jordan Creek	U	N/A	General Criteria,	11010002	Ozark / White
Jordan Creek	P	03374	LWW, AQL, WBC-B***		

* - Irrigation (IRR), Livestock & Wildlife Watering (LWW), Protection of Warm Water Aquatic Life and Human Health-Fish Consumption (AQL), Cool Water Fishery (CLF), Cold Water Fishery (CDF), Whole Body Contact Recreation (WBC), Secondary Contact Recreation (SCR), Drinking Water Supply (DWS), Industrial (IND).

** - Ecological Drainage Unit

*** - UAA has not been conducted.

RECEIVING STREAM(S) LOW-FLOW VALUES TABLE:

RECEIVING STREAM (U, C, P)	LOW-FLOW VALUES (CFS)		
	1Q10	7Q10	30Q10
Unnamed Tributary to Jordan Creek	0	0	0

MIXING CONSIDERATIONS

Mixing Zone: Not Allowed [10 CSR 20-7.031(4)(A)4.B.(I)(a)].

Zone of Initial Dilution: Not Allowed [10 CSR 20-7.031(4)(A)4.B.(I)(b)].

Part IV – Rationale and Derivation of Effluent Limitations & Permit Conditions

ALTERNATIVE EVALUATIONS FOR NEW FACILITIES:

As per [10 CSR 20-7.015(4)(A)], discharges to losing streams shall be permitted only after other alternatives including land application, discharges to a gaining stream and connection to a regional wastewater treatment facility have been evaluated and determined to be unacceptable for environmental and/or economic reasons.

Not Applicable ☒;

The facility does not discharge to a Losing Stream as defined by [10 CSR 20-2.010(36)] & [10 CSR 20-7.031(1)(N)], or is an existing facility.

ANTI-BACKSLIDING:

A provision in the Federal Regulations [CWA §303(d)(4); CWA §402(c); 40 CFR Part 122.44(l)] that requires a reissued permit to be as stringent as the previous permit with some exceptions.

☒ - All limits in this statement are at least as protective as those previously established; therefore, backsliding does not apply.

AREA-WIDE WASTE TREATMENT MANAGEMENT & CONTINUING AUTHORITY:

As per [10 CSR 20-6.010(8)(A)10.], when a Continuing Authority under paragraph 10 CSR 20-6.010(3)(B)1. or 2. is expected to be available for connection within the next five (5) years, any operating permit issued to a permittee under this paragraph, located within the service area of the paragraph (3)(B)1. or 2. facility, shall contain the following special condition... This language is contained in Special Condition #3 of this operating permit.

ANTIDEGRADATION:

Policies which ensure protection of water quality for a particular water body where the water quality exceeds levels necessary to protect fish and wildlife propagation and recreation on and in the water. This also includes special protection of waters designated as outstanding natural resource waters. Antidegradation requirements are consistent with 40 CFR 131.12 that outlines methods used to assess activities that may impact the integrity of a water and protect existing uses. This policy may compel the state to maintain a level of water quality above those mandated by criteria.

Not Applicable ☒.

Renewal no degradation proposed and no further review necessary.

APPLICABLE PERMIT PARAMETERS:

Effluent parameters for conventional, non-conventional, and toxic pollutants have been obtained from the previous NPDES operating permit for this facility, technology based effluent limits, and from appropriate sections of the renewal application.

Bio-solids, Sludge, & Sewage Sludge:

Bio-solids are solid materials resulting from wastewater treatment that meet federal and state criteria for beneficial uses (i.e. fertilizer). Sludge is any solid, semi-solid, or liquid waste generated from a municipal, commercial, or industrial wastewater treatment plant, water supply treatment plant, or air pollution control facility or any other such waste having similar characteristics and effect. Sewage sludge is solids, semi-solids, or liquid residue generated during the treatment of domestic sewage in a treatment works; including but not limited to, domestic septage; scum or solids removed in primary, secondary, or advanced wastewater treatment process; and a material derived from sewage sludge. Sewage sludge does not include ash generated during the firing of sewage sludge in a sewage sludge incinerator or grit and screening generated during preliminary treatment of domestic sewage in a treatment works.

Not Applicable ☒ This condition is not applicable to the permittee for this specific facility.

COMPLIANCE AND ENFORCEMENT:

Action taken by the department to resolve violations of the Missouri Clean Water Law, its implementing regulations, and/or any terms and condition of an operating permit.

Not Applicable ☒.

The permittee/facility is not under enforcement action and is considered to be in compliance with the Missouri Clean Water Law, its implementing regulations, and/or any terms and condition of an operating permit.

PRETREATMENT PROGRAM:

The reduction of the amount of pollutants, the elimination of pollutants, or the alteration of the nature of pollutant properties in wastewater prior to or in lieu of discharging or otherwise introducing such pollutants into a Publicly Owned Treatment Works [40 CFR Part 403.3(q)].

Not Applicable ☒;

At this time, the permittee is not required to implement and enforce a Pretreatment Program.

REASONABLE POTENTIAL ANALYSIS (RPA):

Limitations must control all pollutants or pollutant parameters that are or may be discharged at a level which will cause, have reasonable potential to cause, or contribute to an excursion above the Missouri Water Quality Standards.

Not Applicable ☒;

A RPA was not conducted for this facility.

REMOVAL EFFICIENCY:

Removal efficiency is a method by which the Federal Regulations define Secondary Treatment and Equivalent to Secondary Treatment, which applies to Biochemical Oxygen Demand 5-day (BOD₅) and Total Suspended Solids (TSS) for Publicly Owned Treatment Works (POTWs). Please see the United States Environmental Protection Agency's (EPA) website for interpretation of percent removal requirements for National Pollutant Discharge Elimination System Permit Application Requirements for Publicly Owned Treatment Works and Other Treatment Works Treating Domestic Sewage @ www.epa.gov/fedrgstr/EPA-WATER/1999/August/Day-04/w18866.htm

Not Applicable ☒;

This wastewater treatment facility is not a POTW. Influent monitoring is not being required to determine percent removal.

SANITARY SEWER OVERFLOWS (SSOs), BYPASSES, INFLOW & INFILTRATION (I&I) – PREVENTION/REDUCTION:

Sanitary Sewer Systems (SSSs) are municipal wastewater collection system that convey domestic, commercial, and industrial wastewater, and limited amounts of infiltrated groundwater and storm water (i.e. I&I), to a POTW. SSSs are not designed to collect large amounts of storm water runoff from precipitation events.

Untreated or partially treated discharges from SSSs are commonly referred to as SSOs. SSOs have a variety of causes including blockages, line breaks, sewer defects that allow excess storm water and ground water to overload the system, lapses in sewer system operation and maintenance, inadequate sewer design and construction, power failures, and vandalism. A SSOs is defined as an untreated or partially treated sewage release from a SSS. SSOs can occur at any point in an SSS, during dry weather or wet weather. SSOs include overflows that reach waters of the state. SSOs also include overflows out of manholes and onto city streets, sidewalks, and other terrestrial locations. SSSs can back up into buildings, including private residences. When sewage backups are caused by problems in the publicly-owned portion of an SSS, they are considered SSOs.

Not Applicable ☒;

This facility is not required to develop or implement a program for maintenance and repair of the collection system; however, it is a violation of Missouri State Environmental Laws and Regulations to allow untreated wastewater to discharge to waters of the state.

SCHEDULE OF COMPLIANCE (SOC):

A schedule of remedial measures included in a permit, including an enforceable sequence of interim requirements (actions, operations, or milestone events) leading to compliance with the Missouri Clean Water Law, its implementing regulations, and/or the terms and conditions of an operating permit.

Applicable ☒;

The time given for effluent limitations of this permit listed under Interim Effluent Limitation and Final Effluent Limitations were established in accordance with [10 CSR 20-7.031(10)].

STORM WATER POLLUTION PREVENTION PLAN (SWPPP):

In accordance with 40 CFR 122.44(k) *Best Management Practices (BMPs)* to control or abate the discharge of pollutants when: (1) Authorized under section 304(e) of the Clean Water Act (CWA) for the control of toxic pollutants and hazardous substances from ancillary industrial activities; (2) Authorized under section 402(p) of the CWA for the control of storm water discharges; (3) Numeric effluent limitations are infeasible; or (4) the practices are reasonably necessary to achieve effluent limitations and standards or to carry out the purposes and intent of the CWA.

In accordance with the EPA's *Storm Water Management for Industrial Activities: Developing Pollution Prevention Plans and Best Management Practices* [EPA 832-R-92-006] (Storm Water Management), BMPs are measures or practices used to reduce the amount of pollution entering (regarding this operating permit) waters of the state. BMPs may take the form of a process, activity, or physical structure.

Additionally in accordance with the Storm Water Management, a SWPPP is a series of steps and activities to (1) identify sources of pollution or contamination, and (2) select and carry out actions which prevent or control the pollution of storm water discharges.

Not Applicable ☒;

At this time, the permittee is not required to develop and implement a SWPPP.

WASTELOAD ALLOCATIONS (WLA) FOR LIMITS:

As per [10 CSR 20-2.010(78)], the amount of pollutant each discharger is allowed by the department to release into a given stream after the department has determined to total amount of pollutant that may be discharged into that stream without endangering its water quality.

Applicable ☒;

Wasteload allocations were calculated where applicable using water quality criteria or water quality model results and the dilution equation below:

$$C = \frac{(C_s \times Q_s) + (C_e \times Q_e)}{(Q_e + Q_s)} \quad (\text{EPA/505/2-90-001, Section 4.5.5})$$

Where C = downstream concentration

C_s = upstream concentration

Q_s = upstream flow

C_e = effluent concentration

Q_e = effluent flow

Chronic wasteload allocations were determined using applicable chronic water quality criteria (CCC: criteria continuous concentration) and stream volume of flow at the edge of the mixing zone (MZ). Acute wasteload allocations were determined using applicable water quality criteria (CMC: criteria maximum concentration) and stream volume of flow at the edge of the zone of initial dilution (ZID).

Water quality based maximum daily and average monthly effluent limitations were calculated using methods and procedures outlined in USEPA's "Technical Support Document For Water Quality-based Toxics Control" (EPA/505/2-90-001).

WLA MODELING:

Not Applicable ☒;

A WLA study was either not submitted or determined not applicable by department staff.

WATER QUALITY STANDARDS:

Per [10 CSR 20-7.031(3)], General Criteria shall be applicable to all waters of the state at all times including mixing zones. Additionally, [40 CFR 122.44(d)(1)] directs the department to establish in each NPDES permit to include conditions to achieve water quality established under Section 303 of the Clean Water Act, including State narrative criteria for water quality.

WHOLE EFFLUENT TOXICITY (WET) TEST:

A WET test is a quantifiable method of determining if a discharge from a facility may be causing toxicity to aquatic life by itself, in combination with or through synergistic responses when mixed with receiving stream water.

Applicable ☒;

In accordance with the Clean Water Act (CWA) §101(a)(3), requiring WET testing is reasonably appropriate for site-specific Missouri State Operating Permits for discharges to waters of the state issued under the National Pollutant Discharge Elimination System. Furthermore, WET testing is a means by which the department determines that [10 CSR 20-7.031(3)(D, F, & G)] are being met by the permitted facility. In addition to justification for the WET testing, WET tests are required under [10 CSR 20-6.010(8)(A)4] to be performed by specialist who are properly trained in conducting the test according to the methods prescribed by the Federal Government as referenced in [40 CFR Part 136]. WET test will be required by all facilities meeting the following criteria:

- ☐ Facility is a designated Major.
- ☐ Facility continuously or routinely exceeds its design flow.
- ☐ Facility (industrial) that alters its production process throughout the year.
- ☐ Facility handles large quantities of toxic substances, or substances that are toxic in large amounts.
- ☐ Facility has Water Quality-based Effluent Limitations for toxic substances (other than NH₃)
- ☐ Facility is a municipality or domestic discharger with a Design Flow \geq 22,500 gpd.
- ☒ Other – The facility adds chemicals for descalant for their cooling water discharge. Not know the type of chemicals or to add multiple types of parameters, a WET test is needed.

Not Applicable ☐;

At this time, the permittee is not required to conduct WET test for this facility.

303(d) LIST & TOTAL MAXIMUM DAILY LOAD (TMDL):

Section 303(d) of the federal Clean Water Act requires that each state identify waters that are not meeting water quality standards and for which adequate water pollution controls have not been required. Water quality standards protect such beneficial uses of water as whole body contact (such as swimming), maintaining fish and other aquatic life, and providing drinking water for people, livestock and wildlife. The 303(d) list helps state and federal agencies keep track of waters that are impaired but not addressed by normal water pollution control programs.

A TMDL is a calculation of the maximum amount of a given pollutant that a body of water can absorb before its water quality is affected. If a water body is determined to be impaired as listed on the 303(d) list, then a watershed management plan will be developed that shall include the TMDL calculation

Applicable ☒;

Jordan Creek is listed on the 2004 / 2006 Missouri 303(d) List for Low Dissolved Oxygen.

☒ – This facility is may be a source of the above listed pollutant(s) or considered to contribute to the impairment of Jordan Creek. However a TMDL has not been written to date. Therefore monitoring for BOD and Dissolved Oxygen was added to the permit.

Adjusted Design Flow:

10 CSR 20-6.011(1)(B)1. provides for an Adjusted Design Flow when calculating permit fees on human sewage treatment facilities. If the average flow is sixty percent (60%) or less than the system's design flow, the average flow may be substituted for the design flow when calculating the permit fee on human sewage treatment facilities.

If the facility's actual average flow is consistently 60% or less than the permitted design flow, the facility may qualify for a reduction in your fee when:

- The facility has a valid permit, or has applied for re-issuance, is in compliance with the terms, conditions and effluent limitations of the permit, and the facility has a good compliance history; and
- Flow is not expected to exceed 60% of design flow for the remaining term of the existing operating permit.

Not Applicable ☒;

Municipalities, POTWs, and Industrials do not qualify for Adjusted Design flows.

Outfall #001 – Main Facility Outfall

EFFLUENT LIMITATIONS TABLE:

PARAMETER	UNIT	BASIS FOR LIMITS	DAILY MAXIMUM	WEEKLY AVERAGE	MONTHLY AVERAGE	MODIFIED	PREVIOUS PERMIT LIMITATIONS
FLOW	GPD	1	*		*	NO	S
BOD ₅	MG/L	1	*		*	YES	NONE
TSS	MG/L	1	*		*	YES	NONE
pH (S.U.)	SU	1, 3	6.5-9.0		6.5-9.0	YES	6.0-9.0
CHLORINE, TOTAL RESIDUAL	MG/L	3	0.016		0.0082	YES	NONE
TEMPERATURE	°F	1	90			NO	S
DISSOLVED OXYGEN	MG/L	11, 8	*		*	YES	NONE
OIL & GREASE	MG/L	1, 3	15		10	NO	S
WHOLE EFFLUENT TOXICITY (WET) TEST	Please see WET Test in the Derivation and Discussion Section below.						
MONITORING FREQUENCY	Please see Minimum Sampling and Reporting Frequency Requirements in the Derivation and Discussion Section below.						

*** - Monitoring requirement only**

*** - # of colonies/100mL; the Monthly Average for Fecal Coliform is a geometric mean.

**** - Parameter not previously established in previous state operating permit.

N/A – Not applicable

S – Same as previous operating permit

Basis for Limitations Codes:

- | | |
|--|-----------------------------------|
| 1. State or Federal Regulation/Law | 6. Antidegradation Policy |
| 2. Water Quality Standard (includes RPA) | 7. Water Quality Model |
| 3. Water Quality Based Effluent Limits | 8. Best Professional Judgment |
| 4. Lagoon Policy | 9. TMDL or Permit in lieu of TMDL |
| 5. Ammonia Policy | 10. WET test Policy |
| | 11. Dissolved Oxygen Policy |

OUTFALL #001 – DERIVATION AND DISCUSSION OF LIMITS:

Biochemical Oxygen Demand (BOD₅).

Monitoring only to ensure the facility is in compliance with the regulations. The receiving stream is listed on the 303(d) stream for low dissolved oxygen (DO). High BOD will lead to low DO.

Total Suspended Solids (TSS).

Monitoring only to ensure the facility is in compliance with the regulations. Sometimes TSS can also cause DO issues.

pH.

- ☒ – pH is limited to the range of 6.5 – 9.0 pH units, as per [10 CSR 20-7.031(4)(E)]. pH is measured in pH units and is not to be averaged.

Temperature. 90°F as per 10 CSR 20-7.031 (D).

Total Residual Chlorine (TRC). Warm-water Protection of Aquatic Life CCC = 10 µg/L, CMC = 19 µg/L [10 CSR 20-7.031, Table A]. Background TRC = 0.0 µg/L.

$$((Q_e + Q_s) \cdot C - (Q_s \cdot C_s)) / Q_e$$

Acute: $C_e = ((0.279 + 0) \cdot 0.019 - (0 \cdot 0)) / 0.279 = 0.019$
 $WLA_a = 0.019 \text{ mg/L}$

Chronic: $C_e = ((0.279 + 0) \cdot 0.01 - (0 \cdot 0)) / 0.279 = 0.01$
 $WLA_c = 0.01 \text{ mg/L}$

$LTA_a = 0.019 (0.321) = 0.0061 \text{ mg/L}$ [CV = 0.6, 99th Percentile]
 $LTA_c = 0.01 (0.5274) = \mathbf{0.005274} \text{ mg/L}$ [CV = 0.6, 99th Percentile]

$MDL = 0.005274(3.114) = 0.016 \text{ mg/L}$ [CV = 0.6, 99th Percentile]
 $AML = 0.005274(1.55) = 0.0082 \text{ mg/L}$ [CV = 0.6, 95th Percentile, n = 4]

Dissolved Oxygen. Monitoring requirement only. Monitoring for dissolved oxygen are included to determine whether “reasonable potential” to exceed water quality standards exists after the discharge begins. The stream was also listed on the 303(d) list for low DO.

Oil & Grease. Conventional pollutant, effluent limitation for protection of aquatic life; 10 mg/L monthly average, 15 mg/L daily maximum.

WET Test. WET Testing schedules and intervals are established in accordance with the department’s Permit Manual; Section 5.2 *Effluent Limits / WET Testing for Compliance Bio-monitoring*. It is recommended that WET testing be conducted during the period of lowest stream flow.

- ☐ Chronic
☒ Acute

☒ **No less than ONCE/YEAR:**

- ☐ Facility is designated as a Major facility or has a design flow ≥ 1.0 MGD.
☐ Facility continuously or routinely exceeds their design flow.
☐ Facility exceeds its design population equivalent (PE) for BOD₅ whether or not its design flow is being exceeded.
☒ Facility has Water Quality-based effluent limitations for toxic substances. The facility adds descalants that could cause water quality issues.

Allowable Effluent Concentration (AEC) calculations determine if the facility is to conduct single dilution or multiple dilution WET testing. Facilities that discharge to unclassified or Class C receiving streams, the AEC% is 100%. Facilities with less than 100% for an AEC% will have multiple dilution WET testing. Facilities that discharge to Lakes and have Acute WET testing, the AEC% is 100% due to [10 CSR 20-7.031(4)(A)4.B.(IV)(b)] ZID not allowed for Lakes.

$$\text{Acute AEC\%} = ((0.279 + 0) / 0.279)^{-1} \times 100 = 100\%$$

Minimum Sampling and Reporting Frequency Requirements.

PARAMETER	SAMPLING FREQUENCY	REPORTING FREQUENCY
FLOW	QUARTERLY	QUARTERLY
BOD ₅	QUARTERLY	QUARTERLY
TSS	QUARTERLY	QUARTERLY
pH	QUARTERLY	QUARTERLY
TEMPERATURE	QUARTERLY	QUARTERLY
TOTAL RESIDUAL CHLORINE	QUARTERLY	QUARTERLY
DISSOLVED OXYGEN	QUARTERLY	QUARTERLY
OIL & GREASE	QUARTERLY	QUARTERLY

The facility has very minimal flow and has a good compliance history. Therefore the sampling was reduced from monthly to quarterly.

Administrative Requirements

On the basis of preliminary staff review and the application of applicable standards and regulations, the Department, as administrative agent for the Missouri Clean Water Commission, proposes to issue a permit(s) subject to certain effluent limitations, schedules, and special conditions contained herein and within the operating permit. The proposed determinations are tentative pending public comment.

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